



French Association of Environmental and Resource Economists

Working papers

Tradable Renewable Quota vs. Feed-In Tariff vs. Feed-In Premium under Uncertainty

Robert Marschinski – Philippe Quirion

WP 2014.14

Suggested citation:

R Marschinski and P Quirion (2014). Tradable Renewable Quota vs. Feed-In Tariff vs. Feed-In Premium under Uncertainty. *FAERE Working Paper, 2014.14.*

ISSN number:

http://faere.fr/working-papers/

Robert Marschinski[§] and Philippe Quirion^{\$1}

 $CNRS^{\$}, CIRED^{\$}, MCC^{\$,\$}, PIK^{\$}, TU-Berlin^{\$}$

Tradable Renewable Quota vs. Feed-In Tariff vs. Feed-In Premium under Uncertainty

Abstract: We study the performance under uncertainty of three renewable energy policy instruments: Tradable Renewable Quota (TRQ), Feed-In-Tariff (FIT), and Feed-In-Premium (FIP). We develop a stylized model of the electricity market, where renewables are characterized by a positive learning externality, which the regulator aims to internalize. Assuming shocks on the fossil-based electricity supply, renewables supply, or on total electricity demand, we analytically derive the conditions determining the instruments' relative welfare ranking. Although we generally confirm the key role of the slopes of marginal benefits and costs associated with the policy, the specific ranking depends on which type of uncertainty is considered, and whether shocks are permanent or transitory. However, a high learning rate generally favours the FIT, while TRQ is mostly dominated by the other two instruments. These results are confirmed in a numerical application to the US electricity market, in which the FIP emerges as the most and TRQ as the least robust overall choice.

Keywords: feed-in premium; feed-in tariff; renewable energy policy; renewable portfolio standard; tradable renewable quota; uncertainty.

¹ Philippe Quirion
CIRED
45 bis avenue de la belle Gabrielle
F-94736 Nogent-sur-Marne cedex, France quirion@centre-cired.fr

1. Introduction

Policies aiming to increase the share of electricity from renewable sources (RES-E) are now widely employed.² A prominent example is Germany, where the introduction of Feed-In-Tariffs (FIT) in the year 2000 has led to a considerable expansion of renewable energy capacity.³ Under a Feed-In-Tariff, a fixed price (above the electricity market price) is guaranteed to producers of RES-E for a period of typically ten to 20 years. While such policies might be motivated by various reasons such as green jobs, energy security, or as a second-best measure for reducing the risks and negative externalities of nuclear power or carbon emissions (see, e.g., Fischer and Preonas 2010), their main justification from the perspective of economic theory is the internalization of an external effect, which would cause a market failure if no policy intervention occurs. In the case of renewables, it is widely assumed that positive knowledge spillovers constitute such an externality. Namely, it is argued that renewable technologies are still in a relatively early stage of their development, and that therefore further capacity expansion as well as R&D will lead to lower costs in the future, but that this effect – because it cannot be fully appropriated – is not taken into account properly by individual firms (e.g. Rivers and Jaccard 2006).

It was the choice of Germany to use a FIT for this purpose, but this is not the only policy instrument available: a Tradable-Renewable-Quota (TRQ) was employed, e.g. in the UK and in many states of the US⁴ (where it is often labelled RPS - Renewable Portfolio Standard), and Denmark currently resorts to a Feed-In-Premium (FIP) ⁵. The latter, the FIP, is a per-unit subsidy for electricity from renewables, added to the electricity price. The former, the TRQ, requires producers of fossil-generated electricity to acquire a certain number of 'green certificates' for each unit of output. These certificates are generated by the producers of RES-E, who receive one certificate for each unit of output. They are then traded on a dedicated market for such certificates.

In a first-best setting with full information, it is obvious that with each instrument the social optimum can be implemented, i.e. the share of renewables can be increased up to the desired level. However, in reality many of the parameters that would be needed to optimally set the level of the policy instrument (i.e. how high the FIT, or the FIP, or the amount of required green certificates should be) are not perfectly known. For example, the exact production costs for RES-E and also for fossil-generated electricity might be private information of the producers. In addition, the regulator's *ex ante* knowledge about future electricity demand, which can be expected to significantly influence the impact of any renewable policy, is surely less than perfect.

In the presence of such uncertainty, the overall impact of any of the three instruments will also be uncertain. This is well illustrated by the case of photovoltaic electricity (solar PV) in Germany, where "reality has overtaken model projections" (Schmid et al. 2013), i.e. the capacity expansion induced by the FIT paid to solar PV exceeded all previous scenario projections (Ibid.,Fig.(8)).⁶ The reason for this surprising surge is that costs for solar panels went down much faster than expected (Bazilian et al. 2013). The resulting large solar PV capacity in Germany is now often criticized by economists as an unwarranted overshoot and taken as evidence that in hindsight the FIT for solar PV was set

² See, e.g., the overview given in Table 1 of Fischer and Preonas (2010).

³ <u>http://de.wikipedia.org/wiki/Erneuerbare-Energien-Gesetz</u>

⁴ See, e.g., data presented in the review of Schmalensee (2012).

⁵ http://www.eclareon.eu/sites/default/files/denmark - res integration national study nreap.pdf

⁶ See also Fig.(1) in Quaschning (2011).

excessively high (Frondel et al. 2012), but an alternative conclusion – that this higher than expected PV expansion is justified by the cost decrease – cannot be ruled out *a priori*.

The research question addressed in our contribution is directly related to this real-world example: could the overshoot have been avoided or at least reduced if not a FIT but instead a FIP or a TRQ had been employed, i.e. would these other instruments have performed better? More generally, how do the three different policy instruments pass on shocks in underlying parameters onto the resulting output level of renewable electricity, and what does this imply for their respective expected net-benefit?

Although – to the best of our knowledge – our study is the first to propose a full formal analysis of the three instruments under uncertainty, it is not the first which compares different renewable energy policies. For example, Menanteau et al. (2003), in a qualitative analysis without formal model, illustrate and compare the different mechanics of FIT and TRQ, also under uncertainty, and use a multi-criteria analysis to derive their conclusion that the efficiency of the former is superior. Butler and Neuhoff (2008) corroborate this finding in a comparative case study on onshore wind-energy in Germany and the UK, citing as one of the main reasons the lower risk to developers the FIT offers.

The effect of risk-aversion on the side of investors is also investigated by Fagiani et al. (2013), who use a system-dynamic numerical model to compare the performance of FIT and TRQ. They find that while in theory FIT again offers a superior performance, the TRQ might be more robust and still offer acceptable cost-efficiency as long as risk-aversion is moderate, and actually become the preferred instrument in the presence of additional constraints, like excessive time-discounting by investors. Similarly, in an *ex post* analysis of wind power deployment in Denmark, Gavard (2013) concludes that due to investors' risk-aversion a higher subsidy is required if it takes the form of a FIP instead of a FIT. More precisely, on average a 21 \notin /MWh support on top of the laisser-faire electricity price is necessary to observe connections of new turbines to the grid with a probability of 0.5, while under a FIP this probability is reached for a support policy of 27 \notin /MWh.

The more formal study by Rivers and Jaccard (2006) also develops a model of the electricity market (which is then simulated numerically), but focusses on the regulatory choice between command-andcontrol or market-based instruments. Tamas et al. (2010) study the difference between FIT and TRQ under imperfect competition in a theoretical model, but in a purely static setting without learning effects and also without uncertainty. The review of Fischer and Preonas (2010) addresses the interaction of different policy goals and instruments. They use a formal model, but mainly to illustrate the mechanics of the various policy instruments, and do not allow for uncertainty. Noteworthy, they report an increasing preference for TRQ as the instrument of choice for stimulating the deployment of renewables.

Finally, in the review provided by Schmalensee (2012), the performance of FIT and the TRQ-like Renewable Portfolio Standard (RPS) is compared both by means of empirical evidence from the US and the EU, and within a very simple theoretical model. Based on the latter, he objects to the widely held notion that FIT is preferable because it involves a lower risk for investors, since this view ignores the risk posed by FIT to society at large, which may well be lower under RPS. His model incorporates uncertainty on the intercept of the supply curve of renewables and shares some other features with ours (two-sector structure, inelastic total demand, increasing marginal costs for renewables), but it does not incorporate the learning (or any other) externality. Moreover, the way the RPS is modelled

- namely as an instrument which allows to directly set the total output of renewables - differs significantly from the market-based TRQ system considered by us, and the FIP is not considered at all.

In sum, the existing literature has not yet provided a full formal analysis of which of the three instruments yields the higher expected net benefits under second-best conditions, in which – similar to the seminal prices vs. quantities analysis of Weitzman (1974) – the regulator has only imperfect knowledge of the parameters needed to optimally set the policy. To keep our basic analysis as transparent as possible, we have to ignore several aspects that might also influence instrument choice, such as risk aversion (Butler and Neuhoff 2008; Fagiani et al. 2013), the ability of FIT or FIP to price-discriminate (Fischer and Preonas 2010), the overlap and interaction with other policies like CO_2 emission control (Böhringer and Rosendahl 2010; Fischer and Preonas 2010), and the different way in which the cost burden is distributed (e.g., the German FIT system is self-financed by a levy added to the electricity bill of end-consumers).

The remainder of this article is organized as follows: Section 2 introduces our model of the electricity market and the three policy instruments, and derives the optimal policy intervention in the absence of uncertainty. Section 3 characterizes the effect of permanent shocks on the three instruments by deriving for each one the expected net benefits. Section 4 describes how these results change if shocks are assumed as transitory. Section 5 presents a numerical application of the model to the US electricity market. Section 6 concludes.

2. A Simple Model of the Electricity Market and the three Policy Instruments

2.1 Definition of the Model

Consider the following two-period model of the electricity market: demand d>0 is inelastic and, for simplicity, identical across both periods.⁷ Electricity is supplied by two competitive sectors, the renewables sector (characterized by the letter 'r') and the fossil-fuel sector ('f'). Denoting by $q_{s,t}$ the output q of sector $s \in \{r, f\}$ in period $t \in \{1, 2\}$ we have

$$d = q_{r,t} + q_{f,t}$$
 with $t = 1,2$ (1)

Like Schmalensee (2012), we assume an upward sloping linear supply curve in the renewables sector, justified by the increasing scarcity of suitable sites. In addition, we incorporate a learning-by-doing effect that leads to a downward shift of the supply curve in period 2, in proportion to the output $q_{r,1}$ of period 1. This specification formalizes the idea that learning-by-doing drives down the unit production costs (e.g. \$/Watt generation capacity), from which all future output benefits and which is stronger the more experience was gained. At the same time, it preserves the scarcity of sites (slope of supply curve). In formal terms, costs *c* in the renewable sector are thus given by

⁷ The assumption of a fixed demand allows us to abstract from the distributional aspects arising in this context, e.g. the TRQ is financed by the fossil-based sector and consumers, while the FIT could be financed either from the government's general budget or-as in Germany-by a levy on the electricity bill. Although politically relevant, for our present analysis of uncertainty performance we deliberately want to defer these issues, as there is no one-to-one correspondence between instruments and the financing mechanism, i.e. each instrument could be financed in various ways, making it more difficult to arrive at a clear-cut discrimination between them.

$$c_{r,1} = \frac{smc_r}{2} (q_{r,1})^2 + imc_r * q_{r,1}$$
⁽²⁾

$$c_{r,2} = \frac{smc_r}{2} (q_{r,2})^2 + (imc_r - le \ q_{r,1}) \ q_{r,2}$$
(3)

where $c_{r,1}$, $c_{r,2}$ is the sector's cost for period 1 and 2, respectively, $smc_r \ge 0$ the <u>slope</u> of the <u>marginal</u> <u>cost</u> (or supply curve), $imc_r \ge 0$ the <u>intercept</u> of the <u>marginal</u> <u>cost</u>, and $le \ge 0$ the <u>learning</u> effect. For the fossil-fuel sector we assume the same functional forms, with the exception of the learning effect, which we assume to be negligible due to the much higher maturity of this technology.⁸

$$c_{f,t} = \frac{smc_f}{2} (q_{f,t})^2 + imc_f * q_{f,t} \quad \text{with } t = 1,2$$
(4)

There are several models in which marginal costs in the fossil-based sector are assumed to be constant (e.g. Schmalensee 2012); however, scarcity of fossil resources, increasing extraction costs and capacity constraints suggest that increasing marginal costs are quite plausible (as in, e.g., Fischer and Preonas 2010; Schmidt and Marschinski 2009; Fischer and Newell 2008). Nevertheless, to take this issue into account one may assume that the increase is lower than for renewables, i.e. $smc_r > smc_f > 0$.⁹

Finally, we constrain our model to interior solutions, i.e. equilibria with $q_{s,t}$ >0 $\forall t,s$ which requires:

$$imc_f - imc_r > -d \ smc_f \tag{5}$$

$$imc_f - imc_r < d \left(smc_r - le \right) \tag{6}$$

Intuitively, the first condition prevents the fossil-based sector to take all the market, and the second prevents the renewable sector to take all the market (at the optimum). Note that the above two equations also imply

$$le < smc_r + smc_f \tag{7}$$

which is a condition that will be used frequently.¹⁰

2.1 Social Optimum

In the present setting, welfare maximization coincides with the minimization of the total costs tc incurred for meeting the constant demand d in period 1 and 2:¹¹

⁸ The no-learning assumption in the fossil-sector is a didactic exaggeration for keeping the analysis as clear as possible, but it is also commonly adopted in the literature (e.g. Fischer and Newell 2008; Kalkuhl et al. 2012). ⁹ Note that we ignore system costs (grid, storage capacity, etc.), which are generally expected to rise when the relative share of renewables increases, due to the variability of sources like wind or sunlight (Ueckerdt et al. 2013). In this our model may at first sight seem less plausible than the one of Schmalensee (2012), who incorporates this aspect by assuming the marginal costs of fossil-generated electricity to be the sum of a constant term and one that is proportional to the ratio of renewable and fossil-generated output. However, his particular specification is mathematically equivalent to simply adding a constant term to the marginal costs of renewables. Therefore our model comprises Schmalensee's, and is more general as it allows for a non-zero

slope of the fossil-based supply curve.

¹⁰ A further noteworthy simplification of our model is that, to keep the model tractable, it uses 'instantaneous' electricity supply curves and hence ignores the distinction between investment cost and variable cost.

$$\min_{\{q_{r,1}, q_{r,2}, q_{f,1}, q_{f,2}\}} tc = c_{r,1} + c_{r,2} + c_{f,1} + c_{f,2}$$

$$s.t.: \ d = q_{r,t} + q_{f,t} \quad t = \{1,2\}$$
(8)

Given an interior solution, the optimal output – which we identify with a superscript r^{OPT} – is characterized by a pair of first-order conditions with respect to $q_{r,2}$ and $q_{r,2}$:

$$smc_r \ q_{r,1}^{OPT} + imc_r = smc_f \ q_{f,1}^{OPT} + imc_f + le \ q_{r,2}^{OPT}$$
 (9)

$$smc_r \ q_{r,2}^{OPT} + imc_r - le \ q_{r,1}^{OPT} = smc_f \ q_{f,2}^{OPT} + imc_f$$
(10)

Intuitively, the second efficiency condition–relating to period 2–simply equates marginal costs in the renewable and fossil-based sector, where the former's costs are reduced by the learning effect induced by the output of the previous period. The first efficiency condition equates period-1 marginal costs in the renewable sector with period-1 marginal costs in the fossil-based sector and the cost-saving effect realized in period 2. Note that the two equations are perfectly symmetric: taking one, the other can be obtained by switching the time index. As a consequence, also the optimal outputs must be symmetric and hence the last two equations simplify into one, namely

$$smc_r q_r^{OPT} + imc_r = smc_f (d - q_r^{OPT}) + imc_f + le q_r^{OPT}$$

$$\tag{11}$$

where we have additionally substituted $q_f^{OPT} = d - q_r^{OPT}$. This expression has a straightforward interpretation from a cost-benefit perspective: the costs of renewables (LHS) are justified by the avoided costs of fossil-based supply (RHS, 1st and 2nd term), plus the learning effect (RHS, 3rd term). The avoided marginal costs of fossil-based output is decreasing, while the learning effect is increasing in renewables output. The efficiency condition can be readily solved, yielding

$$q_r^{OPT} = \frac{imc_f - imc_r + d \ smc_f}{smc_f + smc_r - le}$$
(12)

By Eqs.(7) and (5) the denominator and the numerator, respectively, are always positive. It might seem surprising that the optimal amount of renewables is the same in both periods, even though the marginal cost function of renewables is shifted downwards in the second period, and hence marginal costs are lowered by $le * q_{r,1}$ compared to the first period. However, it is only the 'instantaneous' marginal costs that are higher in the first period, which is justified by the additional cost-saving effect in the second period. Naturally, the optimal fossil-generated supply also becomes symmetric, with (using the demand constraint):

$$q_f^{OPT} = \frac{imc_r - imc_f + d\left(smc_r - le\right)}{smc_f + smc_r - le}$$
(13)

To verify that we are facing a cost minimum, we express total costs solely in terms of the $q_{r,1}$ ($q_{r,2}$ can be expressed in terms of $q_{r,1}$ by the second efficiency condition Eq.(10)) and take the second derivative, yielding

$$\frac{d^2 tc}{d(q_{r,1})^2} = \frac{1}{smc_f + smc_r} \left(\left(smc_f + smc_r \right)^2 - le^2 \right) > 0$$
(14)

¹¹ We ignore discounting and for now assume equal parameters in both periods for the sake of simplicity.

where the positive sign follows directly from the constraint in Eq.(7).

2.2 Competitive Market Equilibrium

Competitive firms take the electricity price p_1 and p_2 for periods 1 and 2 as given and produce electricity such as to maximize their profits π . For simplicity we assume one representative firm per sector and time period, yielding the following four maximization problems:

$$\max_{q_{s,t}} \pi_{s,t} = p_t \; q_{s,t} - c_{s,t} \tag{15}$$

The corresponding four first-order conditions, together with the demand constraints, yield for the equilibrium output of renewable electricity in period 1 and 2, respectively:

$$q_{r,1}^{NP} = \frac{imc_f - imc_r + d \ smc_f}{smc_f + smc_r}, \quad q_{r,2}^{NP} = \frac{(imc_f - imc_r + d \ smc_f)(smc_f + smc_r + le)}{(smc_f + smc_r)^2}$$
(16)

where we introduced the superscript shorthand '^{NP}, to indicate the 'no policy' case. Comparison with Eq.(12) for q_r^{OPT} shows that if *le>0*, then $q_{r,1}^{NP} < q_{r,2}^{OPT} < q_r^{OPT}$. In other words, the market provides too little renewables in both periods, especially in period 1, and thus leads to higher total costs than in the social optimum whenever *le>0*.

This outcome is of course not surprising, since by assumption market participants do not internalize the learning effect. However, the fact that period 2 supply of renewables nevertheless increases because some learning does occur highlights how the regulator's problem in this model is to implement the optimal supply of renewables in period 1, as the period 2 market equilibrium will be optimal by itself if the right amount of learning is induced.

2.3 Policy Instruments

The policy instruments are applied only in period 1, since there is no externality associated with the level of $q_{r,2}$ or $q_{f,2}$. We now formalize FIP, FIT, and TRQ, and derive their optimal setting for the deterministic case.

FIT: feed-in-tariff, i.e. a guaranteed fixed price for renewables output

Under a FIT policy the representative firm's profit in the first period becomes

$$\pi_{r,1}^{FIT} = fit \ q_{r,1} - c_{r,1} \tag{17}$$

(where we denote by 'fit' the level of the instrument), leading to an associated output of

$$q_{r,1}^{FIT} = \frac{fit - imc_r}{smc_r} \tag{18}$$

The regulator sets FIT optimally by equating it to the marginal costs implied by q_r^{OPT} from Eq.(12):

$$fit = imc_r + smc_r q_r^{OPT} = \frac{imc_r(smc_f - le) + (imc_f + d smc_f)smc_r}{smc_f + smc_r - le}$$
(19)

Chosen this way, the FIT induces the optimum level $q_{r,1}^{OPT}$ of renewables output, and hence also of all other model variables. As can be confirmed easily, for *le=0* the optimal FIT would simply become equal to the price realized in a 'laisser-faire' market equilibrium.

FIP: feed-in-premium, i.e. a per-unit subsidy for renewables added to the electricity price

Under this instrument, the first-order condition for profit maximization of the representative firm in the renewables sectors implies

$$p_1 + fip = imc_r + smc_r q_{r,1} \tag{20}$$

leading to an output level of

$$q_{r,1}^{FIP} = \frac{fip + imc_f - imc_r + d \ smc_f}{smc_f + smc_r}$$
(21)

Comparing the producers' efficiency condition Eq.(20) from above with the social efficiency condition Eq.(11) immediately shows that producers respond optimally to the market price p_1 if the FIP is set to

$$fip = \frac{le(imc_f - imc_r + d \ smc_f)}{smc_f + smc_r - le} = le \ q_r^{OPT}$$
(22)

In line with intuition, the optimal FIP strictly increases with the strength of the learning effect and equals zero if *le=0*.

TRQ: tradable renewable quota, i.e. a share α of renewables per unit of fossil-generated output

Under this instrument, the regulator requires producers of fossil-generated electricity to buy a number α of 'green' certificates for every unit of their output. The resulting relative market share of renewables becomes $\alpha/(1+\alpha)$, which we assume to be above the no-policy 'NP' case. Green certificates are awarded to renewable producers for each unit of their output. Being freely tradable, the price p^c of these certificates is determined by the market.

The period-1 profit functions of the renewable and fossil-based representative firm are thus given by

$$\pi_{r,1}^{TRQ} = (p_1 + p^c) q_{r,1} - c_{r,1}$$
(23)

$$\pi_{f,1}^{TRQ} = (p_1 - \alpha \, p^c) \, q_{f,1} - c_{f,1} \tag{24}$$

Together with the market clearing condition

$$\alpha \ q_{f,1} = q_{r,1} \tag{25}$$

the implied equilibrium can be readily computed and implies a price of electricity and of the green certificates given by

$$p_1 = \frac{(1+\alpha)(imc_f + \alpha imc_r) + d(smc_f + \alpha^2 smc_r)}{(1+\alpha)^2}$$
(26)

$$p^{c} = \frac{(1+\alpha)(imc_{r} - imc_{f}) - d(smc_{f} - \alpha smc_{r})}{(1+\alpha)^{2}}$$
(27)

and a resulting output of renewables

$$q_{r,1}^{TRQ} = \frac{d \alpha}{1+\alpha}$$
(28)

To minimize total costs, the regulator has to choose α as the ratio of the optimal renewables and optimal fossil-generated output:

$$\alpha = \frac{q_r^{OPT}}{q_f^{OPT}} = \frac{imc_f - imc_r + d \ smc_f}{imc_r - imc_f + d \ (smc_r - le)}$$
(29)

Note that in this case α increases with *le*, but does not become zero for *le=0*. This is consistent, since for *le=0* the laisser-faire market equilibrium is optimal, but nevertheless comprise a share of renewables that is greater than zero.

In sum, all instruments, if set at their optimal value, yield the optimal value of $q_{r,1}$, and hence of $q_{f,1}$, $q_{r,2}$, and $q_{f,2}$, and thus also the optimal welfare. The different instruments are graphically illustrated in Fig.(1), which compares (for period 1 only) the no-policy case with the social optimum and indicates the optimally set instruments FIT, FIP, and TRQ. The figure shows how the regulator's challenge consists of increasing $q_{r,1}$ from the conventional static optimum where marginal cost of renewables equal marginal costs of fossil based electricity to the point where the positive external effect from learning is fully incorporated. Overall, this provides us with a simple but useful framework to analyse the instruments' performance under uncertainty, which will be done in the next section.

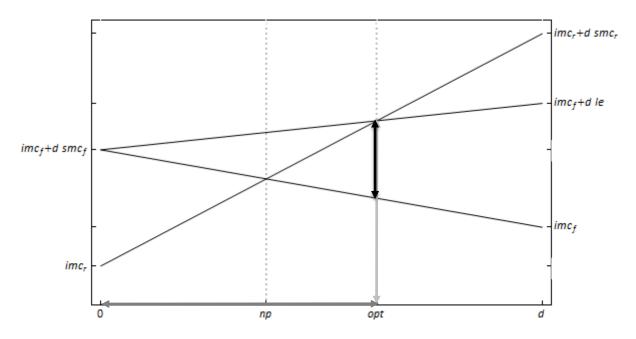


Figure 1: Graphical illustration of the model ($d=4;imc_f=1;smc_f=0.25;imc_r=0.75;le=0.4$), for period 1. Shown are the renewable sector's marginal costs (rising from lower left to top right) and those of the fossilbased sector (rising from bottom right to middle left). The third line represent the 'effective' marginal costs of using fossil-based electricity, which are obtained by adding the foregone benefits of learning to the marginal production costs, as explained after Eq.(11). Social optimum ($q_{r,1}^{OPT}$) and no-policy market equilibrium ($q_{r,1}^{NP}$) are

indicated. The optimally set policy instruments are highlighted in black (FIP), light grey (FIT) and dark grey (TRQ).

3. Instrument Performance under Uncertainty: Permanent Shocks

This section formally analyses the three instruments' robustness for three different sources of uncertainty. Each instrument should minimize total expected cost, which is equivalent to maximizing net surplus (or welfare) if demand—as in our case—is inelastic. We assume that the regulator, being affected by uncertainty, sets each instrument to its *ex ante* optimal level, while firms have perfect information (as in Weitzman's 1974 model).

Another basic assumption of our model is that shocks occur only in the first period. The reason for this restriction is that the second period is not subject to policy intervention, and hence uncertainty in this period would not affect instrument choice. Note that uncertainty on the learning parameter *le* is therefore not considered here. The reason for this perhaps unexpected choice–given that *le* is evidently uncertain–is that considering uncertainty on *le* would not lead to a discrimination between the different policy instruments in terms of their robustness. Namely, if *le* turns out to be lower than expected (and vice versa), all three of them would yield the exact same excess output of renewables in the first period, and hence induce the same efficiency loss.

Finally, a specific assumption of this section (but reversed later) is that shocks are permanent. In other words, all model parameters have the same value in period 1 and 2. The 'shock' can be interpreted as a false estimation of the system's parameters by the regulator, leading to the implementation of an *ex post* non-optimal renewables target $q_{r,1}$, and hence to excess costs. Importantly, the permanency of shocks implies that the full formal symmetry between period 1 and 2 – as discussed in Section 2.1 and reflected in Eq.(11) – is preserved. Under this condition, total costs are uniquely determined by the value of $q_{r,1}$ (with given parameter values). Eq.(14) shows that this minimization problem is strictly convex with a constant second derivative, allowing to reduce the uncertainty analysis to a simple comparison of how shocks impact the first-order condition for $q_{r,1}$ under the various instruments.¹²

The model admits uncertainty on three model parameters: (i) the level imc_f of the marginal costs of fossil-generated output (driven by volatility of fossil fuel prices, possibly also of a carbon price), (ii) the level imc_r of the marginal costs of renewables-based output (uncertain short-term production costs and site availability), and (iii) total demand d (uncertainty driven by business cycle fluctuations).¹³ In formal terms, we introduce an additive uncertainty δ_f on the level imc_f of the marginal costs of fossil-generated power (i.e. on the level of the supply curve), such that the expected value is $E[\delta_f]=0$ and the standard deviation $SD[\delta_f]=\sigma_f$. Analogously, δ_r defines an additive uncertainty on the level imc_r of the marginal costs of renewables, with $E[\delta_r]=0$ and standard deviation $SD[\delta_f]=\sigma_f$. Finally, δ_d denotes the additive uncertainty on demand d, again with expected value $E[\delta_d]=0$ and standard deviation $SD[\delta_d]=\sigma_d$.

¹² In addition, we also assume that all uncertainties are *uncorrelated*. This seems to be a natural starting point, given that the assumption of correlation would complicate the analysis significantly.

¹³ The slopes of the marginal cost curves, representing, e.g., the declining quality of grades for renewables, are considered to be known by the regulator, an assumption also made in the uncertainty analysis of Weitzman (1974).

3.1 Formal analysis: The Weitzman perspective

Given the formal similarity of our problem to the one addressed by Weitzman (1974), and the prominence of his homonymic 'rule' of the relative slopes of marginal costs and benefits, we first discuss the cases in which the ranking between instruments can be determined by applying this rule. As will be seen, depending on which uncertainty is considered, the different policy instruments will varyingly act as price or quantity instrument. For instance, the FIT formally fixes the price for renewables, but by doing so it also fixes the level of renewables output if uncertainty is associated only with the supply curve of the fossil-based sector, or with total demand. Hence, a FIT acts as a quantity instrument in the latter two cases and as a price instrument when uncertainty is linked to *imc_r*.

Since $q_{r,2}$ will automatically be optimal if $q_{r,1}$ is optimal, only the first period needs to be considered. The efficiency condition Eq.(11) can be written as

$$smc_r q_{r,1}^{OPT} + imc_r = (le - smc_f) q_{r,1}^{OPT} + imc_f + smc_f d$$
(30)

where the left-hand side corresponds to the price of renewables, i.e. their marginal costs, which becomes fixed by a FIT. The right-hand side, as discussed before, represents the marginal benefits from employing renewables. Under uncertainty on imc_f or imc_r the TRQ acts as a quantity instrument, since it sets the output level of $q_{r,1}$ directly through Eq.(28). Consequently, the Weitzman rule can be applied to FIT vs. TRQ for these two sources of uncertainty. As by Eq.(30), the slope of the marginal costs is given my smc_r , while the absolute slope of the marginal benefits is $abs(le-smc_f)$. Hence, we obtain the following two results:

- with marginal cost uncertainty due to shocks on *imc_r*, a price instrument FIT is more efficient than a quantity instrument TRQ if *smc_r*>abs(*le-smc_f*), which by Eq.(7) simplifies to *smc_r+le>smc_f*;
- with shocks on *imc_f* uncertainty only affects marginal benefits, and hence–as per Weitzman's rule–price (FIT) and quantity (TRQ) regulation become equivalent.

Using the rule to assess the FIP instrument becomes straightforward when rearranging the efficiency condition Eq.(11) into

$$(smc_r + smc_f)q_{r,1}^{OPT} - smc_f d + imc_r - imc_f = le q_{r,1}^{OPT}$$
(31)

Here, the left-hand side represents the wedge between the marginal costs in the renewable and fossil-based sector – which is precisely what is fixed by a FIP. Because any such wedge leads to a deviation from the cost-minimum for total supply in period 1, the LHS also represents the marginal excess costs associated with renewable employment beyond the free-market equilibrium. The right-hand side captures the corresponding marginal benefit, namely the cost reduction from learning. Under a FIP the marginal costs (i.e. the wedge) are fixed, but not the resulting output quantity $q_{r,1}$. Conversely, in the absence of demand shocks a TRQ fixes $q_{r,1}$, but leaves the marginal cost difference uncontrolled. For uncertainty on demand d and imc_f , also the FIT acts as a quantity instrument. Hence, given the slope smc_r+smc_f of the marginal costs, and le of the marginal benefits, the Weitzman rule can be applied to four more cases of instrument choice:

- with cost-uncertainty due to shocks in *imc_f* or *imc_r*, the price instrument FIP is more efficient than the quantity instrument TRQ if *smc_r*+*smc_f*>*le*, which by Eq.(7) always holds;
- with cost-uncertainty due to shocks in imc_f , the price instrument FIP is more efficient than the quantity instrument FIT if $smc_r+smc_f>le$, which by Eq.(7) always holds;
- with cost-uncertainty due to demand shocks, the price instrument FIP is more efficient than the quantity instrument FIT if *smc_r+smc_j>le*, which always holds, unless *smc_f=*0, in which case uncertainty drops out of Eq.(31) and both instruments become first-best.

The results obtained so far already allow a full characterization of the instruments' relative performance under uncertainty on imc_f , as summarized in the following statement:

Proposition 1.1 (permanent uncertainty on imc_f): Consider the model defined by Eqs.(1)-(7). If uncertainty occurs in form of permanent shocks affecting the level of the marginal cost curve in the fossil-based sector, then a FIP is always more efficient than both FIT and TRQ, while the latter two are equivalent.

3.2 Formal analysis: General perspective

The previous application of Weitzman's rule allowed determining the instrument ranking for six out of nine possible cases, with FIT vs. TRQ and FIP vs. TRQ for demand uncertainty, as well as FIT vs. FIP for uncertainty on imc_r as the remaining three cases. Before turning to a more general formal approach to address the remaining cases, we use the graphical representation of the model shown in Fig.(1) to develop an intuition for the result just obtained, and prepare the ground for the interpretation of later results.

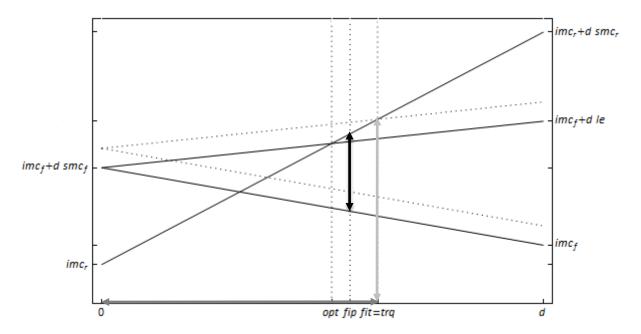


Figure 2: Illustration of a shock of -25% on imc_f (all other parameter values as in Fig.(1)). The dashed oblique lines indicate ex ante values, solid lines ex post values. The ex post optimum for $q_{r,1}$ becomes lower than in Fig.(1), while output under FIT (light grey) and TRQ (dark grey) remains unchanged. Only for FIP (black) a reduction of renewables output can be observed, albeit insufficient.

Fig.(2) graphically illustrates the impact of a -25% shock of imc_f on the optimum and on the output of $q_{r,1}$ implied by the three instruments. Intuitively, if fossil-based electricity has higher (lower) costs than expected, then a greater (lower) share of renewables would be required to meet the social optimum. However, both FIT and TRQ are-once the instrument level is set-insensitive to the price signal from the fossil sector and hence do not respond to shocks. Only under the FIP does the price signal reach the renewables sector and induces an adjustment in the right direction. However, this adjustment remains too small if le>0, demonstrating that the FIP falls short of being an optimal instrument. This is the case because a FIP defines a fixed mark-up on the price of renewables, while the size of the external effect it aims to internalize increases with the level of $q_{r,1}$. Said differently, the effect of a FIP is to shift the marginal cost curve of the renewable sector downwards, while the optimal correction, as can be seen in Fig.(2), would be a rotation of the curve.

To derive the remaining dominance conditions of uncertainty performance, we adopt a more general formalism allowing to compute all nine conditions within one approach. To do so, note that the efficiency condition for $q_{r,1}^{OPT}$ can be re-analysed in the following way: substitute $q_{r,1}^{OPT}$ by the considered (and optimally set) policy instrument. E.g. for a FIT, using Eq.(18), Eq.(30) becomes

$$fit = \left(le - smc_f\right) \frac{fit - imc_r}{smc_r} + imc_f + smc_f d$$
(32)

The instrument leads to an optimal outcome as long as the equation is satisfied, i.e. when the fixed marginal costs on the LHS equal the 'unfixed' marginal benefits on the RHS. In presence of a shock on imc_f , imc_r , or d this will generally no longer be the case, and the size of the resulting deviation will become a measure of the incurred inefficiency. In other words, the extent to which any of these shocks lead to a violation of the instrument-specific efficiency condition directly captures the instrument's robustness.

Hence, under a FIT shocks in imc_{f} , imc_{r} , or d yield an inefficiency-wedge proportional to the corresponding partial derivative, namely 1, $(smc_{f}-le)/smc_{r}$, and smc_{f} , respectively. Notice that the second coefficient implies that under uncertainty on imc_{r} a FIT becomes a first-best instrument whenever $smc_{f}=le$, as in this case the coefficient becomes zero. Next, consider the FIP: from Eqs.(21) and (31) the required form of the efficiency condition is obtained as

$$fip = le \frac{fip + imc_f - imc_r + d \ smc_f}{smc_f + smc_r}$$
(33)

implying coefficients of $le/(smc_f+smc_r)$, - $le/(smc_f+smc_r)$, and $(le smc_f)/(smc_f+smc_r)$ for shocks in imc_f , imc_r , and d, respectively. Finally, for the TRQ we use Eq.(28) for the substitution, yielding

$$\left(smc_r + smc_f - le\right)\frac{d\,\alpha}{1+\alpha} = imc_f - imc_r + d\,smc_f \tag{34}$$

and thus implying robustness coefficients 1, -1, and $\alpha/(1+\alpha)$ (smc_f+smc_r-le) – smc_f . Notice that the equation shows that a TRQ becomes a first-best instrument under demand uncertainty only if $imc_f = imc_r$, since in this case *d* is eliminated from the condition.

Comparing the coefficients' absolute magnitude yields the dominance conditions. In particular, for shocks on imc_f the coefficients of FIP, FIT, and TRQ are $le/(smc_f+smc_r)$, 1, and 1, respectively, meaning

that a FIP is always more efficient than FIT and TRQ (by Eq.(7) its coefficient is below unity), and that the latter two are equivalent, which confirms the result of the previous section.

For uncertainty on *imc*_r the (absolute value) coefficients for FIP, FIT and TRQ become *le*/(*smc*_f+*smc*_r), abs(*smc*_f-*le*)/*smc*_r, and 1, respectively. The FIP evidently dominates the TRQ, and so does the FIT if $smc_r+le>smc_f$, as already found in the previous section. As a new case, the FIT is superior to the FIP if $le/(smc_f+smc_r) > abs(smc_{f}-le)/smc_r$. For $0<smc_f<le$, this simplifies to $le<smc_f+smc_r$, which by Eq.(7) always holds, while $smc_f>le$ leads to the non-trivial condition $le>smc_f(smc_f+smc_r)/(smc_f+2 smc_r)$; in the limit case of $smc_f=0$ both instruments become equivalent. The following proposition summarizes:

Proposition 1.2 (permanent uncertainty on *imc*_{*r*}**)**: Consider the model defined by Eqs.(1)-(7). If uncertainty occurs in form of permanent shocks affecting the level of the marginal cost curve in the renewables sector, then

- (i) FIP is always more efficient than TRQ
- (ii) FIT is more efficient than TRQ if $le > smc_f smc_r$
- (iii) FIT is more efficient than FIP if $le > smc_f (smc_f + smc_r)/(smc_f + 2 smc_r)$, except for $smc_f = 0$, in which case they are equivalent instruments.

Hence, the TRQ is not a good choice in this case, as it is dominated by the FIP. The FIT might be an even better choice if the marginal cost curve in the fossil sector is relatively flat and if learning is high. Intuitively, lower (higher) than expected costs for renewables imply that they should supply a higher (lower) share of electricity. The TRQ, however, fixes the share and hence does not respond. The FIP reacts exactly as for uncertainty on imc_{f_r} i.e. the cost-shock is passed on to the market, albeit imperfectly. The FIT also reacts and adjusts in the right direction, but may overshoot. This is illustrated graphically in Fig.(3).

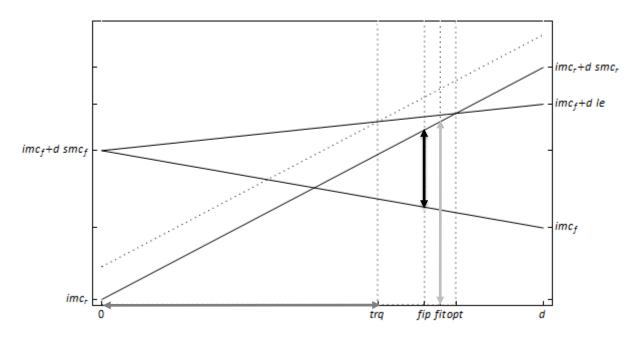


Figure 3: Illustration of a shock of -80% on imc_r (all other parameter values as in Fig.(1)). The solid (resp. dashed) upward-slopping line is the ex post (resp. ex ante) renewables supply curve. The ex post optimum for $q_{r,1}$ becomes higher than in Fig.(1). Output under TRQ (dark grey) remains unchanged, while it is increased under FIP (black) and, even more so, under FIT (light grey).

Fig.(3) also illustrates why the FIT is first-best if $smc_f=le$: because in this case marginal benefits are flat and can therefore be perfectly internalized by a constant price. As a consequence, the FIT will dominate both TRQ and FIP whenever smc_f and le are sufficiently close.

Shocks in total demand constitute the last source of uncertainty to consider. In general a positive demand shock means that the optimal quantity of both renewable and fossil-generated electricity should increase. This, intuitively, might favour the TRQ, which so far did not show any particular advantage vis-à-vis the other two instruments. For FIT and FIP we found coefficients of smc_f and ($le smc_f$)/(smc_f+smc_r), respectively, thus confirming the last section's result that under demand uncertainty FIP always dominates FIT, unless $smc_f=0$, in which case they become equivalent.

The TRQ coefficient was $\alpha/(1+\alpha)$ (*smc_f+smc_r -le*) - *smc_f*. To derive specific dominance conditions the instrument's parameter α needs to be replaced. This, as before, will be done by using the optimal value found in the initial analysis without uncertainty, i.e. Eq.(29). Note, however, that in the present case this does not correspond to the *ex ante* optimal value that minimizes expected total costs. The two only coincide when the *ex post* output of $q_{r,1}$ is linear in the shock as well as in the instrument's parameter, e.g. as in Eqs.(18) and (21) for FIT and FIP. For the TRQ this was the case for uncertainty on *imc_f* and *imc_r*. However, it is no longer true for the present case of demand uncertainty, since the *ex post* output of $q_{r,1}$ now depends on the mathematical product of the shock and α (see Eq.(28)). Nevertheless, for reasons of exposition and because it seems quite plausible that a regulator would indeed choose the value that would be optimal under certainty, we still proceed this way.¹⁴

Comparing FIT and TRQ shows that the former dominates the latter if

$$smc_f < abs\left[\left(\frac{\alpha}{1+\alpha}\right)\left(smc_f + smc_r - le\right) - smc_f\right]$$
(35)

which, by using Eq.(29) becomes

$$smc_f < abs\left[\frac{1}{d}(imc_f - imc_r + d \ smc_f) - smc_f\right] = \frac{1}{d} \ abs[imc_f - imc_r].$$
(36)

By Eq.(5), the condition can only be fulfilled if $imc_{f}-imc_{r}>d \ smc_{f}$. Finally, a FIP is more efficient than TRQ if (simply replacing the LHS of Eq.(36) with the FIP's coefficient)

$$\frac{smc_f \ le}{smc_f + smc_r} < \frac{1}{d} \ abs[imc_f - imc_r] \ . \tag{37}$$

In sum, for uncertainty on total demand the instruments' relative performance can be characterized as follows:

Proposition 1.3 (permanent uncertainty on *d***)***: Consider the model defined by Eqs.(1)-(7). If uncertainty occurs in form of permanent shocks affecting the level of total electricity demand, then*

¹⁴ We also report results corresponding to the case where demand uncertainty is optimally taken into account by the regulator. The value for α that minimizes expected costs is given by $\frac{d(\operatorname{imc}_{f} - \operatorname{imc}_{r} + d \operatorname{smc}_{f}) + \operatorname{smc}_{f} \sigma_{d}}{d(\operatorname{imc}_{r} - \operatorname{imc}_{f} + d(\operatorname{smc}_{r} - \operatorname{le})) + (\operatorname{smc}_{r} - \operatorname{le})\sigma_{d}}$, and in fact only leads to a slight modification of the dominance conditions given in Proposition 1.3 (ii) and (iii), namely the replacement of d with $d\sqrt{(1 + \sigma_{d}/d)}$.

- (i) FIP is more efficient than FIT, except if marginal costs in the fossil-based sector are constant, in which case they are equivalent (and both ex post optimal).
- (ii) FIT is more efficient than TRQ if $(imc_{f}-imc_{r})/d > smc_{f}$.
- (iii) FIP is more efficient than TRQ if $abs(imc_r \cdot imc_r)/d > (le smc_f)/(smc_r + smc_f)$

As the result shows, TRQ is not a 'silver-bullet' instrument for demand uncertainty, which stems from the fact that the optimal percentage share of renewables does generally not stay constant under demand variations. This would only be the case if imc_f equals imc_r , and hence the relative difference between them – scaled by total demand d – becomes a measure of the TRQ's expected error, as on the LHS of conditions (ii) and (iii) above.

On the other side, a FIT decouples the renewables sector from the electricity market and thereby prevents it from reacting to demand shocks. This, in general, leads to a suboptimal outcome, except if the fossil sector's supply curve is flat, in which case it is optimal that all demand shocks are absorbed exclusively by the latter. Hence, the slope smc_f of the supply curve becomes a measure of the FIT's expected error, as on the RHS of condition (ii).

Finally, the FIP always improves upon the FIT, but the induced adjustment of the renewables output generally remains insufficient (except for $smc_{f}=0$, for the same reason as for FIT). This can also be understood by thinking in terms of the effective subsidy provided: in case of a permanent positive demand shock, the benefits from learning increase, and hence the per-unit subsidy offered to the renewables sector should become higher. However, under a FIP it stays by definition constant, while under a FIT – being the difference between laisser-faire price and *fit* – it even decreases (and under a TRQ it generally becomes too high).

The behavior of all three instruments is illustrated in Fig.(4). Clearly, if demand uncertainty is the regulator's main concern, the instrument choice comes down to deciding between the FIP and TRQ.

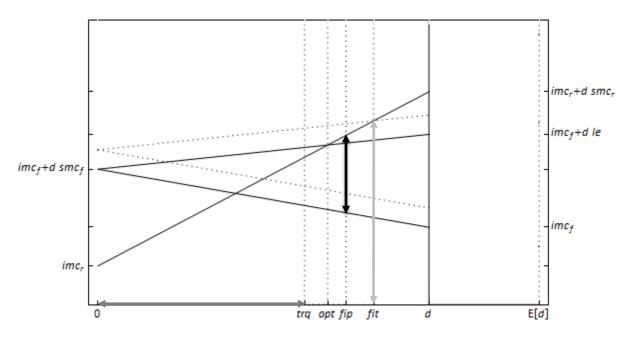


Figure 4: Illustration of a shock of -25% on demand d (all other parameter values as in Fig.(1)). Dashed horizontal lines indicate ex ante values, solid lines ex post values. The ex post optimum for $q_{r,1}$

becomes lower than in Fig.(1). Output under FIT (light grey) remains unchanged, it becomes lower – but not enough – under FIP (black) and also – but too much – under TRQ (dark grey).

4. Instrument Performance under Uncertainty: Transitory Shocks

Especially at shorter time-scales (e.g. less than one business cycle) it might seem plausible to assume transitory rather than permanent shocks. Therefore, this section takes a brief look at how the dominance conditions would change in this case. As we will see, the conditions remain very similar.

In formal terms, the efficiency condition for an *ex post* optimal output of renewables becomes more complicated than Eq.(11), as it now depends explicitly on the different parameter values of the first and the second period. If we denote by $imc_{r,1}$, $imc_{f,1}$, and d_1 the respective parameters' *ex post* values for the first period, the efficiency conditions for a social optimum read (analogous to Eqs.(9) and (10)):

$$smc_r q_{r,1}^{opt} + imc_{r,1} - le q_{r,2}^{opt} = smc_f \left(d_1 - q_{r,1}^{opt} \right) + imc_{f,1}$$
(38)

$$smc_r q_{r,2}^{OPT} + imc_r - le q_{r,1}^{OPT} = smc_f \left(d - q_{r,2}^{OPT} \right) + imc_f \quad .$$
(39)

The second equation can be used to the substitute the dependent period-2 output of renewables:

$$smc_{r} q_{r,1}^{OPT} + imc_{r,1} = smc_{f} \left(d_{1} - q_{r,1}^{OPT} \right) + imc_{f,1} + le \left(\frac{le q_{r,1}^{OPT} + smc_{f} d - imc_{r} + imc_{f}}{smc_{r} + smc_{f}} \right)$$
(40)

The instruments are still set optimally by choosing the value found in the deterministic analysis of Section 2 (except TRQ under demand uncertainty, where we nevertheless assume such a setting, as explained above). Hence, we can introduce the instruments one by one in Eq.(40), and then compute the uncertainty coefficients as the partial derivatives with respect to the three different possible shocks. The calculations are provided in the Appendix and yield the following three propositions for each type of uncertainty:

Proposition 2.1 (transitory uncertainty on imc_f): Consider the model defined by Eqs.(1)-(7). If uncertainty occurs in form of transitory shocks affecting the level of the marginal cost curve in the fossil-based sector, then a FIP is always more efficient than both FIT and TRQ, while the latter two are equivalent.

Proof: See Appendix.

Hence, the ranking remains exactly the same as in the case with permanent shocks. Next, consider uncertainty on the supply curve in the renewables sector:

Proposition 2.2 (transitory uncertainty on imc_r): Consider the model defined by Eqs.(1)-(7). If uncertainty occurs in form of transitory shocks affecting the level of the marginal cost curve in the renewables sector, then

- (i) FIP is always more efficient than TRQ
- (ii) FIT is more efficient than TRQ if $le^2 + smc_r^2 > smc_f^2$

(iii) FIP is more efficient than FIT if
$$le < (smc_f + smc_r) \sqrt{smc_f/(smc_f + 2smc_r)}$$

Proof: See Appendix.

In qualitative terms, the ranking of instruments does not change compared to the permanent uncertainty case: the FIP always dominates the TRQ, and the position of the FIT could be anywhere from best to worst choice. However, in quantitative terms the FIT's performance deteriorates, i.e. the conditions for it to be superior to TRQ or FIP are less likely to be met under transitory than under permanent shocks. This is a consequence of the FIT's tendency to overshoot which has a less severe effect if a shock makes renewables permanently more (or less) attractive, rather than just temporarily. Finally, the case of demand uncertainty:

Proposition 2.3 (transitory uncertainty on d): Consider the model defined by Eqs.(1)-(7). If uncertainty occurs in form of transitory shocks affecting the level of total electricity demand, then

- (i) FIP is more efficient than FIT, except if marginal costs in the fossil-based sector are constant, in which case they are equivalent (and both ex post optimal).
- (ii)
- FIT is more efficient than TRQ if $imc_f imc_r > \frac{d \ smc_f (smc_f + smc_r le)}{(smc_f + smc_r + le)}$, or if $smc_f = 0$ FIP is more efficient than TRQ unless $\frac{d \ le \ smc_f}{(smc_f + smc_r)} \frac{(smc_f + smc_r le)}{(smc_f + smc_r + le)} < imc_r imc_f < \frac{d \ le \ smc_f}{(smc_f + smc_r)}$ (iii)

Proof: See Appendix.

As for permanent shocks, FIT and FIP become first-best instruments if marginal costs in the fossilbased sector are flat, but otherwise the FIT is dominated by the FIP. Also as before, the relative performance of the TRQ depends on the size of the term $(imc_r-imc_r)/d$, but the dominance conditions also show that under transitory shocks TRQ has a smaller likelihood to be preferable over FIT or FIP than under permanent shocks. This can be explained by the tendency of the TRQ to overreact, as seen in Fig.(5), which leads to a smaller efficiency loss if the parameter change to which it reacts persists throughout the second period.

	<i>imc_f</i> uncertain		<i>imc</i> , uncertain		<i>d</i> uncertain		
	perm.	trans.	Permanent	Transitory	Permanent	Transitory	
FIT vs. TRQ	equal	equal	smc, + le > smc _f	$smc_r^2 + le^2 > smc_f^2$	Imc _f - imc _r > d smc _f , or if smc _f =0	$imc_{f} - imc_{r}$ $> \frac{d \ smc_{f} \ (smc_{r} + smc_{f} - le)}{(smc_{r} + smc_{f} + le)}$, or if smc_{f}=0	
FIP vs. TRQ	FIP sup	FIP sup	FIP sup	FIP sup	abs(imc _f -imc _r) > (d le smc _f) /(smc _r +smc _f)	$\begin{array}{l} imc_{r} - imc_{f} \\ < \frac{d \ le \ smc_{f}}{(smc_{r} + smc_{f})} \frac{(smc_{r} + smc_{f} - le)}{(smc_{r} + smc_{f} + le)} \\ \text{or} \\ imc_{r} - imc_{f} > \frac{d \ le \ smc_{f}}{(smc_{r} + smc_{f})} \end{array}$	

FIP vs. FIT	FIP sup	FIP sup	$le < \frac{smc_r + smc_f}{1 + 2\frac{smc_r}{smc_f}}$	$le < \frac{smc_r + smc_f}{\sqrt{1 + 2\frac{smc_r}{smc_f}}}$	FIP sup, equal only if <i>smc_f=0</i>	FIP sup, equal only if <i>smc_f=0</i>

Table 1: Overview of analytical results. If the stated condition is met, then the first instrument dominates the second.

Table 1 summarizes all analytical findings, allowing highlighting the following insights: First, under uncertainty on *imc_f*, the ranking of instruments is unaffected by whether uncertainty is permanent or transitory: FIP is always the most efficient choice, and FIT and TRQ are equivalent. This is the case because both TRQ and FIT are unresponsive to shocks in the marginal costs of fossil-based supply. They act as quantity instruments and Eq.(31) shows that as such they are dominated – because of the steepness of marginal costs – by the price instrument FIP.

Second, in case uncertainty is on *imc_r*, we again find an unambiguous superiority of FIP over TRQ, independent of permanent or transitory uncertainty. As before, this is due to the TRQ's behaviour as a quantity instrument and the ensuing lack of responsiveness to shocks. On the other side, the rank of the FIT is ambiguous: depending on parameter values, it could theoretically be the first-, second-, or third-best instrument choice. However, it always fares relatively better under permanent than transitory shocks, which – as said before – can be explained by its tendency to overshoot, whereas the other two instruments always react too little to shocks. If the shock is 'neutralized' in the second period, the error of overshooting in the first period becomes relatively more expensive.

Third, under demand uncertainty FIP dominates FIT, independent of whether uncertainty is transitory or permanent. The reason is that under demand uncertainty the FIT acts as a quantity instruments, fully equivalent to the TRQ under shocks in imc_r – and that marginal costs are steeper than marginal benefits. The relative performance of TRQ under demand uncertainty is a case in which the value of new parameters comes into play, namely $(imc_{f}-imc_{r})/d$. It captures the error of TRQ and hence if this parameter is sufficiently large relative to smc_{f} TRQ will be dominated by both FIP and FIT. This is more likely to be the case for the FIP than for the FIT, and under transitory than under permanent uncertainty. The latter can be explained by noting that FIP and FIT always underrespectively not react to a demand shock, which leads to less costly errors if the shock is transitory. The TRQ, on the other side, has a tendency to overreact, as illustrated in Fig.(4).¹⁵

Overall – if no further knowledge on the relative importance of the three sources of uncertainty is available – the FIP emerges as the most robust choice, as even in the worst possible case it still ranks 1^{st} , 2^{nd} , and 2^{nd} with respect to uncertainty on imc_f, imc_r, and demand. This is in line with economic intuition: a per-unit subsidy on renewables most directly conforms to the idea of internalizing a positive learning externality. Indeed, in our model the FIP would be an optimal instrument if it were not for the scale-effect of learning which it does not capture – i.e. the fact that the benefit of a given cost-reduction is not constant but positively dependent on the future employment of renewables, since for each unit a benefit is realized. In other words, an optimal subsidy would not be constant like the FIP, but increase with the size of the future renewables supply. This calls for a FIP set at a higher

¹⁵ For demand uncertainty, the four conditions regarding the performance of TRQ change if one uses the actual *ex-ante* optimal setting of α for TRQ (instead of the one without uncertainty). However, the rigorous conditions are easily obtained by replacing *d* with $d\sqrt{1+\sigma_d/d}$, making it relatively easier for TRQ to meet the dominance conditions. In addition, the term 'imc_f-imc_r' must be changed into *abs*(imc_f-imc_r).

level for relatively expansive renewable sources, e.g. higher for PV than for onshore wind, and higher in locations with moderate wind speeds or sunlight than in locations with high wind speeds or sunlight. In fact, some real-world renewable support schemes (e.g. the FIT in Germany or France) already feature such a differentiation but with a different rationale, namely to limit the differential rent for renewables in sites with the most productive resource. Our conclusions identify an alternative justification for this practice.

If the size of the learning effect *le* is large, the FIP's error will also become large, which might justify the use of a FIT, especially if uncertainty is mainly associated with the renewables sector's costs and if the fossil-based sector's supply curve is relatively flat. The latter implies a weak interaction between renewables and fossil-based sector, which favours the FIT's effect of sealing off the renewables sector. Conversely, a TRQ might be justified if learning *le* is low, the fossil-based sector's supply curve is steep, and uncertainty is mainly rooted in demand. However, the TRQ will generally be prone to large inefficiencies if there is a marked difference in the marginal costs of the first output units between the two sectors ((*imc_f-imc_r*)/*d*).

5. Numerical Application to the US Electricity Sector

The analytical model cannot inform on the quantitative difference in expected costs across instruments. Hence, based on the stylized US electricity sector model introduced by Fischer and Newell (2008), this section provides numerical estimates of the instruments' performance. Given the simplicity of the model which abstracts from many features of the electricity sector, these estimates should be considered as illustrative. We deliberately choose to base our numerical application on a model calibrated on rather old data (year 2004) in order to quantify realistic shocks, which were not forecasted when the model was designed, but have occurred since then. Hence, our numerical exercise is retrospective: we imagine that we have to choose renewables support policy in the mid-2000's, based on 2004 data, knowing that shocks on the three variables of interest may happen in the following years, but without any more specific knowledge on their timing, sign or magnitudes.

5.1 Model calibration

We make three modifications of the original Fischer-Newell model, such that it corresponds exactly to our analytical specification. First, we merge coal and gas into a single fossil electricity sector. Second, we exclude hydro and nuclear, assuming, as Fischer and Newell do, that their supply is unaffected by the considered renewable policies. Third, we assume that demand is inelastic and set it to its baseline value. As explained above, with an elastic demand a key difference between renewable support policies is whether they are financed through the electricity price or through the government's general budget, a point which is important but not strictly related to the objective of our study.

To calculate the value of the learning parameter *le* compatible with Fischer and Newell's model, we take their elasticity of learning of 0.15 and equalize it to our model's elasticity of the marginal cost of renewables in period 2 ($mc_{r,2}$) with respect to the amount of renewables in period 1:

$$\frac{\partial mc_{r,2}}{\partial q_{r,1}} \frac{q_{r,1}}{mc_{r,2}} = \frac{le \ q_{r,1}}{imc_r \ + \ (smc_r \ - \ le)q_{r,1}} = 0.15$$
(41)

Parameter	Value	Unit	
imc _r	0.059	\$/kWh	
imc _f	0.0439	\$/kWh	
smc _r	1.2*10^-13	\$/kWh²	
smc _f	9.9*10^-15	\$/kWh²	
d	3.05606*10^12	kWh	
le	7.11764*10^-14	\$/kWh²	

This calibration leads to the parameter values shown in Table 2.

Table 2: Parameter values in the numerical application.

Following Table 1, these values would imply the following instrument ranking: under shocks on imc_f FIT and TRQ are equal and dominated by FIP; under shocks on imc_r FIT is preferred to FIP and FIP to TRQ; and under shocks on demand *d* TRQ is better than FIP which is better than FIT. However, it is not possible to say how economically significant the difference between these ranks is.

A quantitative estimate requires calibrating each type of shock. To do so, we use three real-world 'surprises', which occurred after the Fischer-Newell model was calibrated: the decrease in fossil fuel prices in the US electricity sector due to the development of shale gas, the massive drop in solar PV cost after 2008, and the decrease of electricity consumption due to the economic downturn in 2008-2009. In each case, we use a very simple way to quantify the magnitude of the shock, i.e. we compare the observed relevant variable after the shock to a hindcast based on a linear projection of the pre-shock trend.

For the uncertainty on the cost of fossil fuel-based electricity, we take the average cost of fossil fuels provided by the US DOE EIA (2013a), calculate a linear trend over 2002-2008, extend the trend up to 2012 and compare this hindcast to the observed price for 2012 (the latest year with published data, see Fig.(5)). In 2012 US dollars, the observed value is 2.83 \$/million Btu, against 5.19 expected from the linear trend, hence the difference is 2.36 \$/million Btu or 0.8 c\$/kWh (thermal). To convert this value in 2004 dollars, we take the cumulative inflation rate of 22%, which gives 0.624 c\$/kWh (thermal). Assuming 50% of transformation losses brings 1.248 c\$/kWh (electrical), a part of which may be due to other factors including the lower demand, so we take -1 c\$/kWh as the illustrative shock on imc_f .¹⁶

¹⁶ Another way to estimate the magnitude of this shock is to calculate the gap in electricity price for US industrial consumers between the observed 2012 value and a hindcast based on the 2002-2008 linear trend (1.4 c\$/kWh). Since a part of this gap may be explained by other factors, including the drop in electricity demand, taking 1 c\$/kWh seems a reasonable illustrative value for the shock on *imc_r*.

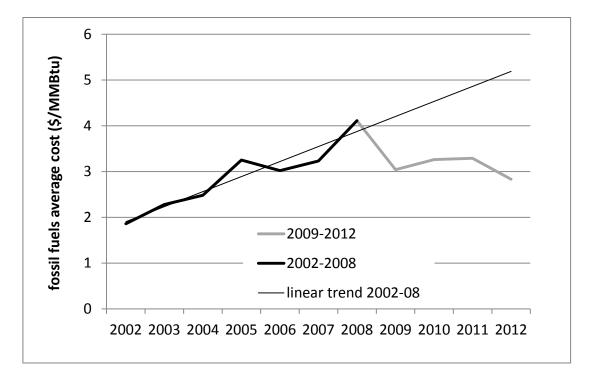


Figure 5: Average costs of fossil fuels in the US electricity sector (US DOE EIA 2013a).

Concerning costs in the renewables sector, we calibrate uncertainty on the unexpected drop in solar PV cost observed since 2008, using data from Feldman et al. (2012, Fig.(14)). In 2008, the average analyst's expectation for the module selling price for 2010 Q4 in the US was 2.6 \$/W, while the actual price tuned out to be 1.8, i.e. 30% lower. Since solar PV is not the only renewable energy source used to produce electricity and since the costs for wind power also decreased, but by a lower rate, we adopt -20% of p_1^{NP} as the illustrative shock on *imc_r*.

Finally, for the demand shock we take the sales of electricity to final consumers in the US during 2001-2007 (US DOE EIA 2013b), i.e. just before the crisis, and use the observed trend to derive the 'expected' value for 2012 (Fig.(6)). Given that the actual 2012 value was about 9% lower, we take -9% as the illustrative shock on demand *d*.

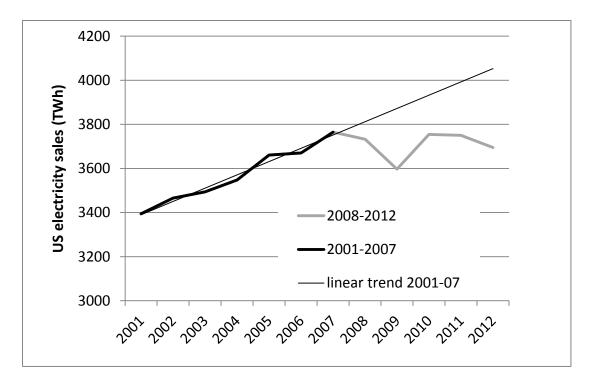


Figure 6: US electricity demand (US EIA 2013b).

5.2 Model results

All three instruments are set by *ex ante* (without the shock) cost minimization for total electricity supply, after which we compute for each one the actual *ex post* total costs. By comparing this number to the *ex post* minimum costs, we can quantify the excess costs incurred by the shock under each instrument. Since the relevant shocks have not vanished yet, we apply the model with permanent uncertainty.

Fig.(7) presents the outcome of the numerical model in period 1, comparing the *ex ante* situation with the occurrence of a negative shock of -20% on *imc*_r. It shows the no-policy equilibrium (tick 'NP' on the x-axis), the *ex ante* optimum that also coincides with the outcome under the tradable renewable quota (TRQ), the outcome under feed-in premium (FIP), under feed-in tariff (FIT), and the *ex post* optimum (OPT). The *ex ante* optimal level of renewables is roughly twice as large as the 'no-policy' level (258 TWh instead of 117), which indicates that learning-by-doing may indeed justify a significant support for renewables.

As a consequence of the lower than expected costs, the optimal level of renewables increases by 78%, reaching 459 TWh. It can be observed that although under both FIP and FIT an upwards adjustment of renewables takes place (with 356 TWh vs. 349 a little more under the latter), the realized levels remain far below the optimum. Hence, despite the alleged criticism against the FIT of having caused an excessive deployment of renewables when the costs turned out to be lower than expected, our numerical model points to the opposite conclusion. Of course, the latter result depends on the parameter values, and a simple manipulation of Eqs.(12), (17) and (18) shows that under a negative shock on imc_r , $q_r^{FIT} < q_r^{OPT}$ iff $le > smc_f$, a condition which is fulfilled in our numerical model.

For FIP, however, Eqs.(12), (21) and (22) show that the amount of renewables is always too low under a negative shock on *imc*_r, irrespective of the parameter values.

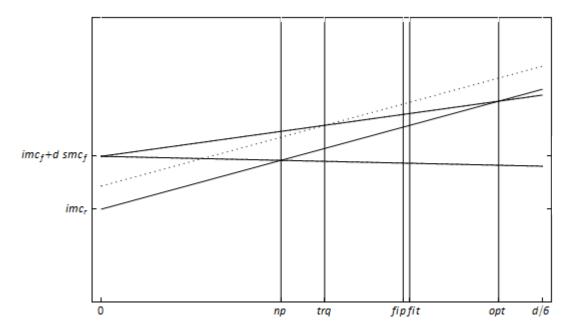


Figure 7: Outcome of the numerical model in period 1. The vertical lines represent the no-policy equilibrium (NP), the outcome with tradable renewable quota (TRQ) which is also the ex ante optimum, the outcome with feed-in premium (FIP) and feed-in-tariff (FIT), and the ex post optimum. The solid (resp. dashed) upward-sloping line is the ex post (resp. ex ante) renewables supply curve. For clarity, the x-axis only represents low values of q_r and does not extend to the full range of demand d as in Figs.(1) to (4) but only to d/6.

Table 4 lists the annual excess cost of each instrument and for each type of uncertainty relative to the *ex post* optimum and to the best performing instrument. Although in each case the costminimizing instrument is a different one, the FIP is either the best choice or very close behind, with an extra cost of only 168 million dollars in the worst case (compared to FIT for a shock on *imc*_r). Conversely, the TRQ leads to significant extra costs compared to FIP for a shock on *imc*_f (921 million dollars) and compared to both FIP and FIT for a shock on *imc*_r (respectively 3 and 3.2 billion dollars). It follows that in quantitative terms, if one assumes a similar likelihood for each of the three considered shocks, the overall preferred instrument is FIP, followed by FIT, and TRQ as the least preferable instrument.

	FIP excess cost		FIT excess cost		TRQ excess cost	
Shock	compared	compared	compared	compared	compared	compared
	to <i>ex post</i>	to best	to <i>ex post</i>	to best	to <i>ex post</i>	to best
	optimum	instrument	optimum	instrument	optimum	instrument
<i>imc_f</i> : - 1 c\$/kWh	396	0	1317	921	1317	921
<i>imc</i> _{<i>r</i>} : -20% of p_1^{np}	1281	168	1113	0	4267	3154
d : -9%	29	5	98	74	24	0

Table 3: Annual excess costs of the instruments compared to the ex post optimum and compared to the best performing instrument (in million US dollars of 2004). The excess cost vis-à-vis the ex post optimum of the best instrument is shown in bold.

5.3 Sensitivity analysis

As summarized in Table 1, the pairwise ranking of instruments often depends on the values of our model parameters, which are not known with certainty and may change over time. In particular, with expanding renewables one would expect a decrease in imc_r due to both learning-by-doing and learning-by-searching, and a decrease in le when renewable technologies become more mature. This final section discusses how changes in these two parameters would impact our results if we keep all other parameters constant. As will be seen, it depends, once again, on the source of uncertainty.

First, the results for shocks on imc_f (dominance of FIP) do not depend on the value of imc_r or *le*. Second, in case of a shock on imc_r , TRQ is the worst instrument whatever the values of *le* and imc_r (consistent with Proposition 1.2). The ranking of FIP and FIT is unaffected by the *ex ante* value of imc_r , but FIP implies a lower expected cost than FIT if the value of *le* is low enough. However, *le* has to become so low for this to happen (less than 7.3% of its value in our numerical model) that it seems questionable whether a renewable energy policy would still be justified at all.

The instrument ranking is more sensitive to the values of imc_r and le for shocks on demand d. The cross in Fig.(8) presents the baseline values of these parameters, as presented in Table 3. While FIP always remains preferable to FIT (consistent with Proposition 1.3), FIP becomes also better than TRQ for low values of le (left of the oblique lines). Moreover, for very low values of imc_r (below the horizontal line) FIT also becomes better than TRQ. Hence the superiority of TRQ when demand is uncertain cannot be considered as robust.

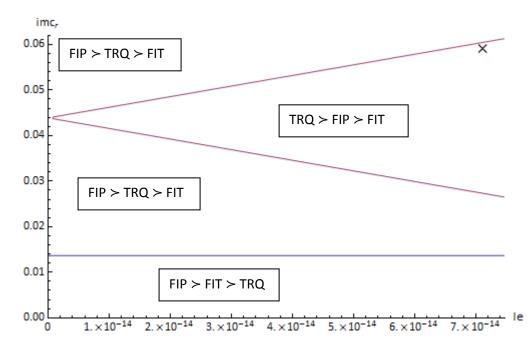


Figure 8. Instrument ranking under uncertainty on d, for lower expected values of imc_r and le than in the baseline case depicted in Table 2. The cross in the upper right corner indicates the baseline case.

6. Conclusion

This contribution investigated the comparative performance under uncertainty of three types of renewable electricity support policies: (i) feed-in tariffs have been widely used in, e.g., Germany, (ii) tradable renewable quotas in some states of the US as well as in some European countries, and (iii) feed-in premiums most recently, e.g., in Finland or Denmark (Ragwitz et al. 2012). The main economic rationale for employing these policies is to correct the potential market failure associated with external learning effects and imperfect appropriation of private R&D.

However, being relatively young technologies, the future costs of renewables, e.g. the price of solar PV panels, are subject to considerable uncertainty. In such a setting, also the impact of renewable policies becomes highly uncertain, as illustrated by the solar PV 'explosion' in Germany. Likewise, the price of fossil-based electricity and total electricity demand are inherently volatile due to, respectively, shocks in fossil fuel or CO_2 permit prices and business cycle dynamics.

To capture these stylized facts and assess their implications for policy instrument choice, this paper developed a theoretical model of an electricity market with a learning externality in the renewables sector. The simple structure of the model allows deriving the formal conditions that determine the welfare ranking of the three support schemes.

Reflecting the formal relatedness of our analysis to "Prices vs. Quantities" (Weitzman 1974), most of these dominance conditions are a function of the relative slopes of marginal benefits and costs associated with the policy, where the latter includes the learning effect. However, the specific instrument ranking depends on which type of uncertainty is considered, and whether shocks are permanent or transitory. In general we find that a high learning rate favours the FIT, and that TRQ is mostly dominated by the other two instruments. The latter result can be explained by the fact that the TRQ's response to exogenous shocks, namely to preserve the relative share of fossil and renewable energy, is never optimal for cost shocks occurring in one of these two sectors, and only in very particular parameter settings for shocks in overall demand. The FIP, on the other side, performs increasingly bad if the size of the externality is large, because its underlying assumption of a *constant* positive external effect becomes increasingly at odds with the non-linearly increasing benefits from learning. Nevertheless, overall the FIP emerges as a robust policy choice since it always ranks first or second among the instruments.

The latter result is confirmed by a numerical application of our theoretical framework to the US electricity market, which builds on the stylized model of Fischer and Newell (2008). Although in each case total social costs are minimized by a different instrument, the FIP is either the best choice or very close behind, with relatively low excess costs of 168 million dollars per year in the worst case (relative to FIT under a shock on *imc*_r). TRQ emerges as the worst choice: even though it provides the lowest expected costs in case of a demand shock, the superiority is not robust to a small change in the parameter setting. Moreover, in case of a shock on the production costs of either fossil-based or renewable electricity, it generates very significant excess costs of up to 3.2 billion dollars per year.

Naturally, several other and equally relevant criteria exist along which the three instruments may be compared, and where a different conclusion may be reached. This includes, e.g., the compatibility of the TRQ with political renewable targets which are often expressed in terms of a target share (e.g. EU 20% renewables target), the political economy argument that a FIT is easier to implement than a TRQ because it hands out a subsidy more directly (but at the same time may induce more rent-seeking

behaviour), or the ability to overcome market power and strategic behaviour of large fossil-based utility companies. For instance, under a binding FIT the renewables sector becomes effectively isolated from the electricity market, as the price for suppliers is invariably fixed. Thereby it can counteract any prevailing market power of fossil-based firms. Conversely, in case of a TRQ, the green certificate market's efficiency may be reduced by the market power of large electricity producers, as seems to be the case in Flanders (Dubois et al. 2013).

Another aspect repeatedly emphasized in the literature is the importance of risk and how different instruments allocate risk across the involved actors (e.g. Fagiani et al. 2013). In particular, the low risk exposure to investors in renewable capacity has been seen as one of the main reasons for the effectiveness of the FIT (Butler and Neuhoff 2008). This low risk reduces the cost of capital (especially for smaller investors) and hence the cost of deploying a given amount of renewables (Gavard 2013). However, the higher risk to consumers implied by this scheme should also not be neglected, as they might face considerable uncertainty on future electricity prices, especially when the renewable policy instruments are financed through a levy on the consumer electricity price (or the risk to the public budget in case of direct state subsidies).

The implications of other differences between the three instruments are less obvious: e.g. to some the inability of the TRQ to discriminate between different renewable technologies represents a drawback, while to others it is a merit because it prevents the government from trying to choose a winner. Finally, an open but highly relevant question for future research is the one of instrument choice under policy overlap, i.e. the instruments' uncertainty performance in simultaneous presence of a cap-and-trade policy like the EU ETS.

In the real world many different aspects must be taken into account when choosing the most appropriate instrument, which is why it is so challenging to arrive at clear-cut conclusions. In view of this, we must qualify the contribution of our paper: it developed a model that is able to isolate one aspect–uncertainty–and show how the three different instruments are able to cope with it.

References

Bazilian, M., Onyeji, I., Liebreich, M., MacGill, I., Chase, J., Shah, J., Gielen, D., Arent, D., Landfear, S. & Zhengrong, S. (2013). Re-considering the economics of photovoltaic power. Renewable Energy, 53, 329-338.

Böhringer, C., & Rosendahl, K. E. (2010). Green promotes the dirtiest: on the interaction between black and green quotas in energy markets. Journal of Regulatory Economics, 37(3), 316-325.

Butler, L., & Neuhoff, K. (2008). Comparison of feed-in tariff, quota and auction mechanisms to support wind power development. Renewable Energy, 33(8), 1854-1867.

Dubois M., Hoogmartens R., Van Passel S. & Vanderreydt I. (2013). Opportunities and drawbacks of tradable recycling certificates. Conference paper presented at 14th International Waste Management & Landfill Symposium, IWWG, 1-4 October 2013, Sardinia http://steunpuntsumma.be/nl/publicaties/opportunities-and-drawbacks-of-tradable-recycling-certificates

Fagiani, R., Barquín, J., & Hakvoort, R. (2013). Risk-based assessment of the cost-efficiency and the effectivity of renewable energy support schemes: Certificate markets versus feed-in tariffs. Energy Policy, 55, 648-661.

Feldman D., G. Barbose, R. Margolis, R. Wiser, N. Darghouth, A. Goodrich (2012). *Photovoltaic (PV) Pricing Trends: Historical, Recent, and Near-Term Projections*. National Renewable Energy Laboratory / Lawrence Berkeley National Laboratory. http://www.nrel.gov/docs/fy13osti/56776.pdf

Fischer, C., & Newell, R. G. (2008). Environmental and technology policies for climate mitigation. Journal of Environmental Economics and Management, 55(2), 142-162.

Fischer, C., & Preonas, L. (2010). Combining Policies for Renewable Energy: Is the Whole Less Than the Sum of Its Parts?. International Review of Environmental and Resource Economics, 4, 51-92.

Frondel, M., Schmidt, C., & Vance, C. (2012). Germany's solar cell promotion: An unfolding disaster. Ruhr Economic Paper, (353).

Gavard, C. (2013). Carbon Price as Renewable Energy Support? Empirical Analysis on Danish Wind Power European University Institute, Florence, Italy. Presentation, available online at <u>http://fsr.eui.eu/Documents/Presentations/Energy/2012/121001-</u> 02ClimateAnnualConference/121001-02GavardClaire.pdf

Kalkuhl, M., Edenhofer, O., & Lessmann, K. (2012). Learning or lock-in: Optimal technology policies to support mitigation. Resource and Energy Economics, 34(1), 1-23.

Menanteau, P., Finon, D., & Lamy, M. L. (2003). Prices versus quantities: choosing policies for promoting the development of renewable energy. Energy Policy, 31(8), 799-812.

Quaschning, V. (2011). Wie viel Solarstrom brauchen wir? Sonne Wind & Wärme, 03/2011, 26-28.

Ragwitz, M., Winkler, J., Klessmann, C., Gephart, M., & Resch, G. (2012). Recent developments of feed-in systems in the EU–A research paper for the International Feed-In Cooperation. Berlin: Bundesministerium für Umwelt, Naturschutz und Reaktorsicherheit.

Rivers, N., & Jaccard, M. (2006). Choice of environmental policy in the presence of learning by doing. Energy Economics, 28(2), 223-242.

Schmalensee, R. (2012). Evaluating policies to increase electricity generation from renewable energy. Review of Environmental Economics and Policy, 6(1), 45-64.

Schmid, E., Pahle, M., & Knopf, B. (2013). Renewable electricity generation in Germany: A metaanalysis of mitigation scenarios. Energy Policy, 61, 1151-1163.

Schmidt, R. C., & Marschinski, R. (2009). A model of technological breakthrough in the renewable energy sector. Ecological Economics, 69(2), 435-444.

Tamás, M. M., Bade Shrestha, S. O., & Zhou, H. (2010). Feed-in tariff and tradable green certificate in oligopoly. Energy Policy, 38(8), 4040-4047.

Ueckerdt, F., Hirth, L., Luderer, G., & Edenhofer, O. (2013). System LCOE: What are the costs of variable renewables? Energy, 63, 61-75.

US DOE EIA (2013a). Receipts and cost of fossil-fuels for electricity generation. Release date: January 30, 2013, data from: Electric Power Annual http://www.eia.gov/electricity/annual/html/epa_07_01.html

US DOE EIA (2013b). Summary electricity statistics 2001–2011. Release date: January 30, 2013, data from: Electric Power Annual. http://www.eia.gov/electricity/annual/html/epa_01_02.html

Appendix

This appendix provides the calculations for case of transitory uncertainty. The formal approach is described at the beginning of Section 4. In what follows, FIT, FIP, and TRQ are addressed one by one.

For the FIT we use Eq.(18) – replacing imc_r by the first period *ex post* value $imc_{r,1}$ – to substitute the renewables output in Eq.(40):

$$fit = smc_f \left(d_1 - \frac{fit - imc_{r,1}}{smc_r} \right) + imc_{f,1} + le \left(\frac{le \left(\frac{fit - imc_{r,1}}{smc_r} \right) + smc_f d - imc_r + imc_f}{smc_r + smc_f} \right) (A1)$$

Taking the partial derivatives with respect to $imc_{f,1}$, $imc_{r,1}$ and d_1 provides the corresponding uncertainty coefficients 1, $smc_f/smc_r - le^2/(smc_r(smc_r + smc_f))$, and smc_f .

We proceed analogously for the FIP, using Eq.(21) to re-write Eq.(40) as

$$fip = \frac{le}{smc_r + smc_f} \left(le \left(\frac{fip + imc_{f,1} - imc_{r,1} + d_1 smc_f}{smc_f + smc_r} \right) + smc_f d - imc_r + imc_f \right), \quad (A2)$$

allowing to obtain the three uncertainty coefficients $le^2/(smc_r + smc_f)^2$, $le^2/(smc_r + smc_f)^2$, and $(le^2 smc_f)/(smc_r + smc_f)^2$. Finally, for TRQ we can substitute using Eqs.(28) and (29), yielding

$$\left(smc_r + smc_f\right)\frac{d_1\,\alpha}{1+\alpha} + imc_{r,1} = smc_f\,d_1 + imc_{f,1} + le\left(\frac{le\,\frac{d_1\,\alpha}{1+\alpha} + smc_f\,d - imc_r + imc_f}{smc_r + smc_f}\right) (A3)$$

and uncertainty coefficients 1, 1, and $\left(smc_r + smc_f - \frac{le^2}{smc_r + smc_f}\right)\frac{\alpha}{1+\alpha} - smc_f$. By comparing the absolute value of these coefficients the Propositions 2.1 to 2.3 can be derived in a straightforward manner.

Proof of Proposition 2.1 (transitory uncertainty on *imc_f*):

The coefficient for FIP is $le^2/(smc_r + smc_f)^2$, which by Eq.(7) is below unity, while we get a coefficient of 1 for both FIT and TRQ. \Box

Proof of Proposition 2.2 (transitory uncertainty on *imc*_r):

First consider claim (*i*): the coefficient for FIP is $le^2/(smc_r + smc_f)^2$, which by Eq.(7) is smaller than the coefficient of 1 found for TRQ. For (*ii*): The coefficient of FIT is smaller than the one of TRQ if $abs\left(smc_f - \frac{le^2}{smc_r + smc_f}\right) < smc_r$, which for a positive valued parenthesis directly leads to the result, whereas in the case with a negative value one finds $le^2 - smc_r smc_f > smc_f^2$, i.e. a more stringent condition (one that is sufficient, but not necessary). To derive (*iii*), one needs to evaluate

$$\frac{le^2}{\left(smc_r + smc_f\right)^2} < \frac{1}{smc_r} abs\left(smc_f - \frac{le^2}{smc_r + smc_f}\right) \tag{A4}$$

Taking the parenthesis on the RHS to be positive, one obtains the condition. For a negative value one finds the condition $smc_{f}+smc_{r}<le$ that contradicts Eq.(7) and hence can never be fulfilled. \Box

Proof of Proposition 2.3 (transitory uncertainty on *d*):

We have the following coefficients (FIT, FIP, TRQ): smc_f , $(le^2 smc_f)/(smc_r + smc_f)^2$, $(smc_r + smc_f)^2$

$$smc_f < abs\left[\left(smc_r + smc_f - \frac{le^2}{smc_r + smc_f}\right)\frac{\alpha}{1 + \alpha} - smc_f\right]$$
 (A5)

Evidently, this condition can only be met if the value in brackets is positive. By using the fact that $\alpha/(1+\alpha)$ – the share of renewables – can be expressed as the ratio of the *ex ante* optimal renewables output Eq.(12) and demand *d* the last equation becomes

$$2 \operatorname{smc}_{f}(\operatorname{smc}_{r} + \operatorname{smc}_{f}) < \left(\left(\operatorname{smc}_{r} + \operatorname{smc}_{f}\right)^{2} - \operatorname{le}^{2}\right) \frac{1}{d} \left(\frac{\operatorname{imc}_{f} - \operatorname{imc}_{r} + d \operatorname{smc}_{f}}{\operatorname{smc}_{r} + \operatorname{smc}_{f} - \operatorname{le}}\right)$$
(A6)

which further simplifies to

$$\frac{2 \operatorname{smc}_f(\operatorname{smc}_r + \operatorname{smc}_f)}{\left(\operatorname{smc}_r + \operatorname{smc}_f + \operatorname{le}\right)} < \frac{\operatorname{imc}_f - \operatorname{imc}_r}{d} + \operatorname{smc}_f \tag{A7}$$

Bringing smc_f to the LHS and further simplifying then yields the claim. Finally, for claim (iii) we depart from

$$\left(le^{2} smc_{f}\right) / \left(smc_{r} + smc_{f}\right)^{2} < abs\left[\left(smc_{r} + smc_{f} - \frac{le^{2}}{smc_{r} + smc_{f}}\right)\frac{\alpha}{1 + \alpha} - smc_{f}\right]$$
(A8)

If the expression in brackets is positive, we get

$$\left(le^{2}/(smc_{r}+smc_{f})^{2}+1\right)smc_{f} < \left(\frac{(smc_{r}+smc_{f})^{2}-le^{2}}{(smc_{r}+smc_{f})}\right)\frac{\alpha}{1+\alpha}$$
(A9)

The term
$$\alpha/(1+\alpha)$$
 can be substituted by the ratio of *ex ante* optimal renewables output and demand:
 $\left(le^2/(smc_r + smc_f)^2 + 1\right)smc_f < \left(\frac{(smc_r + smc_f)^2 - le^2}{(smc_r + smc_f)}\right) \frac{1}{d} \left(\frac{imc_f - imc_r + d smc_f}{smc_r + smc_f - le}\right)$ (A10)

which can be simplified to

$$\left(\frac{le^{2}}{\left(smc_{r}+smc_{f}\right)^{2}}-\frac{le}{smc_{r}+smc_{f}}\right)smc_{f} < \left(1+\frac{le}{smc_{r}+smc_{f}}\right)\left(\frac{imc_{f}-imc_{r}}{d}\right)$$
(A11)

and

$$-\frac{smc_f \ le}{\left(smc_r + smc_f\right)} \left(\frac{smc_r + smc_f - le}{smc_r + smc_f + le}\right) < \left(\frac{imc_f - imc_r}{d}\right) \tag{A12}$$

Conversely, if the expression in brackets is negative we obtain

$$\left(le^{2} smc_{f}\right) / \left(smc_{r} + smc_{f}\right)^{2} < \frac{-smc_{f} le}{\left(smc_{r} + smc_{f}\right)} - \left(1 + \frac{le}{\left(smc_{r} + smc_{f}\right)}\right) \left(\frac{imc_{f} - imc_{r}}{d}\right) \quad (A13)$$

and

$$-\left(\frac{smc_f \ le}{smc_r + smc_f}\right) > \left(\frac{imc_f - imc_r}{d}\right) \tag{A14}$$

which, together with the previous result, corresponds to claim (iii). \Box