



# FAERE

French Association  
of Environmental and Resource Economists

## Working papers

Price incentives  
and unmonitored deforestation:  
Evidence from Indonesian palm oil mills

Valentin Guye - Sebastian Kraus

WP 2021.11

Suggested citation:

V. Guye, S. Kraus (2021). Price incentives and unmonitored deforestation: Evidence from Indonesian palm oil mills.  
*FAERE Working Paper, 2021.11.*

ISSN number: 2274-5556

[www.faere.fr](http://www.faere.fr)

# Price incentives and unmonitored deforestation: Evidence from Indonesian palm oil mills \*

Valentin Guye,<sup>†</sup> Sebastian Kraus<sup>‡</sup>

July 8, 2021

## Abstract

We create a novel, spatially explicit microeconomic panel of Indonesian palm oil mills, to provide the first estimates of deforestation price elasticities based on observations of the actual prices paid at mill gates. To identify the price elasticity, we spatially model how deforestation in upstream plantations is exposed to downstream, conditionally exogenous, shocks on mill-gate prices. We provide the first evidence that deforestation for smallholder plantations, and illegal deforestation, are price elastic. This implies that a price instrument can disincentivize deforestation where it is most difficult to monitor, and contain leakages from conservation regulations.

---

\*JEL-codes: Q01, Q02, Q15, Q57, Q23, Q24, Q21

We thank Ludovic Bequet, Raja Chakir, Sabine Fuss, Jérémie Gignoux, Robert Heilmayr, Nicolas Koch, François Libois, Hugo Valin, an anonymous reviewer for the FAERE Working Paper Series, and seminar participants at the 2021 International Development Economics Conference, the 26<sup>th</sup> EAERE Annual Conference, the 2021 AERE Summer Conference, Restore+ Output sessions, UMR Economie Publique, MCC retreat, and MCC WG3 for their helpful comments. We are grateful to Jason Benedict and Robert Heilmayr for their support with the Universal Mill List. We thank Claudia Guenther and Hanif Kusuma Wardani for their invaluable research assistance. The authors declare no conflict of interest.

<sup>†</sup>Valentin Guye. Contact author - valentin.guye@inrae.fr - UMR Economie Publique; INRAE; Université Paris-Saclay, Mercator Research Institute on Global Commons and Climate Change (MCC); Humboldt Universität zu Berlin. Address: UMR Economie Publique, 16 rue Claude Bernard, F-75231 PARIS CEDEX 05, FRANCE. Tel : +33 (0) 1 44 08 86 38. Valentin Guye acknowledges funding from the French Ministry for Higher Education and Research and from the German Agency for Academic Exchange Services (DAAD).

<sup>‡</sup>Sebastian Kraus. Currently Bundesfinanzministerium. At time of writing Technische Universität Berlin; Berlin and Mercator Research Institute on Global Commons and Climate Change (MCC) EUREF Campus 19, Torgauer Straße 12-15, 10829 Berlin, GERMANY. Sebastian Kraus acknowledges funding by the RESTORE+ project (<http://www.restoreplus.org/>), part of the International Climate Initiative, supported by the Federal Ministry for the Environment, Nature Conservation, and Nuclear Safety (BMU) on the basis of a decision adopted by the German Bundestag.

# 1 Introduction

Tropical deforestation for oil palm plantations is a major source of global biodiversity loss and climate change. It accounts for 5% of the global green house gas (GHG) emissions since 1986 (Hsiao 2021). Price incentives from ever-growing agricultural markets are one of the major drivers of tropical deforestation (Busch and Ferretti-Gallon 2017; Leblois et al. 2017). This hinders the effectiveness of conservation policies, as tropical deforestation is difficult to monitor. Regulators need local insights into the effect of price incentives on deforestation to design effective environmental policies or to predict deforestation leakages from their jurisdictions to the tropics through commodity markets (Hertel 2018). Yet, even in Indonesia which supplies more than half of the global market for palm oil, it remains unclear how the different actors in the palm oil supply chain react to the price incentives that actually pass through to them.

Do actual price incentives influence deforestation, and which segments of the oil palm sector are more or less responsive? We estimate price elasticities of deforestation across the Indonesian oil palm sector. We build the first spatially explicit data set of prices paid at palm oil mill gates from 1998 to 2015. We find that a 1% increase in crude palm oil prices over the preceding 4 years increases the average annual conversion of primary forest to oil palms by 1.6%. We call this the medium-run price elasticity. Looking at different segments of the oil palm sector, we find that both industrial and smallholder plantations are price elastic, and that illegal deforestation only drives the effect. This constitutes evidence that the segments the most difficult to monitor can be incentivized away from deforestation. Our finding that legal deforestation is not price elastic indicates the existence of leakages from legal to illegal deforestation in presence of economic opportunities and weak law enforcement. As nearly half of the world's GHG emissions from land use change and forestry have come from Indonesia since 2000 (WRI 2015), these results are critical to climate change global mitigation.

Data on the Indonesian palm oil supply chain available to researchers has been limited. Previously, only the location and total capacity of most mills was known, together with the establishment date for a subset of them. We are the first to geo-localize palm oil mills based

on the full Indonesian manufacturing census (IBS)<sup>1</sup>. For approximately half of all known Indonesian mills, we observe, in particular, annual input (palm fruits) and output (crude palm oil), farm gate prices, public, private and foreign ownership shares, as well as crude palm oil export shares. We use data based on satellite imagery to measure deforestation around mills at a high resolution. We detect deforestation as 30m-pixel events of primary forest loss, conditional on eventual oil palm plantation development. Industrial and smallholder plantations typically differ in scale and landscape. We define illegal deforestation as occurring outside a known concession and inside a state forest zone. Our sample for estimation is a 2002-2014 annual panel of  $3 \times 3$  km plantation sites in Sumatra and Kalimantan, where most deforestation due to oil palm plantations occurred during the period.

Our estimation strategy grounds on the fact that palm fruits deteriorate quickly from harvest to processing. This means that each plantation can only reach a limited number of surrounding mills in time. For each plantation site that can reach at least one mill, we average the crude palm oil prices of reachable mills. Closer mills get higher weights. These inverse-distance weights model the relative influences of reachable mills on plantations in a way that is consistent with the palm oil sector's heterogeneity: the weights represent either the odds of being integrated plantation-mill systems or transport costs. We average the annual, weighted prices over the four past years to capture medium-run variations we consider most relevant to perennial crop expansion.

Our identifying variation is the interaction of the plantation-mill spatial distribution, and mill-gate crude palm oil price shocks. We argue that the latter is driven by remote factors (like shocks in contracts with, or costs of transport to, downstream exporters or refiners) unrelated with the local distribution of plantations around mills. Hence, prices, measured with this interaction, are exogenous to deforestation. To make this point, we discard other possible local determinants of mill-gate price shocks. First, we argue that they are not explained by differences in quality because crude palm oil is a highly standardized good (Byerlee et al. 2016). Nor are they driven by mill market power, given the pyramidal shape of the palm oil value chain

---

<sup>1</sup>In the economics literature, this dataset has also been referred to as *Statistik Industri*; see, for instance, Amiti and Konings (2007).

(Pirard et al. 2020). This, in particular, addresses the threat that part of the observed correlation is actually explained by past deforestation leading to higher production and lower prices. Furthermore, we control away factors that could locally affect mill-gate prices, in particular through mills' marginal costs. Notably, we use district-year fixed effects to absorb local political cycles and shocks on the input markets (like land, labor, energy, and palm fruits) that could be correlated with deforestation and marginal costs. This is critical because districts are powerful jurisdictions in the administration of land in Indonesia, that can unlock substantial revenues from deforestation (Burgess et al. 2012; Cisneros et al. 2020). Thus, a lot of endogeneity may be at play at this level. We also use plantation fixed effects to remove constant heterogeneity correlated with deforestation and marginal costs at surrounding mills. We further control for the number of reachable mills as a proxy for the local market development. This allows within district-year endogeneity arising from differences in input prices and infrastructure between frontier and more mature markets. Finally, in our main specification, we also control for the public, private and foreign ownership shares of reachable mills. This helps us to further shelter our estimates from political economy confounding effects that may be present even below the district-year level.

Our main estimate is robust in a range of alternative specifications, including different plantation-mill relationship models, control sets (additionally including temporally and/or spatially lagged deforestation, shares of crude palm oil exported and baseline forest cover trends), regional-year fixed-effects, and standard error clustering levels.

Our main results are threefold. First, we estimate a medium-run crude palm oil price elasticity across the overall Indonesian oil palm sector at 1.6. Second, we find that deforestation in both industrial and smallholder plantations is price elastic. Third, we document that illegal deforestation is price elastic, whereas legal deforestation is not. Together, these results have three implications.

First, segments of the oil palm sector that are more difficult to regulate - illegal industrial or smallholder plantations - can be incentivized away from deforestation. This is an important

finding, because the existing conservation schemes<sup>2</sup> do not reach these segments. Yet, they are increasingly prevalent: smallholder relative expansion is expected to grow across the country, and new oil palm frontiers - in the island of Papua, in particular - seem to largely involve illegal deforestation<sup>3</sup>. To reach such informal segments, recent fiscal conservation policy proposals have devised a taxation on defaults whereby a commodity tax is uniformly levied at choke points (like palm oil mills), but can be refunded against proof of sustainable production (Heine et al. 2020). Our results indicate that such a scheme can work in the Indonesian context.

Second, the results indicate that a price instrument can help conservation regulations to be more effective in similar contexts of weak monitoring. The licensing process that embeds conservation regulations is long and the cost of circumventing it is low. Thus, more stringent regulations are bypassed, unless economic opportunities for illegal deforestation are contained. We show that a price instrument can address such a leakage. This is critical, because palm oil prices have reached a historical peak in March 2021 and demand for palm oil is expected to keep growing<sup>4</sup>.

Thirdly, the 1.6 price elasticity of deforestation that we estimate for the whole sector implies that a 19% tax on crude palm oil can curb deforestation 29% (proportional to Indonesia's targeted reduction in GHG emissions under the Paris Agreement) below the 2002-2014 average. We quantify that, for the whole country, this represents 39kha of avoided conversion of primary forest to oil palm plantations annually. Under a result-based payment scheme, like the United Nations program REDD+ (Reducing Emissions from Deforestation and Degradation), applying a US\$5/tCO<sub>2</sub> price, this corresponds to US\$124M of yearly revenues.

Furthermore, our empirical price elasticity estimates can be helpful to models predicting how deforestation reacts to biofuel subsidies or trade policies against imported deforestation<sup>5</sup>. Providing a commodity- and country-specific estimate is important because Indonesia supplies more than half of global palm oil (Byerlee et al. 2016). Breaking estimates down to different

---

<sup>2</sup>(Namely the Moratorium on new concessions and the Roundtable on Sustainable Palm Oil (RSPO))

<sup>3</sup><https://news.mongabay.com/2018/11/the-secret-deal-to-destroy-paradise/>

<sup>4</sup>Global demand grew by 7% annually between 1980 and 2013 (Cramb and McCarthy 2016), and is likely to

keep doing so as the Government of Indonesia's (GoI) increases its biodiesel blend mandates.

<sup>5</sup>Indonesia exports 75% of its palm oil production, representing 13% of all its exports (Pacheco et al. 2017).

economic agents, deriving them from data on actual observed prices, and tackling concerns of endogeneity can help to perform more accurate predictions (Wicke et al. 2012). We emphasize that providing medium-run elasticities is relevant to models simulating policies such as taxes, subsidies or tariffs that have a lasting effect on prices<sup>6</sup> (Berry 2011).

We provide three additional pieces of evidence to better illustrate how prices affect deforestation. The first one shows that, unsurprisingly, price incentives do drive immediate conversion (within 4 years) of primary forest into oil palms, but not transitional deforestation, in which plantation development occurs 4 years or more after forest clearing. Yet, we also find clear price elasticity of transitional and illegal forest conversion to industrial plantations. This delayed setup of illegal plantations could represent companies that, motivated by palm oil prices, clear the forest, but then face delays in plantation development because of conflicts with communities or legal and bureaucratic proceedings.

Second, we disentangle the effects of palm fruit and crude palm oil prices. We document that deforestation in industrial plantations is actually mainly driven by palm fruit prices, which vary consequentially to crude palm oil prices. The output of vertically integrated plantations, (i.e. plantation-mill systems) is crude palm oil while the output of independent plantations is the palm fruit. Thus, we highlight the role of independent plantations in price-driven deforestation. Lastly, we find that deforestation in smallholder plantations decreases with palm fruit prices and increases with crude palm oil prices. This suggests that it is the mill owners - usually companies - wishing to benefit from higher output/input price ratios, that decide upon the timing and location of smallholder encroachment on forests.

Third, we disentangle the effects of short- and medium-run crude palm oil prices and find that short-run (annual) prices alone do not drive deforestation, but strengthen the medium-run price elasticity. This indicates that growers of the perennial and yield lagging<sup>7</sup> oil palm crop look at short-run price signals only to confirm medium-run dynamics.

---

<sup>6</sup>Yet, short-run elasticities also provided in this paper can be useful to dynamic models and/or simulations of punctual market shocks.

<sup>7</sup>Palm trees start bearing fruits three years after planting.

The remainder of this paper is organized as follows: Section 2 relates our work to the existing literature. Section 3 defines the main concepts used in the paper, and introduces the data we use to observe them. In Section 4, we present our empirical framework in five parts: the plantation-mill relationship model, and the estimation, identification, inference, and sampling strategies. In section 5, we present and discuss our main estimates, a mechanism analysis, and finally scaled-up counterfactuals. Section 6 concludes. Tables, references and appendices follow in this order.

## 2 Related literature

This paper principally contributes to the literature shedding light on the economic incentives of land use change<sup>8</sup>. Our results also relate to the literature on the relationships between conservation regulation and market incentives (Harding et al. 2021). The role of prices in oil palm-related deforestation is a case of particular interest, as indicated by recent efforts to relate time series of deforestation and palm oil prices in the Global Forest Review (Goldman et al. 2020) and in Gaveau et al. (2021). Yet, data availability has constrained the identification of causal relationships, as well as heterogeneity and mechanism analyses. Thanks to the new spatially explicit microeconomic data we produce, and to recent remote-sensing data sets, we are able to advance the literature in these directions.

We provide the first price elasticity estimates specific to smallholders<sup>9</sup> and illegal oil palm deforestation. These results relate our work to the field of development economics. We are also the first to explore how short-run prices and palm fruit prices (FFB) affect deforestation and how they interact with medium-run crude palm oil prices in doing so. Methodologically, we are the first to estimate country-level elasticities with actual price observations in the oil palm context. Other studies, using imputed price measures, provide estimates that can be interpreted

---

<sup>8</sup>This is a large literature and we point in particular to Busch and Ferretti-Gallon (2017) for a review; Souza Rodrigues (2019) in the Amazon context; and Leblois et al. (2017) for a cross-country analysis.

<sup>9</sup>The closest literature on smallholders, based on survey data, estimates a positive correlation between crude palm oil and local land prices (Krishna et al. 2017) and opportunity costs of conservation (Cacho et al. 2014).



similarly to some of ours. Yet, in these studies, the price elasticity of deforestation is not the main parameter, and thus their authors may have naturally focused less on identification concerns about it. In Appendix F we attempt to compare our results with estimates from the other existing studies. In the following, we explain how observing actual local prices allows for improved identification of the price elasticity with respect to the existing literature.

Wheeler et al. (2013) were the first to establish a positive correlation between time series of palm oil futures prices and forest loss alerts at a monthly rate. Subsequent studies have advanced the causal price effect identification by adding spatial variation. They proxied local farm prices by interacting international prices with measures of local suitability for palm plantations (Busch et al. 2015; Cisneros et al. 2020; Hsiao 2021).

First, the suitability-price interaction proxy is subject to dynamic reverse causality bias. Indeed, past deforestation can influence current deforestation. It is also possible that more deforestation systematically occurs in more suitable places for oil palms and in years before the international price declines as a result of the increased production in Indonesia, the largest supplier globally. Our identifying variation exploits idiosyncratic shocks in CPO prices at the mill level and mills are price taker on the CPO market. Thus, our estimated price elasticity should suffer less from reverse causality bias.

Another concern with prior approaches is that the suitability-price interaction proxy can be subject to important measurement error, including systematic error. For instance, it is possible that more independent (i.e. less vertically integrated) plantations that have longer pass-throughs from international to actual price (Zant et al. 2004) also take systematically different deforestation decisions. Alternatively, potential yields - the measure of suitability - may be a systematically more precise measure of exposure to international prices for particular oil palm actors with specific deforestation patterns (Woittiez et al. 2017). In contrast, our analysis relies on the actual prices paid at mill gates and models how they are perceived consistently with heterogeneity in plantation-mill integration. Moreover, this observational level is relevant because mills are pivotal in the palm oil value chain: they are the most influential actors over plantations, while they can still be monitored by downstream corporate or public actors. (Purnomo et al. 2018).

Finally, let us remark that the estimates we provide are specific to primary forest conversion to oil palms, and hence exclude deforestation in broader senses (such as not imputable to oil palm plantations, or in already degraded forest<sup>10</sup>), which is not always the case in previous comparable research. Hence, our estimates may be more useful to sector-specific policies and modelling.

### 3 Data and definitions

This section defines the concepts of mills, plantations, and deforestation used in the paper, and introduces the data we use to observe them empirically.

#### 3.1 A new, spatially explicit, microeconomic panel of palm oil mills

Palm oil mills are factories that process palm tree fresh fruit bunches (FFB) into crude palm oil (CPO). In the paper, *farm-gate prices* refers to mill-level mean unitary values of either FFB or CPO. We matched two existing data sets - the Indonesian manufacturing census (IBS) and the Universal Mill List (UML) - to produce an original spatially explicit microeconomic data set of palm oil mills in Indonesia from 1998 to 2015. In Appendix D we describe these data sets in more detail and explain how we merged them. Input-output variables, as well as village identifiers are usually not provided to researchers with IBS. They were essential in building the spatially explicit price data used in this paper. The final spatially explicit mill sample is constituted of 587 palm oil mills. 466 of them are matched with a mill referenced in the UML and hence have exact coordinates, and 121 are not matched with the UML but are approximately geo-localized at their village centroids. Table A.1 shows descriptive statistics of Indonesian palm oil mills, along with evidence that the subset of these mills used in the present analysis is not significantly different from the overall sample of palm oil mills in the manufacturing census.

---

<sup>10</sup>See Hansen et al. (2014) for a discussion on the use of the Global Forest Change data to study deforestation.

## 3.2 Oil palm plantations

Throughout this paper, we use the term *plantations* to designate micro-economic agents deciding where and when to clear forest for the purpose of planting oil palms<sup>11</sup>. Empirically, we do not observe the actual boundaries between plantations. Thus, we approximate the theoretical individual plantations with square land parcels of an equal size. Each year, deforestation in each of these grid cells is assumed to result from decisions taken by an homogeneous, profit maximizing plantation agent. We choose the typical size of grid cells to be  $3 \times 3$  km (900ha). This is the outcome of a trade-off: it is small enough to grasp very local variations in deforestation and in influence from surrounding mills. Yet, it is large enough to keep computation times reasonable<sup>12</sup>.

**Industrial plantations.** Industrial plantations are large grid-shaped landscapes ranging from a hundred hectares to hundreds of thousands of hectares (Austin et al. 2017; Gaveau et al. 2016). They represent the majority of planted area and production in Indonesia. They are developed by companies or public governments. Some industrial plantations are integrated with mills and sometimes also further downstream with refineries and exporters, but, in the light of the best knowledge of the field, this integration seems limited (Pirard et al. 2020). Hence, industrial plantations are heterogeneous in how they sell their fruits, from internal transactions to partial off-take agreements, to selling on the local spot market. Empirically, we use the maps from Austin et al. (2017) to study industrial plantations.

**Smallholders.** The term 'smallholder' lacks a common definition, but is often used in contrast with some or all of the characteristics of industrial plantations presented above. In this study, we refer to smallholder plantations to broadly designate small and medium sized plantations, developed in mosaic landscapes (i.e., alongside other land uses, such as subsistence

---

<sup>11</sup>We purposely do not refer to 'landholders', 'landowners', 'growers' or 'farmers', in order to abstract as much as possible from notions of ownership, legality, or management. This seeks generality over the diversity of actors that may be involved in the decision process towards a plantation development. Moreover, it is important to note that, in this study, we refer to plantations as agents prospecting to plant oil palms and not as a realized land use.

<sup>12</sup>This is also the size of grid cells in Busch et al. (2015).

crops, in particular). These smallholder plantations may belong to individuals, households, cooperatives, or companies. They are heterogeneous in their sizes, land ownership, management, relationship with companies' mills and industrial plantations<sup>13</sup>. The main distinction usually made is between independent smallholders and those that are part of a scheme with a larger structure. This distinction is relevant to our study because it affects how decisions on timing and location of smallholder plantations are affected by prices<sup>14</sup>. Yet, we do not observe it. Empirically, we pool small and mid-sized plantation maps from Petersen et al. (2016) to study smallholder plantations. Where these maps overlap with the industrial plantation map, we characterize plantations as industrial, as remote sensing for this landscape is less error-prone.

### 3.3 Deforestation

We use the term *deforestation* to refer to land use change from forests to an oil palm plantation. Hence, our use of this term here excludes any other forest loss phenomenon. Conceptually, it is any forest clearance that is motivated by the intention to grow oil palms, but empirically, it is forest eventually replaced with oil palms. To compute annual maps of deforestation, we overlay a map of the extent of primary forest in 2000 (Margono et al. 2014), annual maps of forest loss (Hansen et al. 2013), and the maps of oil palm plantations mentioned above. These data sets and how they are combined is described in more detail in Appendix D. We note here that both plantation data sets recognize areas with signs of future cultivation as plantations. Hence, deforestation is observed up to 2014, the latest common year for both industrial and smallholder plantations. Moreover, we count a deforestation pixel-event the year the forest is

---

<sup>13</sup>See Baudoin et al. (2017) and Cramb and McCarthy (2016) for more insights into the diversity of smallholders.

<sup>14</sup>Broadly, supported smallholder plantations (also called *plasma*) are developed jointly with a firm aiming at developing industrial plantations (called *inti* or *nucleus*). The timing and location of this expansion results from this firm's decisions (Paoli et al. 2013) and the fruits have to be sold to the firm's mill.

Independent smallholder plantations are developed outside of negotiations, without direct influence from a firm. Their fruits are sold on the local spot markets, through off-take agreements with middlemen, or directly "at the gate" of the mill. See Euler et al. (2016) and Jelsma et al. (2017) for further insights into independent smallholders.

cleared, and not the year the palm trees are planted or when they become productive. Hence, our observation is close to the moment when the deforestation decision is actually taken, and irrespective of provisional land uses. Such provisional land uses between forest clearance and oil palm planting, however, seem rare (Gaveau et al. 2018). Finally, note that our approach does not count forest degradation as deforestation, because the tree loss pixel-event is counted only once, the year a near-zero canopy closure is observed (Hansen et al. 2013).

**Legal and illegal deforestation.** Observing illegal deforestation in Indonesia is challenging because the line between legality and illegality is blurred by weak institutions (especially in rural areas or outer islands where oil palm has developed) and because data are scarce and often contradictory. In this study, we deem deforestation illegal if it occurs outside a known concession and inside a permanent forest zone designation<sup>15</sup>. The map of concessions is provided by the Indonesia Ministry of Forestry (MoF), Greenpeace, and the World Resource Institute (Greenpeace 2011). However, it is only a screenshot, so it does not specify the date the concessions were issued. Furthermore, this map is known to be incomplete<sup>16</sup>.

Land designation data are provided by the MoF (MoF 2019). They are also a screenshot and hence do not contain information on changes over time (like forest release, for instance).

**Immediate and transitional deforestation.** For industrial plantations, we further distinguish between immediate and transitional deforestation. We use the time lapse between the forest loss event and the year when a plantation is observed for the first time in data from Austin et al. (2017). Deforestation is deemed immediate if the time lapse is between 0 and 4 years. It is deemed transitional if the time lapse is between 5 and 14 years.

---

<sup>15</sup>Any of KSA, KPA, KSAL, HP, HPT or HL.

<sup>16</sup><https://www.arcgis.com/sharing/rest/content/items/f82b539b9b2f495e853670ddc3f0ce68/info/metadata/metadata.xml?format=default&output=html>

## 4 Empirical framework

This section first introduces our efforts to empirically model plantation-mill relationships. Then, we present in turns our estimation, identification, inference, and sampling strategies.

### 4.1 Measuring price signals: an empirical model of the plantation-mill relationship.

For every plantation, every year, there is a true, privately known price signal. For mills, we know the annual “farm gate” prices for crude palm oil (CPO). For plantations, we approximate the true price signal with a mix of these prices at the mills the plantation can reach in time, before the fruit spoils. What constitutes this mix has implications for how the different segments of the oil palm sector contribute to our estimation. The next four paragraphs explain how.

**The set of reachable palm oil mills.** Oil palms trees produce fruits that can be harvested around 10 times a year, for around twenty years. Once harvested, these fruits damage quickly because they rot fast and bruise easily during transport. The fruits are brought by trucks and/or by river boats to factories, called mills, that process them into CPO. The quality and quantity of oil derived from a tonne of fruit increase with the quality of the fruits and thus decrease with the distance from the trees to the mill (Byerlee et al. 2016). This constraint leads to spatial proximity between mills and plantations.

For each plantation, we determine a set of reachable mills for each year. Mills are considered reachable if they are within a circular area around the plantation, determined by a catchment radius parameter. We assume that freshly harvested palm fruits can potentially be brought to any mills within this area without deteriorating too much. Mills beyond the catchment radius are not reachable and thus are assumed to have no influence on the plantation’s decision to deforest.

In this study, our preferred catchment radius is 30 km in Sumatra and 50 km in Kalimantan. Choosing the value for this parameter results from a trade-off. On the one hand, a too short catchment radius implies observing too few of the plantations experiencing deforestation and

biasing our observations towards areas near palm oil mills. On the other hand, a large catchment radius implies spuriously relating plantations to more mills that, despite being reachable, are actually unrelated. This would, in turn, make our price elasticity estimate less precise. This trade-off justifies that we assume a different catchment radius for Sumatra and Kalimantan. First, in Sumatra, typically most deforestation occurs within 30 km of mills, while in Kalimantan a significant share occurs farther away (see Table 1). Second, the higher mill concentration in Sumatra reduces the likelihood that a plantation will be influenced by prices from mills located farther than 30 km away<sup>17</sup>.

[Table 1 here.]

**Mill influence intensities.** A plantation can reach several mills, but not all mills are equally influential. We do not directly observe how prices paid at every reachable mill enter the price signal that is observed by each plantation. Therefore, we model these intensities using straight line distances between each plantation and its annual set of reachable mills. More precisely, we model the price signal<sup>18</sup> as the standardized invert-distance weighted average of “farm gate” prices at reachable mills.

As depicted in Section 3.2, both industrial and smallholder plantations may be vertically integrated to different extents, from full integration with one mill, to having partial off-take agreements, to selling on the spot market only (full independence). We do not observe the degree of integration of each plantation. Yet, the standardized inverse-distance weights enable mod-

---

<sup>17</sup>The existing literature helps us get a sense of magnitudes for catchment radii of palm oil mills. According to Harris et al. (2013), only 15.3% of oil palm plantations are farther than 30 km from a mill. This study is based on Gunarso et al. (2013) for plantation data and Global Forest Watch for palm oil mill data, for Indonesia, Malaysia, and Papua New Guinea. 44.5% of oil palm plantations are within 10 km of a mill, and 8.1% are farther than 50 km. The Center for International Forestry Research (CIFOR), in its online atlas (<https://atlas.cifor.org/borneo/#en>) applies a 10 km buffer around mills. In Peninsular Malaysia, a region comparable to Sumatra, Shevade and Loboda (2019) report almost no deforestation due to oil palms beyond 40 km to a mill.

<sup>18</sup>This is explained here for the price signal, our explanatory variable of interest, but the same method is applied to all mill-level covariates.

eling of the relative influence from reachable mills in a way that is consistent over degrees of integration. To see this, consider two main types of plantations: those selling exclusively to (and hence getting a price signal from) one mill, and those selling at least some of their outputs on the local spot market, i.e., to any reachable mill (and getting a composite price signal). Plantations in the former category are typically close to the mill they sell to. Thus, the standardized inverse-distance weights approximate the odds to be integrated with each reachable mill. For plantations in the second category, the standardized inverse-distance weights approximate the expected transport costs to every reachable mill (including fuel costs and fruit quality decline) Prices at mills relatively farther away are less influential, because reaching them from the plantation site is more costly.

**Prices of palm fruits and prices of crude palm oil.** We know the annual average prices offered at mills' gates for fresh fruit bunches (FFB), as well as annual average prices received at mills' gates for crude palm oil. Prices of FFB and prices of CPO are assumed to affect deforestation decisions differently, depending on the degree of plantation independence. More independent plantations tend to look more at FFB prices, while more integrated plantations tend to look more at the prices of CPO (the output of the plantation-mill integrated system). Besides, mills are assumed potential price makers on the FFB market<sup>19</sup>, but not on the CPO market. Therefore, at the mill level, CPO prices may affect FFB prices and thus indirectly influence independent plantations. On the other hand, FFB prices do not affect CPO prices and thus do not influence integrated plantations. In order to include integrated plantations in the analyses, we mainly focus on CPO price signals. Moreover, FFB price signals are likely more endogenous to deforestation than CPO's, making the price elasticity identification with FFB price variations less robust. Finally, potential price instruments are more conceivable at the more downstream level of CPO market and thus CPO price elasticities are more relevant to policy implications.

---

<sup>19</sup>FFB prices are supposed to be collectively determined by provincial governments, firms and farmers. However, it has been shown that they actually result from each mill's discretionary decisions based on its monopsonic market power, the quality of FFB purchased, and each mill's CPO sales (Maryadi et al. 2004; Masliani et al. 2014).



**Measures of price signals over time.** Because oil palm is a perennial crop, developing a plantation is a committing decision. Thus, short-term (annual in our case) changes in prices alone are unlikely to motivate deforestation. To allow deforestation to react to slower price variations, our main measure is the 4-year average of annual price signals.

Besides, we lag all variables from the Indonesian manufacturing census by one year. This merely aims at correcting a measurement lag. We do this because remotely sensed annual deforestation does not necessarily represent the actual state at the end of the year, while IBS variables should, a priori, reflect census respondents' observations for the whole year. Because this does not have conceptual implications for our empirical strategy, we do not annotate these lags or refer to them further.

## **4.2 Estimation strategy**

Here, we present the reduced form assumptions we make and the estimation framework we use to estimate the price elasticity of deforestation.

First, we assume that deforestation results from decisions taken by plantations. The typical decision rule is the comparison of the expected discounted present utilities (or profits) from alternative inter-temporal scenarios defined by the timing and the amount of deforestation. Hence, the counterfactual scenario includes any other use of forested land (conservation or alternative land use). A scenario with zero deforestation corresponds to two possible situations: either the plantation decides to expand only outside forests, or it decides to not expand at all (i.e., to not enter the market as a plantation). We do not distinguish between these two situations in our analysis.

Plantations are assumed to form expectations on the basis of privately observed informational elements (Stavins 1999). Beside price signals, we expect plantations' decisions to be influenced by information related to investment costs (e.g., of land acquisition and conversion), operating costs (e.g., of labor, energy, and fertilizers), institutional costs (either fixed or marginal, positive or negative, formal or not) and attainable yields. Plantations also take into account the expected relative costs and benefits of the alternative land uses. Because oil palm is a perennial

crop, the land use change decision is highly committing. Plantations formulate medium-run expectations. This implies that their discount rates and abilities to make expectations are also parameters of the decision rule.

Conceptually, this may all be summarized in the reduced form relationship between deforestation and price signals:

$$Deforestation = f(PS, U) \quad (1)$$

where PS is the true price signal that enters the representative plantation's decision rule on deforestation, conditional on other structural error terms U, including the information elements mentioned above.

We do not attempt to formally model how complete information sets determine deforestation decisions. Therefore, instead of specifying a deterministic form for the function  $f$ , we approximate it as follows:

$$Deforestation_{idt} = \exp(\alpha \ln(Price_{idt}) + \beta X_{idt} + \lambda_{id} + \gamma_{dt} + e_{idt}) \quad (2)$$

From year 2002 to 2014 ( $t = 1, \dots, 14$ ), we observe  $Deforestation_{idt}$ , which is the sum of pixel-level deforestation events<sup>20</sup> in plantation  $i$  in district  $d$  in year  $t$ . Hence,  $Deforestation_{idt}$  is a count of non-negative integers that may be null for a significant proportion of observations and we assume it follows a quasi-Poisson distribution (Wooldridge 1999) (see Appendix E.1 for more details).

$Price_{idt}$  is a measure (detailed below) of the price signal observed by plantation  $i$  in district  $d$  in year  $t$ .  $\alpha$  is the price elasticity of deforestation.  $X_{idt}$  is a vector of other observed determinants of deforestation that vary both locally and annually. In our main specification,  $X_{idt}$  comprises measures of the share of domestic private capital and of the share of foreign capital (we exclude the share of public capital to avoid perfect collinearity). It also includes a measure of local market development (see Section 4.3 for more detail on the role of control variables). The

---

<sup>20</sup>Each grid cell is composed of 30m x 30m pixels that were either forested or not in 2000 ( $t = 0$ ). A deforestation pixel event, as explained in Section D.2, is when forest loss is observed in a pixel where oil palms are subsequently observed.

unobserved determinants of deforestation can be decomposed as a sum of heterogeneity sources that can be either fixed attributes of plantations (local fixed effects,  $\lambda_{id}$ ), or annual shocks common to a whole district (district-year fixed effects,  $\gamma_{dt}$ ), or error idiosyncratic terms,  $e_{idt}$ . We elaborate on observed and unobserved heterogeneity in the next subsection.

### 4.3 Identification strategy

The causal interpretation of the observed correlation between prices and deforestation - identification of the price elasticity - is threatened by reverse causality, omitted variable bias and measurement error. Reverse causality can arise, for instance, if deforestation increases the palm oil supply, or expectations about it, pushing prices downwards. This is even more likely in the presence of spatial auto-correlation in deforestation. A third variable could also drive both prices and deforestation, biasing the causal interpretation of the observed correlation. In particular, this could be one of the already identified drivers of deforestation: agro-climatic suitability (Byerlee et al. 2016), the proximity to existing plantations (Gunarso et al. 2013; Shevade and Loboda 2019) and to roads (Hughes 2018), the decentralization of authority on land (The Gecko Project<sup>21</sup> and Burgess et al. (2012)) and local political cycles opening up land and creating new infrastructure (Cisneros et al. 2020). Finally, measurement error, random or systematic, may also lead to spurious causal conclusions. It is possible, for instance, that the international price is a more precise measure of the true price incentive for plantations integrated in large companies, which also experience systematically different deforestation patterns.

The identifying variation, in this study, arises from the interaction of two variation sources. The first one is the spatial distribution of mills and plantations - i.e., the differences between plantation sites in their relative distances to reachable mills. The second source of identifying variation is the differential mill-level CPO prices. Our identification strategy relies on the independence of these two sources of variation, such that their combination reflects the price signal, but does not correlate with any other potential determinant of deforestation. A way to interpret this independence is to see the variation in the price signal as resulting from plantations

---

<sup>21</sup><https://thegeckoproject.org/>

happening to be closer than others to mills that experience unrelated CPO price shocks<sup>22</sup>. To make the point that these interacted sources of variations are independent - and hence that price signals are exogenous to deforestation - we focus on the second one<sup>23</sup>. The difference between the farm-gate CPO prices of two mills is made of there idiosyncratic departures from the market price. Let us review the potential causes for such departures<sup>24</sup>. First, the quality of CPO cannot explain these differences, since CPO is a highly standardized good (Byerlee et al. 2016). Second, palm oil mills are price-taker on the CPO market<sup>25</sup> and therefore cannot influence upwards the price they receive for CPO. Third, however, differential marginal costs can allow mills to sell at more competitive prices. Fourth, the differential prices of CPO at mill gates can be explained by shocks in the costs of transport to refiners or exporters or by shocks in the share and the nature of the off-take agreements each mill has with these downstream buyers<sup>26</sup>. Our identification strategy consists in assuming that the two first points are true and controlling away factors related with the third point. Hence, the remaining variation in CPO prices at mill gates is driven by downstream, remote, factors, unrelated with the local plantation-mill joint spatial distribution. In the remaining of this section, we explain in more detail how this identification strategy addresses specifically each threat to causal inference.

**Reverse causality.** In our setting, reverse causality could arise and bias our estimates, if deforestation affected prices. It is conceivable, indeed, that deforestation leads to increased production and hence affects prices. As explained above, our price signal variable is a 4-year

---

<sup>22</sup>Where "closer" also means "more likely vertically integrated with", see Section 4.2

<sup>23</sup>Our identification strategy can be seen within the framework of Borusyak et al. (2020), as a reduced-form shift-share design where the exogenous variation comes from the shocks (i.e., the "shift").

<sup>24</sup>Note that this difference is not affected by macro determinants of CPO prices, such as the global and national prices of palm oil and substitutable commodities (Sanders et al. 2014; Santeramo and Searle 2019), or large scale meteorological events like El Niño (Rahman et al. 2013).

<sup>25</sup>Given the number of palm oil mills in Indonesia (more than a thousand) and the relatively low number of downstream actors (less than a hundred refineries and exporters). Pirard et al. (2020) show the pyramidal shape of the palm oil value chain.

<sup>26</sup>As shown in Pirard et al. (2020), there is little integration between mills and refineries, and the ties between operating companies are mostly hidden from the public as of now.

average. In addition, there is a 3-year time lapse between planting and first harvests and oil palm trees are not always planted immediately after forest clearing. Thus, there is a long time lag between the moment we measure the price signal and the moment current deforestation would affect prices. This is a first argument against the presence of reverse causality. However, as demonstrated in Bellemare et al. (2017), such an argument relies on the assumption that there are no dynamics in the confounders. In our case, deforestation may, indeed, be correlated over time. Past deforestation may cause more production and lower prices now, while also affecting (positively or negatively) present deforestation. Our argument against this potential channel of reverse causality is that mills are price taker on the market for CPO. Therefore, we assume that past deforestation leading to higher production around a mill does not affect its farm-gate price. This assumption, however, does not hold, if there are economies of scale in the milling production function and the marginal cost of CPO is affected by the quantity locally produced. To check the robustness of our results to relaxing this assumption, we alternatively control for the 4-year lagged deforestation, and for the 4-year lagged deforestation of the 8 neighboring plantation sites. Both specifications yield a similar estimate to the main one. In Appendix C, we discuss these robustness checks in more detail.

**Omitted variable bias.** To limit the risk of omitted variable bias, in our main specification we control for mill ownership and for a spatial measure of the local palm oil market development. In addition, we specify plantation and district-year fixed effects. In Figure B.2 we show the estimates from different specifications featuring other controls (using mill features available from the manufacturing census) and fixed effects. Here, we discuss the main specification only. First, we control for reachable mill average ownership<sup>27</sup>. We include in  $X_{idt}$  the share of domestic private capital and the share of foreign capital (we exclude the share of public capital). Ownership controls capture systematic correlation between deforestation and prices following capital shifts (either investments in a new mill or purchase) across public, private and foreign origin. We believe this control to be important as, for instance, local government mills may

---

<sup>27</sup>With the same standardized inverse-distance weights as described in Section 4.2. Weighting shock-level controls with the exposure weights is prescribed in Borusyak et al. (2020) - see footnote 23.

have different deforestation motivations than foreign mills, while also having different marketing conditions and marginal costs.

Second, we control for the number of known mills reachable from each plantation annually. This captures systematic differences between frontier and mature markets. We refer to this control here as *local market development*. The higher the mill density, the more developed the local markets for plantation and mill inputs like land, labor, and palm fruits in particular. Local market development can thus affect local marginal costs through input prices<sup>28</sup> and better local infrastructure. Local market development is thus likely to impact both local prices and deforestation.

Plantation fixed-effects remove any time-invariant heterogeneity from the identifying variation. Notably, this prevents agro-climatic and geographic heterogeneity from confounding our estimates. Such spatial heterogeneity may determine potential yields and hence deforestation, and could also be correlated with constant parts of marginal costs at surrounding mills. In particular, these fixed-effects absorb constant determinants of transport costs (distance to refineries or exporters) and institutional costs (distance to cities can proxy the intensity of monitoring by law or civil society).

District-year fixed-effects capture economic and political shocks down to the district level. Districts are powerful jurisdictions in the administration of land in Indonesia. The control over land can unlock substantial revenues from natural resources. Therefore, political cycles at the district level can explain much of deforestation<sup>29</sup>. At the same time, many other determinants of mill-gate prices can vary annually at this level, through general equilibrium effects on the input markets for, in particular, labor, land, energy, and palm fruits (which prices are supposedly determined at the provincial, i.e., upper, level).

This bi-dimensional fixed effect specification implies that our price elasticity estimate results from comparisons within each year and each district, between plantations' yearly deforestation

---

<sup>28</sup>In particular, mill density is a proxy for plantations' market power because, in high mill-density areas, independent plantations have a higher bargaining power and FFB prices are higher (Maryadi et al. 2004; Masliani et al. 2014).

<sup>29</sup>Indeed, district splits (Burgess et al. 2012) and competition for district head election (Cisneros et al. 2020) have been shown to be determinants of deforestation.

and price signals deviations from usual (i.e., from their own averages over time).

**Measurement error.** We believe that our data and estimation strategy enable us to get the most accurate measure of the true price incentives privately observed by oil palm plantations in Indonesia to date. However, some measurement error remains. Here are its main sources: First, we observe the annual mean unitary values and not the prices that mills publicly disclose (at a higher frequency than annually). Second, we can only model the price signal that reaches individual plantations (cf. Section 4.2). Third, our sample of geo-localized IBS mills does not cover the whole population. Therefore, in areas with mills both from and not from our sample, our measure of the price signal is incomplete. We do not suspect any of these to be prone to systematic measurement error. In particular, Table A.1 shows that there is no systematic difference between the IBS mills we have geo-localized and the others.

#### **4.4 Inference**

We do not assume that annual records of price signals are independent and identically distributed. Rather, we allow arbitrary correlations within clusters of observations. Abadie et al. (2017) explain that clusters should be set at the level the treatment is randomly assigned. In our case, as we do not use experimental data, identifying the proper clustering level is not straightforward. As explained in more detail above, our treatment assignment mechanism is the interaction between distances to reachable mills and conditionally independent mill-gate price shocks. Its randomness grounds on the simultaneous variation in both dimensions. When across some observations there is no variation in one of these dimensions, such observations should be counted as one cluster and not as random draws with respect to each other. Consider plantation sites around one single mill, over several periods of time. Across these observations, the price signal varies in only one dimension (the mill-gate price shock, over time). This is also the case of repeated observations of a plantation site over a time period when the same set of mills is reachable. To count such observations as one single random draw, we cluster standard

errors at the level of the set of reachable mills<sup>30</sup>. Note that this is a conservative choice. Indeed, for the many plantations that have the same set of *several* reachable mills, the treatment assignment is random as their relative distances to these mills differ in a way that is conditionally independent of the price shocks at these mills.

## 4.5 Estimation sample

Our sample is an annual unbalanced panel of 3x3km grid cells<sup>31</sup> in Sumatra and Kalimantan<sup>32</sup> from 2002 to 2014<sup>33</sup>. Sumatra and Kalimantan are the two main Indonesian regions where oil palm expansion occurred during our study period (Austin et al. 2017).

We further restrict the sample in several dimensions. First, we include only observations of grid cells from years when at least one geo-localized mill from the manufacturing census is reachable. Second, we restrict our analysis to grid cell annual records that have a positive forest extent at the start of the year. The aim is to sample the maximum number of observations where prices can have an influence on deforestation choices. This also makes our Poisson estimation less prone to zero-inflation. Third, we remove observations as soon as they are included in an RSPO certified concession<sup>34</sup>. Indeed, we expect the effect of prices on deforestation to be systematically different there from other areas<sup>35</sup>. Fourth, we remove annual records as soon as one of the variables in Equation 2 has a missing value. In our case, this has a particular influence on the final sample, because the likelihood that a price signal value is missing decreases with the number of reachable mills. Thus, removing observations with missing values implies that

---

<sup>30</sup>Such that a plantation that can reach mills A and B is not in the same cluster as a plantation that can reach mills A, B and C.

<sup>31</sup>Precisely, 27.8x27.6m pixels aggregate to 3002.4x3008.4m grid cells.

<sup>32</sup>We do not include observations from other Indonesian islands, where data is too scarce. In Papua, we have very few observations and in other islands data on oil palm plantation extents are lacking.

<sup>33</sup>Although we have data on year 2015 for industrial plantations, we do not include these observations in order to observe them in the same time period as smallholder plantations. We start observing 4-year average price signals in 2002.

<sup>34</sup>Using data from Carlson et al. (2018)

<sup>35</sup>This applies to very few grid cells of our sample because few certifications were issued in the first years of the RSPO, from 2009 to 2014.



we tend to sample fewer grid cells in remote areas. Another particular implication of removing observations with missing values in our case is that we do not sample records of grid cells in the first 4 years after the first reachable mill is established (as our main, medium-run, price signal measure runs over 4 years). Table 2 shows that this does make a significant difference for deforestation and for the number of reachable mills in particular. This is not surprising, since inclusion in the sample is a function of the number of reachable mills. We argue that this necessary sampling step does not risk introducing a selection bias, as we control in our regressions precisely for the criterion behind it: the number of reachable mills. Grey shapes in Figure B.1 represent the area covered by our estimation sample.

## 5 Results

In this section, we first provide descriptive statistics, and then we present and discuss our main results: the price elasticities of deforestation in different segments of the Indonesian palm oil sector<sup>36</sup>. Then, we investigate how price elasticities vary with price dynamics and vertical integration. Finally, we discuss the external validity of our results and calculate scaled-up counterfactual effects.

### 5.1 Descriptive statistics.

Table 2 provides descriptive statistics from the final sample used in the main estimations of Equation 2. Deforestation, is a count of pixel-level events of primary forest loss eventually (by 2015) replaced by oil palms. In Table 2, it is converted to hectares for more readability. The av-

---

<sup>36</sup>All price elasticity estimates are derived from Equation 2, estimated as explained in Section 4.2, with data presented in Section 3. Recall that in all regressions, unless noted, the outcome, deforestation, is measured as the count of pixel-events of primary forest loss eventually replaced by an oil palm plantation. The treatment, the price signal perceived by a plantation, is measured as the 4-past-year average of annual inverse-distance weighted averages of CPO prices at the gates of reachable mills. In Appendix E.2, we explain in more detail how we derive partial effects from regression coefficients. Under the assumptions in Section 4.3, we interpret these partial effects of price signals on deforestation causally and refer to them as price elasticities.

average deforestation annually observed is 12ha and the maximum is 847ha or almost the whole 900ha grid cell area. Deforestation is positively skewed, with many zero values, and hence the Poisson distribution is relevant to model it. Price signal is the plantation-level inverse-distance-to-mill weighted average of CPO prices at reachable mills, averaged over the 4 previous years. In our estimation sample, it averages to 681 2010-constant USD per ton CPO. In Table A.1 we provide mill-level descriptive statistics. In addition, we quantify that the within district-year standard deviation of mill-gate CPO prices is 138. This confirms that mills, even in the same district, idiosyncratically depart from a unique market price. In Table 2, public, domestic private and foreign ownership shares are the plantation-level inverse-distance-to-mill weighted averages of the ownership shares of the reachable mills. They are expressed in percentage points. The domestic private ownership is the most prevalent (70% on average), and the public and foreign ownership shares are equivalent (15% each). The number of reachable mills is the annual count of known palm oil mills (as from the UML) within a 30km (50km in Kalimantan) catchment radius from a plantation. It ranges from 1 to 37, and half of the observations can reach more than 8 mills. In Tables A.2 and A.3, we break down these descriptive statistics across the sub-categories of industrial, smallholder, legal, and illegal deforestation. We note three particular patterns. First, in smallholder plantations, illegal deforestation is twice larger than legal deforestation on average. In industrial plantations, legal deforestation is higher on average. Second, illegal deforestation in both industrial and smallholder plantations is exposed to higher price signals. Third, irrespective of the legal status, industrial plantations deforest more on average than smallholder plantations, while being exposed to lower price signals.

[Table 2 here.]

## **5.2 Price elasticities of deforestation in Indonesian oil palm plantations**

Table 3 shows our estimates of the price elasticity of deforestation for different kinds of oil palm plantations. In Table A.4, we also display the estimated partial effects of control variables on deforestation. The right-most column in Table 3 shows that, pooling together all kinds of plantations, we find a 1.6 medium-run price elasticity of deforestation. More precisely, in

places where 4-past-year average prices annually deviate from usual (i.e., from their own local mean over time) by 1%, average deforestation is 1.6% higher. In more intuitive words: a 1% increase in price signals makes plantations increase deforestation by 1.6%. Hence, we find that, overall, deforestation due to oil palms does react to price signals in Indonesia. In Appendix C, we conduct a robustness analysis on that estimate, summarized in the specification chart presented in Figure B.2. The next paragraphs, and Tables 3 and A.5, document which subgroups of the Indonesian plantation sector contribute to making this estimate lower and/or less precise, and which do not. Indeed, the magnitudes and precision of price elasticity estimates are heterogeneous over the different segments of deforestation<sup>37</sup>.

[Table 3 here.]

**Industrial and smallholder plantations.** Breaking down the estimation into plantation types<sup>38</sup>, we find that to a 1% increase in price signals, industrial and smallholder plantations react with a 2.1% and a 1.5% increase in average deforestation, respectively.

This positive price elasticity of deforestation in industrial plantations indicates that corporate actors of the oil palm sector engage in large-scale deforestation where prices are higher than usual. This suggests that medium-run price signals (over 4 years here) do influence large long-term investments, typically over more than a decade. In the next subsection, we disentangle annual price variations to provide more insights into the dynamics of price signals.

The positive price elasticity of deforestation we estimate in smallholder plantations indicates that smaller plantations, organized in mosaic landscapes with other land uses, encroach on forests where prices are higher than usual. This responsiveness to crude palm oil prices suggests that it is actually mill owners - most usually companies - that decide upon the timing and

---

<sup>37</sup>In Table A.6, we also present effects of interactions between the price signal and ownership or local market development covariates. It appears that the price elasticity of deforestation does not substantially depend on these covariates.

<sup>38</sup>As detailed in Appendix D, the distinction between industrial and smallholder plantations is based on the landscape and size differences between plantations mapped by Austin et al. (2017) and the mid and small-sized plantations mapped by Petersen et al. (2016).

location of smallholder plantation expansion. In the next subsection, we differentiate the effect of palm fruit prices to provide more insights into this direction.

Deforestation in industrial plantations seems more price elastic than in smallholder plantations. The difference is especially pronounced in the case of illegal deforestation, where the point estimate for industrial plantations is more than twice as large as for smallholders, and this difference is significant at the 90% confidence level (see Table A.7). Hence, industrial plantations seem more reactive in illegally encroaching on forests than smallholders, when prices increase.

**Legal and illegal deforestation.** We further break down the estimation according to the legal status of deforestation<sup>39</sup>. We find close to zero effects of price signals on legal deforestation, irrespective of the plantation type. On the other hand, illegal deforestation appears to be price elastic in every plantation type. Overall, the price elasticity of illegal deforestation is 3. Industrial and smallholder plantations react to a 1% increase in price signals by illegally deforesting 5.2% and 2.1% more respectively.

The positive price elasticity we estimate for illegal deforestation indicates that economic opportunities encourage plantations to circumvent land use regulations. On the other hand, we estimate that legal deforestation is not price elastic. This may come from a lack of statistical power to detect a true positive price elasticity, or to legal deforestation being truly inelastic to prices. Given the magnitude of the estimate (0.2 across plantation types) and the number of observations and clusters (sets of reachable mills), we believe that it is rather truly inelastic to prices. This is most likely the consequence of the long processes necessary to acquire a plantation license (involving, for example, measuring environmental suitability and community consultation; see Paoli et al. (2013) for more detail on the licensing process). If obtaining the legal green lights to clear the forest and plant palm trees takes several years, and 3 to 4 additional years must then be waited before young trees bear first fruits, it is not surprising that medium-run price signals do not influence legal deforestation. Plantations probably rely on more stable signals than those that we capture in this study to formulate long-term expectations

---

<sup>39</sup>In this paper, we define illegal deforestation as deforestation occurring outside a known concession and inside a permanent forest zone designation - cf. Section 3.

about the profitability of engaging today in legal deforestation.

Table A.7 documents that the differences in the price elasticities of legal and illegal deforestation are statistically significant (except for smallholders). The estimated price elasticity of illegal deforestation is of larger magnitude than for all deforestation (legal, illegal and unknown combined). This is true for any plantation type (industrial, smallholder, or both). This is especially pronounced for industrial plantations, where the price elasticity point estimate is more than twice as large for illegal deforestation. Altogether, these findings about legal and illegal deforestation indicate that, across plantation types, positive price elasticity is driven by illegal deforestation.

**Immediate and transitional deforestation.** As explained in more detail in Section 3, we observe both the moments of forest loss and of planting and, for industrial plantations only, can calculate time lags between the two. We consider deforestation to be transitional if more than 4 years elapse between forest loss and plantation development. Table 4 shows our estimates of the price elasticity of immediate and transitional deforestation, again distinguishing legal, illegal, and overall deforestation. Overall, the price elasticity of immediate deforestation (2.7) is larger than for immediate and transitional deforestation taken together (2.1). For transitional deforestation, it is lower (1.9) and less precisely estimated. However, we note that the price elasticity of transitional deforestation is substantial in illegal deforestation, where it is estimated at 6.9. It is more precisely estimated than the also substantial price elasticity of immediate, illegal deforestation (6.6). Whether immediate or transitional, legal deforestation has a low and imprecise price elasticity estimate.

[Table 4 here.]

That immediate deforestation is more sensitive to price signals than transitional deforestation is not surprising from our theoretical point of view. It is expected that higher price signals motivate plantation agents to clear forest and grow oil palms as soon as possible to realize higher profits. In other words, it is not expected that oil palm price signals cause forest clearances that are not intended for immediate oil palm development. In this respect, the large and

precise estimate for transitional illegal deforestation is surprising. It suggests that a significant number of industrial plantations have observed price signal incentives to develop oil palms and consequently cleared forest illegally, but then refrained from immediate development. This constitutes a piece of evidence that long-term land use change dynamics may be initiated by more medium-run price incentives. We do not observe, and hence do not investigate further, these transitional dynamics here. One can only hypothesize about the possible mechanisms behind them. Price elastic transitional illegal deforestation may presumably be due to rapidly evolving incentives, or to our measure of price signal capturing long-run (>4 years) expectations. It may also be attributed to companies being incentivized to clear the forest in order to grab land outside oil palm concessions, but then facing delays in plantation development because of conflicts with local communities or legal proceedings.

**Spatial heterogeneity.** Finally, we estimate the price elasticities of deforestation for Sumatra and Kalimantan separately. Table A.5 shows that, in Kalimantan, there are fewer clusters (sets of reachable mills) and observations than in Sumatra, and thus estimates are less precise. It is also possible that, in Kalimantan, we managed to geo-localize a lower share of the universe of palm oil mills, and thus suffer from more noise in the price signal variable, yielding downward biased estimates. Yet, it is also possible that, during our study period, deforestation in Kalimantan was driven by different dynamics than in Sumatra, and that prices were, indeed, less influential (with a relatively larger role played by political economy factors, for instance).

### **5.3 Vertical integration and signal dynamics**

Here, we investigate how the medium-run crude palm oil price signal affects deforestation. We disentangle the price elasticity of deforestation in two dimensions: vertical integration and the time length of price signals. To do so, we use, in turn, two new variables: the medium-run palm fruit price signal and the short-run crude palm oil price signal. Each of them is arguably a post-treatment variable in the sense that they do not affect, but are affected by, the treatment (the medium-run crude palm oil price signal). For the palm fruit price signal, this hinges on the assumption that mills have market power on their input (palm fruit) market, but not on their

output (crude palm oil) market. The post-treatment status of the short-run price signal relies on the temporal causal argument that past prices affect current prices, but the reverse is false. Therefore, each of them can have an indirect effect on deforestation, whereby the medium-run crude palm oil price signal affects the post-treatment variable, which then affects deforestation. These post-treatment variables can also have a moderation effect on deforestation, whereby they affect the treatment effect. We estimate the partial effects of the post-treatment variables unconditional and conditional on the treatment<sup>40</sup>. When conditional on the treatment, the partial effects of the post-treatment and of the treatment variables exclude the indirect effect. In any case, the partial effects include the moderated and the unmoderated effects (see Appendix E.2 for more detail). We report the moderation effects as partial effects of terms of interactions between the post-treatment variable and the treatment.

**Palm fruit and crude palm oil price signals.** In this study, our main measure of price signals uses crude palm oil prices (see Section 4.2). Palm tree fruits, commonly called fresh fruit bunches (FFB), are sold by independent plantations to mills. The effect of palm fruit price signals on deforestation may thus document the price elasticity of less vertically integrated plantations. Table 5 shows our estimates of palm fruit and crude palm oil price elasticities, along with the partial effects of their interactions on deforestation. Table 5 also displays the partial effects of palm fruit price signals unconditional on the effect of crude palm oil prices.

---

<sup>40</sup>The causal interpretation of all these partial effects relies on the same identification strategy as presented in Section 4.3: plantation and district-year fixed effects plus ownership and local market development controls. In particular, it relies on the assumption that controls and fixed-effects rule out post-treatment confounders that would affect both the post-treatment variable and deforestation. This assumption may be stronger in the case of palm fruit price signals than short-run price signals. Under these assumptions, the conditional partial effects of the post-treatment and treatment variables can be interpreted as net of the indirect effect. The partial effect of the treatment variables unconditional on the post-treatment variables presented in the previous section can be interpreted as total effects. Thus, the difference with conditional partial effects presented here documents indirect effects.

All models are based on the same specifications as the main one, from Equation 2. Because the spatial distribution of palm fruit price shocks may be more endogenous to deforestation decisions than that of crude palm oil prices, the identification assumptions are probably stronger in this exercise. Hence, estimates from Table 5 should more cautiously be seen as descriptive rather than causal.

Palm fruit price signals seem to influence deforestation, but in opposite directions in industrial and smallholder plantations. In industrial plantations, a palm fruit price increase of 1% causes an increase in average deforestation of 1.8%. On the other hand, in smallholder plantations, it causes a decrease in average deforestation of 2%. Over all plantation types, these effects balance to a positive price elasticity. This pattern is similar whether conditional or not on crude palm oil prices. For any plantation type, crude palm oil price elasticity estimates are close to zero once the effect of palm fruit price signals on deforestation is taken into account. The interaction partial effect on deforestation is positive. This means that the effect of crude palm oil price signals on deforestation increases with palm fruit price signals (and vice-versa).

**[Table 5 here.]**

In industrial plantations, the bulk of the effect of crude palm oil price signals on deforestation (as estimated in our main analysis, see Table 3) is actually attributable to the mechanism of local crude palm oil prices influencing local palm fruit prices which, in turn, affect deforestation decisions. This suggests that deforestation in industrial plantations occurs mainly in independent plantations - presumably as a result of the low vertical integration, even in the sector's downstream part (Pirard et al. 2020). The positive interaction effect indicates that palm fruit price elasticity is even larger where crude palm oil price signals are high. This suggests that higher crude palm oil prices reinforce expectations about high palm fruit prices and hence motivate deforestation.

In smallholder plantations, our results indicate that deforestation increases in times and places of low palm fruit prices but high crude palm oil prices. This suggests that it is the com-



panies owning the mills, wishing to benefit from higher output/input price ratios, that decide upon the timing and location of smallholder plantations. In the case of plasma smallholders, this is a known fact, but in the case of independent smallholders it is less clear. Since independent smallholders have driven smallholding plantation development since the 2000s, they should also drive our results. Hence, these results further suggest that the expansion of independent smallholders onto forests is driven by mill-level decisions.

**Short-run and medium-run price signals.** The short-run price signal is the inverse-distance weighted average of prices at reachable mills' gates on the same year as the outcome, deforestation. The medium-run price signal, the main measure of the treatment variable in this study, averages short-run price signals over the four past years (see Section 4.2). Table 6 shows our estimates of short- and medium-run price elasticities, along with the partial effects of their interactions on deforestation. Table 6 also displays the partial effects of short-run price signals alone - i.e., not conditional on the effect of medium-run price signals. All models are based on the same specifications as the main one, from Equation 2.

Short-run price signals alone do not explain deforestation. However, once medium-run price signals are included in the model, the partial effects in the short-run increase substantially (except for smallholders). At constant short-run price signals, the effects of the medium-run price signals are lower than without conditioning to short-run price signals (as in Table 3)<sup>41</sup>. The interaction partial effect on deforestation is positive. This means that the effect of medium-run price signals on deforestation increases with short-run price signals (and vice-versa).

[Table 6 here.]

These results may reflect the fact that more recent developments in prices weigh more on expectations and hence on deforestation decisions than older prices. Moreover, it seems that short-run prices influence deforestation only when longer variations are also accounted for. This is at least partly due to the positive moderating effect of short-run price signals on medium-

---

<sup>41</sup>This follows mechanically since the first annual price signal is included in the medium-run measure.

run ones. Together, these results suggest that, given the perennial and yield-lagging features of the oil palm crop, plantations look at short-run price signals only to confirm medium-run dynamics. It is also notable that this pattern comes from industrial plantations, and that it is reversed in smallholder plantations. Indeed, among smallholders, the total price signal effect seems to be driven by medium-run variations. One hypothetical explanation for this difference is that, in times of short-run price spikes, companies prioritize deforestation for industrial plantations, and then allocate forest land to smallholder plantation development.

**Price variability.** We here provide an aside note on the effect of price variability, rather than relative change. We find that the effect of the 4-past-year standard deviation in price signal on deforestation is not significant, both economically and statistically<sup>42</sup>. This is true for all subgroups featured in Table 3. This implies that designing a price instrument to reduce (or increase) price variability would not have an additional effect on deforestation.

## 5.4 Scaled-up counterfactuals

In this subsection, we attempt to give a sense of the magnitudes that are implied by our estimated 1.6 micro-level price elasticity of deforestation. First, we discuss the external validity of our results. In light of this, we then describe how we scale up average partial effects. Finally, we present and discuss scaled effects of counterfactual price changes.

**External validity.** Given the specific organisation of the palm oil sector in Indonesia, our results cannot automatically be extrapolated to other crops or countries. Even within Indonesia, given the differences between Sumatra and Kalimantan observed in this study, one should be cautious in extrapolating our results to specific regions like the new deforestation frontier in Papua. However, as the regions in our analysis include most existing Indonesian oil palm plantations and deforestation, we are confident in claiming external validity with respect to the country as a whole. Extending our conclusions in time should also be done with caution, since our study does not cover recent developments in oil palm-related policies such as the biofuel

---

<sup>42</sup>Results available upon request

mandates (Kharina et al. 2016) or the *No Deforestation, No Peat, No Exploitation* commitments from the private sector (Pirard et al. 2015). We believe that, although our sample is restricted to plantations within 30km (50km in Kalimantan) from at least one mill (to avoid introducing too much noise into our sample), the results can be extrapolated to plantations located even further away. This is supported by our finding that price elasticity is not contingent on our measure of remoteness - the number of reachable mills (Table A.6). Finally, we note that our estimates mainly capture effects on deforestation at the intensive margin, i.e., occurring after at least one mill opened<sup>43</sup>.

**Scaling factor.** To scale up our estimated average price effects to the whole Indonesian country, we count the number of individual plantation sites (grid cells) where deforestation is possible in Sumatra and Kalimantan. Hence, we first count grid cells that are within 82km of at least one known (as from the UML) palm oil mill. This follows Heilmayr et al. (2020), who analyzed from RSPO audit reports that 99% of mills' supply bases were within this straight line distance. Because, in this area, many plantation sites are actually unlikely to experience deforestation (either because there is no forest or because of unsuitability to oil palms), we excluded those that never experienced any deforestation from 2002 to 2014 (as we did to our analysis sample). Note that, for the sake of simplicity, we count in the scaling area the plantation sites where deforestation occurred before the first mill opened in the catchment radius - i.e., at the extensive margin. Finally, we aggregate our results over 11396 3x3km plantation sites in Sumatra and Kalimantan. We assume that this population of plantation sites has the same average deforestation as predicted in our sample. Under this assumption, we multiply by the scaling factor to estimate a baseline total deforestation of 134230 ha.

---

<sup>43</sup>Mills need a minimal fruit supply basis to operate. At usual mill capacity and plantation yield, this implies a minimum plantation size of ca. 3000 hectares to be developed alongside any new mill opening (Paoli et al. 2013). As the first palm fruits can be harvested three years after planting, deforestation occurs before the mill starts operating. On this margin, deforestation occurs far from already operating mills, and thus local price signals do not exist.

**Counterfactual effects.** Table 7 shows the aggregated annual effects of different counterfactual CPO price changes on deforestation in Indonesia. For different price changes, we quantify the relative change in average deforestation, the scaled effect on deforestation, and the corresponding potential revenue from a CO<sub>2</sub> payment. The effect is scaled based on the aggregation factor presented above. We estimate corresponding carbon pricing revenues from a potential result-based payment for reducing emissions from deforestation. We apply an average of 638  $tCO_2 ha^{-1}$  emissions due to deforestation (Guillaume et al. 2018)<sup>44</sup>. CO<sub>2</sub> revenues are based on the \$5/tCO<sub>2</sub> agreed price Norway paid to Indonesia for its recently avoided deforestation<sup>45</sup>.

Hence, given a 1.6 price elasticity of deforestation, we estimate that average variations (+5%)<sup>46</sup> in CPO price signals incentivize Indonesian oil palm plantations to clear 11kha of primary forest annually. In the presence of a result-based payment scheme, this represents a yearly opportunity cost of M\$35. To curb annual deforestation 29%<sup>47</sup> below the 2002-2014 average with price incentives alone, price signals for individual plantations should be lowered by 19%. This would save 39kha of primary forest annually, corresponding to revenues from a potential result-based payment scheme of M\$124.

There are at least two reasons why even greater emission reductions could be achieved with a 19% tax on CPO. First, because a tax would moderate the profitability of illegal deforestation, shrinking the leakage from legal to illegal economically motivated deforestation that our results document, and thus make regulatory conservation instruments more effective. Second, because the tax revenues could be redistributed to compensate plantations claiming (and proving) avoided deforestation, thus strengthening the price gradient between deforestation-free and

---

<sup>44</sup>We apply the 44/12 C to CO<sub>2</sub> conversion factor to their 174  $Mg C ha^{-1}$  lost in conversion of Sumatra rainforests into oil palm monocultures.

<sup>45</sup><https://www.regjeringen.no/en/aktuelt/noreg-betaler-530-millionar-for-redusert-avskoging-i-indonesia/id2722135/>

<sup>46</sup>We compute standard deviations in our price signal regressor variable, in the estimating sample, after removing variations in fixed-effect dimensions (Mummolo and Peterson 2018).

<sup>47</sup>Aligning annual deforestation reduction to Indonesian Paris Agreement targets, i.e., 29% GHG emission (including LUC) below business as usual by 2030 (GoI 2016).

deforestation-based CPO and increasing even further the incentive to avoid deforestation. On the other hand, oil palm is not the only land use driving deforestation in Indonesia. Thus, a 19% tax on CPO only, may also achieve lower emission reductions if forest is left vulnerable to uncontrolled production of another commodity.

[Table 7 here.]

## 6 Conclusion

In this study, we estimate different price elasticities of primary forest conversion to oil palm plantations in Indonesia. We find that medium-run crude palm oil price signals have an overall positive effect on deforestation in the Indonesian oil palm sector. The price elasticity is 1.6. Industrial, smallholder and illegal plantations are responsive to prices. On the other hand, price signals have no effects on legal deforestation.

To conclude, we discuss some limitations the reader should be aware of, we present the policy relevance of our results, and propose further research avenues.

**Study limitations.** Our estimates of the price elasticities of smallholders and illegal deforestation are, to the best of our knowledge, the first in the literature on oil palms. Yet, they necessarily rely on observational data that are still scarce and incomplete. This prevents us from ruling out some confounding threats. Notably, the concession data we use to identify legal and illegal deforestation are known not to be exhaustive (see Section D.2). The land zoning data are time-invariant and thus do not inform us about land releases. For these two reasons, we may identify too much illegal deforestation. This imprecision may bias our results if it is correlated locally with prices signals and deforestation. For instance, a district jurisdiction could release forest estate land to oil palm production land in some areas, impacting local palm oil prices there, as well as deforestation. This systematic measurement error would bias the overall estimate.

We also highlight that the external validity of our study may be limited by the exclusion of the extensive margin in our analysis, i.e. deforestation occurring where no mill is already

operating. We would expect that such deforestation is less price elastic, because it depends more on other elements that determine the mill establishment, like capital availability, or the regional political economy and infrastructure.

**Policy Relevance.** Oil palm is a highly profitable crop in Indonesia, with large, suitable but forested, areas still undeveloped (Pirker et al. 2016). Moreover, installed processing capacities are far from saturated (Pirard et al. 2020). Thus, the ever growing demand and associated economic incentives risk to maintain a threat on the country's primary forest. The existing conservation schemes have a limited effectiveness due to the prevalence of smallholders and illegal plantations. This study shows that these unregulated segments of the oil palm sector can be incentivized away from deforestation with a price instrument. We find that such an instrument would be most effective on illegal deforestation for industrial plantations. In addition, several parts of our results suggest that smallholder encroachment on forests is determined by mills. In this case, a market-based conservation scheme would need to be applied at the mill level, on CPO prices, to address deforestation in smallholder plantations.

Furthermore, our finding that legal deforestation is inelastic to prices suggests that legal deforestation does not react to medium-run market signals because of long licensing processes. On the other hand, we estimate a substantial price elasticity of illegal deforestation. This indicates the existence of strong incentives to circumvent land use regulations in order to seize economic opportunities for palm expansion. These two phenomena probably interact. More stringent conservation regulations may make the licensing process even longer and, in the absence of strong monitoring, encourage illegal deforestation in the presence of high price incentives. However, this leakage effect can be contained if price incentives are controlled. Hence, our results suggest that, in the context of weak monitoring, a market-based instrument may help regulatory instruments be more effective.

A sector-wide tax on CPO, levied at palm oil mills and refunded against proof of sustainable production would not need local monitoring and hence not reintroduce the risk that weak institutions hinder effective forest conservation intervention (Heine et al. 2020). Indonesian Nationally Determined Contributions (NDC) to the Paris Agreement include an emission (including LUC) reduction target of 29% below business as usual by 2030. We estimate that

reducing annual deforestation by 29% with respect to the 2002-2014 average could be achieved with a 19% tax on CPO.

Finally, our results seem to suggest that the price incentives provided by the Roundtable on Sustainable Palm Oil (RSPO) are insufficient to reach zero-deforestation palm oil. Indeed, the price premium offered by the RSPO is around 2% according to Levin (2012), and 7% according to Preusser (2015).

**Further research.** We do not attempt in this paper to properly simulate policy effects on deforestation through prices. We do not model a separation between deforestation-free and deforestation-based markets (and prices) that is caused by a label or by downstream due diligence on sustainability. Hence, our study does not provide strong insights into the incentivizing scheme of the Roundtable on Sustainable Palm Oil (RSPO). We leave such efforts to further research.

We note that our new spatially explicit microeconomic panel dataset of palm oil mills could be useful to study the economic causes of other important phenomenon in Indonesia, like land conflicts or intentional forest and peat fires. These data can also help further the understanding of the economics of palm oil mills, whose operations have remained a black box so far.

## 7 Tables

Table 1: Deforestation accumulated over 2002-2014, in kha.

	Sample	30km from sample mill	50km from sample mill	Total
Sumatra	220.29	564.55	702.02	801.40
Kalimantan	150.32	321.92	565.81	1015.62
Both	370.62	886.47	1267.83	1817.02

NOTE. This table shows measures of accumulated deforestation from 2002 to 2014 in different groups of Indonesian plantation sites. Deforestation is counted as primary forest loss eventually (by 2015) replaced with oil palm plantations (either industrial or smallholders). The sample of plantation sites is the one we actually use in estimations. Sample mills are the 587 palm oil processing plants from the Indonesian manufacturing census that we have geo-localized.

Table 2: Estimation sample - descriptive statistics

	Without missing values			With missing values			t test	KS test
	mean	std.dev.	median [min; max]	mean	std.dev.	median [min; max]	p-value	p-value
	# grid cells = 4757 # grid cell-year = 31721			# grid cells = 8309 # grid cell-year = 87004				
Deforestation (ha)	11.71	43.72	0.08 [0; 847.5]	12.8	47.7	0 [0; 903.1]	0.000	0.000
Price signal (\$/tCPO)	681.4	91.27	686.8 [349.8; 926.4]	681	90.79	685.1 [349.8; 926.4]	0.587	0.458
Public ownership (%)	14.71	23.71	0 [0; 100]	9.9	22.37	0 [0; 100]	0.000	0.000
Domestic private ownership (%)	69.98	28.39	75.81 [0; 100]	72.03	33.2	85.4 [0; 100]	0.000	0.000
Foreign ownership (%)	15.3	21.38	5.11 [0; 100]	18.07	28.56	0 [0; 100]	0.000	0.000
# reachable mills	9.45	5.51	8 [1; 37]	7.2	4.97	6 [1; 37]	0.000	0.000

NOTE. This table shows descriptive statistics of the variables used in our main regression, for the sample of plantation sites (3x3km grid cells) actually used in estimations (without missing values), and the same sample but without removing observations with missing values. # means "number of". The two right-most columns show p-values of Welch two-sided t-tests, where the null hypothesis is that the true difference in means between the two groups is null, and the groups' variances are not assumed to be equal; and p-values of Kolmogorov-Smirnov tests where the null hypothesis is that the variables in the two groups are drawn from the same continuous distribution. Price signal and ownership variables at the plantation level are inverse-distance weighted averages of these variables at reachable mills.



Table 3: Price elasticities of deforestation across Indonesian oil palm plantations

	Industrial plantations			Smallholder plantations			All		
	Legal	Illegal	All	Legal	Illegal	All	Legal	Illegal	All
Estimate	0.51	5.18	2.11	0.14	2.09	1.53	0.2	3.03	1.64
95% CI	[-1.21; 2.23]	[1.98; 8.38]	[0.59; 3.63]	[-2.13; 2.42]	[0.66; 3.52]	[0.22; 2.84]	[-1.24; 1.64]	[1.33; 4.73]	[0.49; 2.78]
Observations	13081	4951	25249	2971	3412	8611	15139	7848	31650
Clusters	635	443	1141	208	270	527	749	628	1439

NOTE. This table shows our main estimates of the price elasticity of deforestation. They are to be interpreted as points of percentage change in average deforestation associated with a 1% increase in price signals. The price signal is measured as the 4-year average of annual inverse-distance weighted averages of crude palm oil prices at the gates of reachable mills. Deforestation is measured as primary forest loss eventually replaced with oil palm plantations. We differentiate industrial from smallholder plantations based on scale and landscape criteria (Austin et al. 2017; Petersen et al. 2016). We identify illegal deforestation as occurring outside a known oil palm concession and inside a permanent forest zone designation. There are places where not enough information is available to designate the legal status. All estimates are derived from a generalized linear model of the quasi-Poisson family. All regressions include unit and district-year fixed effects, as well as ownership shares and the annual count of reachable mills as covariates. Sample observations are annual records of 3x3km grid cells in Sumatra and Kalimantan from 2002 to 2014. They all have a positive remaining primary forest extent, and are within a 50km (30km in Sumatra) radius from at least one of our sample mills. 95% confidence intervals (CI) are based on standard errors computed with the delta method and clustered at the set of reachable mills.

Table 4: Price elasticities of immediate and transitional deforestation in Indonesian industrial plantations

	Immediate conversion			Transitional conversion		
	Legal	Illegal	All	Legal	Illegal	All
Estimate	1.23	6.61	2.7	-0.34	6.92	1.95
95% CI	[-0.9; 3.36]	[2.16; 11.06]	[0.79; 4.61]	[-3.15; 2.47]	[2.87; 10.97]	[-0.37; 4.26]
Observations	11308	3959	21629	5945	2185	11704
Clusters	589	403	1051	453	296	815

NOTE. This table shows our estimates of the price elasticity of deforestation in industrial oil palm plantations. They are to be interpreted as points of percentage change in average deforestation associated with a 1% increase in price signals. The price signal is measured as the 4-year average of annual inverse-distance weighted averages of crude palm oil prices at the gates of reachable mills. Deforestation is measured as primary forest loss eventually replaced with oil palm plantations. We differentiate immediate from transitional deforestation based on the time lapse between forest loss and plantation development (the cut-off point is 4 years). We identify illegal deforestation as occurring outside a known oil palm concession and inside a permanent forest zone designation. There are places where not enough information is available to designate the legal status. All estimates are derived from a generalized linear model of the quasi-Poisson family. All regressions include unit and district-year fixed effects, as well as ownership shares and the annual count of reachable mills as covariates. Sample observations are annual records of 3x3km grid cells in Sumatra and Kalimantan from 2002 to 2014. They all have a positive remaining primary forest extent, and are within a 50km (30km in Sumatra) radius from at least one of our sample mills. 95% confidence intervals (CI) are based on standard errors computed with the delta method and clustered at the set of reachable mills.

Table 5: Palm fruit and crude palm oil price elasticities of deforestation across Indonesian oil palm plantations

	Industrial plantations		Smallholder plantations		All plantations	
<b><i>FFB price signal</i></b>						
Estimate	1.82	2.95	-1.97	-1.43	1.28	2.07
95% CI	[0.43; 3.2]	[0.8; 5.1]	[-3.41; -0.53]	[-2.67; -0.18]	[0.18; 2.37]	[0.66; 3.48]
<b><i>CPO price signal</i></b>						
Estimate		0.86		1.44		0.93
95% CI		[-1.49; 3.2]		[-0.15; 3.04]		[-0.65; 2.52]
<b><i>Interaction</i></b>						
Estimate		0.14		0.04		0.09
95% CI		[0.04; 0.25]		[-0.04; 0.12]		[0.02; 0.15]
Observations	22903	17918	8250	7087	29070	23185
Clusters	1036	987	500	483	1331	1276

NOTE. This table shows our estimates of the palm fruit and crude palm oil price elasticity of deforestation. They are to be interpreted as points of percentage change in average deforestation associated with a 1% increase in price signals. The price signal is measured as the 4-year average of annual inverse-distance weighted averages of either palm fruit or crude palm oil prices at the gates of reachable mills. The last block of rows shows estimates of the partial effects of the interaction of both, evaluated at the sample mean. Deforestation is measured as primary forest loss eventually replaced with oil palm plantations. We differentiate industrial from smallholder plantations based on scale and landscape criteria (Austin et al. 2017; Petersen et al. 2016). We identify illegal deforestation as occurring outside a known oil palm concession and inside a permanent forest zone designation. There are places where not enough information is available to designate the legal status. All estimates are derived from a generalized linear model of the quasi-Poisson family. All regressions include unit and district-year fixed effects, as well as ownership shares and the annual count of reachable mills as covariates. Sample observations are annual records of 3x3km grid cells in Sumatra and Kalimantan from 2002 to 2014. They all have a positive remaining primary forest extent, and are within a 50km (30km in Sumatra) radius from at least one of our sample mills. 95% confidence intervals (CI) are based on standard errors computed with the delta method and clustered at the set of reachable mills.

Table 6: Short-run and medium-run price elasticities of deforestation across Indonesian oil palm plantations

	Industrial plantations		Smallholder plantations		All plantations	
<b>Short-run price signal</b>						
Estimate	0.34	1.11	0.19	0.463	0.31	0.826
95% CI	[-0.06; 0.73]	[0.613; 1.607]	[-0.26; 0.64]	[-0.128; 1.055]	[-0.02; 0.64]	[0.43; 1.222]
<b>Medium-run price signal</b>						
Estimate		0.96		1.23		0.888
95% CI		[-0.286; 2.206]		[0.245; 2.215]		[-0.036; 1.811]
<b>Interaction</b>						
Estimate		0.03		0.042		0.029
95% CI		[0.001; 0.059]		[0.003; 0.08]		[0.003; 0.05]
Observations	53173	25249	15118	8611	64302	31650
Clusters	1430	1141	659	527	1779	1439

NOTE. This table shows our estimates of the short- and medium-run price elasticity of deforestation. They are to be interpreted as points of percentage change in average deforestation associated with a 1% increase in price signals. The short-run price signal is measured as the inverse-distance weighted average of crude palm oil prices at the gates of reachable mills. The medium-run price signal is the 4-year average of short-run price signals. The last block of rows shows estimates of the partial effects of the interaction of both, evaluated at the sample mean. Deforestation is measured as primary forest loss eventually replaced with oil palm plantations. We differentiate industrial from smallholder plantations based on scale and landscape criteria (Austin et al. 2017; Petersen et al. 2016). We identify illegal deforestation as occurring outside a known oil palm concession and inside a permanent forest zone designation. There are places where not enough information is available to designate the legal status. All estimates are derived from a generalized linear model of the quasi-Poisson family. All regressions include unit and district-year fixed effects, as well as ownership shares and the annual count of reachable mills as covariates. Sample observations are annual records of 3x3km grid cells in Sumatra and Kalimantan from 2002 to 2014. They all have a positive remaining primary forest extent, and are within a 50km (30km in Sumatra) radius from at least one of our sample mills. 95% confidence intervals (CI) are based on standard errors computed with the delta method and clustered at the set of reachable mills.

Table 7: Counterfactual annual effects of different CPO price changes on deforestation in Indonesia

	+1 std. dev.	-1%	-19%
Relative change (%)	8.31	-1.63	-29
Total change (ha)	11083	-2170	-38699
Potential CO2 revenues (M\$)	-35.4	6.9	123.5

**NOTE.** This table shows scaled-up effects of counterfactual changes in crude palm oil (CPO) price signals. To compute total change effects, we apply relative changes to average predicted deforestation from our main econometric model, with a scaling factor of 11396, equal to the number of 3x3km grid cells in Sumatra and Kalimantan within 82km to any known palm oil mill where deforestation occurred at least once between 2002 and 2014. Potential CO2 revenues correspond to result-based payments paid at a price of \$5 per tCO2 avoided, assuming average emissions of 174tC per hectare deforested.

## References

- Abadie, Alberto, Susan Athey, Guido Imbens, and Jeffrey Wooldridge (2017). *When Should You Adjust Standard Errors for Clustering?* w24003. Cambridge, MA: National Bureau of Economic Research, w24003.
- Ai, Chunrong and Edward C. Norton (2003). “Interaction Terms in Logit and Probit Models”. In: *Economics Letters* 80.1, pp. 123–129.
- Amiti, Mary and Jozef Konings (2007). “Trade Liberalization, Intermediate Inputs, and Productivity: Evidence from Indonesia”. In: *The American Economic Review* 97.5, pp. 1611–1638.
- Austin, Kemen, A. Mosnier, J. Pirker, I. McCallum, S. Fritz, and P.S. Kasibhatla (2017). “Shifting Patterns of Oil Palm Driven Deforestation in Indonesia and Implications for Zero-Deforestation Commitments”. In: *Land Use Policy* 69, pp. 41–48.
- Baudoin, Alice, P.M. Bosc, C Bessou, and P Levang (2017). *Review of the Diversity of Palm Oil Production Systems in Indonesia: Case Study of Two Provinces: Riau and Jambi*. Center for International Forestry Research (CIFOR).
- Bellavia, Andrea, Matteo Bottai, Andrea Discacciati, and Nicola Orsini (2015). “Adjusted Survival Curves with Multivariable Laplace Regression.” in: *Epidemiology* 26.2, e17–e18.
- Bellemare, Marc F., Takaaki Masaki, and Thomas B. Pepinsky (2017). “Lagged Explanatory Variables and the Estimation of Causal Effect”. In: *The Journal of Politics* 79.3, pp. 949–963.
- Bergé, Laurent R (2018). “Efficient Estimation of Maximum Likelihood Models with Multiple Fixed-Effects: The R Package FENmlm”. In: p. 39.
- Berry, Steven T (2011). *Biofuels Policy and the Empirical Inputs to GTAP Models*, p. 29.
- Borusyak, Kirill, Princeton Peter Hull, and U Chicago Xavier Jaravel (2020). “Quasi-Experimental Shift-Share Research Designs”. en. In: p. 26.
- Burgess, Robin, Matthew Hansen, Benjamin A. Olken, Peter Potapov, and Stefanie Sieber (2012). “The Political Economy of Deforestation in the Tropics\*”. In: *The Quarterly Journal of Economics* 127.4, pp. 1707–1754.

- Busch, J., R. N. Lubowski, F. Godoy, M. Steininger, A. A. Yusuf, Kemen Austin, J. Hewson, D. Juhn, M. Farid, and F. Boltz (2012). “Structuring Economic Incentives to Reduce Emissions from Deforestation within Indonesia”. In: *Proceedings of the National Academy of Sciences* 109.4, pp. 1062–1067.
- Busch, Jonah and Kalifi Ferretti-Gallon (2017). “What Drives Deforestation and What Stops It? A Meta-Analysis”. In: *Review of Environmental Economics and Policy* 11.1, pp. 3–23.
- Busch, Jonah, Kalifi Ferretti-Gallon, Jens Engelmann, Max Wright, Kemen Austin, Fred Stolle, Svetlana Turubanova, Peter V. Potapov, Belinda Margono, Matthew C. Hansen, and Alessandro Baccini (2015). “Reductions in Emissions from Deforestation from Indonesia’s Moratorium on New Oil Palm, Timber, and Logging Concessions”. In: *Proceedings of the National Academy of Sciences* 112.5, pp. 1328–1333.
- Byerlee, Derek, P. Falcon Walter, and L. Naylor Rosamond (2016). *The Tropical Oil Crop Revolution, Food, Feed, Fuel, and Forests*. New York: Oxford University Press.
- Cacho, Oscar J., Sarah Milne, Ricardo Gonzalez, and Luca Tacconi (2014). “Benefits and Costs of Deforestation by Smallholders: Implications for Forest Conservation and Climate Policy”. In: *Ecological Economics* 107, pp. 321–332.
- Carlson, Kimberly M., Robert Heilmayr, Holly K. Gibbs, Praveen Noojipady, David N. Burns, Douglas C. Morton, Nathalie F. Walker, Gary D. Paoli, and Claire Kremen (2018). “Effect of Oil Palm Sustainability Certification on Deforestation and Fire in Indonesia”. In: *Proceedings of the National Academy of Sciences* 115.1, pp. 121–126.
- Cisneros, Elías, Krisztina Kis-Katos, and Nunung Nuryartono (2020). “Palm Oil and the Politics of Deforestation in Indonesia”. In: *SSRN Electronic Journal*.
- Cramb, Rob and John F. McCarthy (2016). “Chapter 2 Characterizing Oil Palm Production in Indonesia and Malaysia”. In: *The Oil Palm Complex: Smallholders, Agribusiness and the State in Indonesia and Malaysia*. NUS Press.
- Euler, Michael, Stefan Schwarze, Hermanto Siregar, and Matin Qaim (2016). “Oil Palm Expansion among Smallholder Farmers in Sumatra, Indonesia”. In: *Journal of Agricultural Economics* 67.3, pp. 658–676.

- Gaveau, David, Bruno Locatelli, Mohammad Salim, Husnayaen Husnayaen, Timer Manurung, Adrià Descals, Arild Angelsen, Erik Meijaard, and Douglas Sheil (2021). “Slowing Deforestation in Indonesia Follows Declining Oil Palm Expansion and Lower Oil Prices”. In: Gaveau, David, Bruno Locatelli, Mohammad A. Salim, Husna Yaen, Pablo Pacheco, and Douglas Sheil (2018). “Rise and Fall of Forest Loss and Industrial Plantations in Borneo (2000-2017)”. In: *Conservation Letters*, e12622.
- Gaveau, David, Douglas Sheil, Husnayaen, Mohammad A. Salim, Sanjiwana Arjasakusuma, Marc Ancrenaz, Pablo Pacheco, and Erik Meijaard (2016). “Rapid Conversions and Avoided Deforestation: Examining Four Decades of Industrial Plantation Expansion in Borneo”. In: *Scientific Reports* 6.1.
- GoI (2016). “First Nationally Determined Contribution Republic of Indonesia”. In: Goldman, Elizabeth, Mikaela J Weisse, Nancy Harris, and Martina Schneider (2020). “Estimating the Role of Seven Commodities in Agriculture-Linked Deforestation: Oil Palm, Soy, Cattle, Wood Fiber, Cocoa, Coffee and Rubber”. In: p. 22.
- Greene, W. H. (2012). *Econometric Analysis*. 7th ed. Prentice Hall: Upper Saddle River, NJ.
- Greenpeace (2011). “Indonesia Ministry of Forestry, Greenpeace, and WRI. “Indonesia Oil Palm Concessions.” Accessed through Global Forest Watch in October 2020. [www.Globalforestwatch.Org](http://www.Globalforestwatch.Org)
- In:
- Guillaume, Thomas, Martyna M. Kotowska, Dietrich Hertel, Alexander Knohl, Valentyna Krahevska, Kuku Murtalaksono, Stefan Scheu, and Yakov Kuzyakov (2018). “Carbon Costs and Benefits of Indonesian Rainforest Conversion to Plantations”. In: *Nature Communications* 9.1, p. 2388.
- Gunarso, Petrus, Manjela Eko Hartoyo, Fahmuddin Agus, and Timothy J Killeen (2013). “Oil Palm and Land Use Change in Indonesia, Malaysia and Papua New Guinea”. In: p. 36.
- Hansen, M., P. Potapov, B. Margono, S. Stehman, S. Turubanova, and A. Tyukavina (2014). “Response to Comment on ”High-Resolution Global Maps of 21st-Century Forest Cover Change””. In: *Science* 344.6187, pp. 981–981.
- Hansen, M. C., P. V. Potapov, R. Moore, M. Hancher, S. A. Turubanova, A. Tyukavina, D. Thau, S. V. Stehman, S. J. Goetz, T. R. Loveland, A. Kommareddy, A. Egorov, L. Chini, C. O.



- Justice, and J. R. G. Townshend (2013). “High-Resolution Global Maps of 21st-Century Forest Cover Change”. In: *Science* 342.6160, pp. 850–853.
- Harahap, Fumi, Sylvain Leduc, Sennai Mesfun, Dilip Khatiwada, Florian Kraxner, and Semida Silveira (2019). “Opportunities to Optimize the Palm Oil Supply Chain in Sumatra, Indonesia”. In: *Energies* 12.3, p. 420.
- Harding, Torfinn, Julika Herzberg, and Karlygash Kuralbayeva (2021). “Commodity Prices and Robust Environmental Regulation: Evidence from Deforestation in Brazil”. en. In: *Journal of Environmental Economics and Management* 108, p. 102452.
- Harris, Nancy L, Kevin Brown, Michael Netzer, and Petrus Gunarso (2013). “Projections of Oil Palm Expansion in Indonesia, Malaysia and Papua New Guinea from 2010 to 2050”. In: p. 28.
- Heilmayr, Robert, Kimberly M Carlson, and Jason Jon Benedict (2020). “Deforestation Spillovers from Oil Palm Sustainability Certification”. In: *Environmental Research Letters* 15.7, p. 075002.
- Heine, Dirk, Erin Hayde, and Michael Faure (2020). “Letting Commodity Tax Rates Vary With the Sustainability of Production”. In: p. 47.
- Hertel, Thomas W (2018). “Economic Perspectives on Land Use Change and Leakage”. In: *Environmental Research Letters* 13.7, p. 075012.
- Hsiao, Allan (2021). “Coordination and Commitment in International Climate Action: Evidence from Palm Oil”. In: p. 68.
- Hughes, Alice C. (2018). “Have Indo-Malaysian Forests Reached the End of the Road?” In: *Biological Conservation* 223, pp. 129–137.
- Jelsma, Idsert, G.C. Schoneveld, Annelies Zoomers, and A.C.M. van Westen (2017). “Unpacking Indonesia’s Independent Oil Palm Smallholders: An Actor-Disaggregated Approach to Identifying Environmental and Social Performance Challenges”. In: *Land Use Policy* 69, pp. 281–297.
- Kharina, Anastasia, Chris Malins, and Stephanie Searle (2016). *Biofuels Policy in Indonesia: Overview and Status Report*, p. 20.
- Khatiwada, Dilip, Carl Palmén, and Semida Silveira (2018). “Evaluating the Palm Oil Demand in Indonesia: Production Trends, Yields, and Emerging Issues”. In: *Biofuels*, pp. 1–13.

- Krishna, Vijesh V., Christoph Kubitz, Unai Pascual, and Matin Qaim (2017). “Land Markets, Property Rights, and Deforestation: Insights from Indonesia”. In: *World Development* 99, pp. 335–349.
- Leblois, Antoine, Olivier Damette, and Julien Wolfersberger (2017). “What Has Driven Deforestation in Developing Countries Since the 2000s? Evidence from New Remote-Sensing Data”. In: *World Development* 92, pp. 82–102.
- LeSage, James P. (2014). “What Regional Scientists Need to Know About Spatial Econometrics”. In: *SSRN Electronic Journal*.
- Levin, J (2012). *Sustainability and Profitability in the Palm Oil Sector*. WWF, FMO, CDC.
- Margono, Belinda Arunarwati, Peter V. Potapov, Svetlana Turubanova, Fred Stolle, and Matthew C. Hansen (2014). “Primary Forest Cover Loss in Indonesia over 2000–2012”. In: *Nature Climate Change* 4.8, pp. 730–735.
- Maryadi, Yusuf, A. K., and A. Mulyana (2004). “Pricing of Palm Oil Fresh Fruit Bunches for Smallholders in South Sumatra”.
- Masliani, M. Muslich Mustadjab, Syafrial, and Ratya Anindita (2014). “Price Determination of Palm Oil Fresh Fruit Bunches on Imperfect Competition Market in Central Kalimantan Province, Indonesia”. In: *Journal of Economics and Sustainable Development* 5.1, pp. 134–139–139.
- MoF (2008). *Reducing Emissions from Deforestation and Forest Degradation in Indonesia. Indonesian Forest Climate Alliance Consolidation Report*. Ministry of Forestry of the Republic of Indonesia, p. 185.
- (2019). *Kawasan Hutan 2019 - Kementerian Lingkungan Hidup Dan Kehutanan Republik Indonesia*. Ministry of Forestry of the Republic of Indonesia.
- Mummolo, Jonathan and Erik Peterson (2018). “Improving the Interpretation of Fixed Effects Regression Results”. In: *Political Science Research and Methods* 6.4, pp. 829–835.
- Pacheco, P, S Gnych, A Dermawan, and B Okarda (2017). *The Palm Oil Global Value Chain: Implications for Economic Growth and Social and Environmental Sustainability*. Center for International Forestry Research (CIFOR).

- Paoli, Gary D, Piers Gillespie, Philip L Wells, Lex Hovani, Aisyah Sileuw, Neil Franklin, and James Schweithelm (2013). *Governance, Decision Making & Implications for Sustainable Development*, p. 70.
- Petersen, Rachael, Dmitry Aksenov, Elena Esipova, Elizabeth Goldman, Nancy Harris, Irina Kurakina, Tatiana Loboda, Alexander Manisha, Sarah Sargent, and Varada Shevade (2016). “Mapping tree plantations with multispectral imagery: preliminary results from seven tropical countries”. In: p. 18.
- Pirard, Romain, S Gnych, P Pacheco, and S Lawry (2015). *Zero-Deforestation Commitments in Indonesia: Governance Challenges*. Center for International Forestry Research (CIFOR).
- Pirard, Romain, Nils Schulz, Jason Benedict, Robert Heilmayr, Ramada Febrian, Ben Ayre, and Helen Bellfield (2020). *Corporate Ownership and Dominance of Indonesia’s Palm Oil Supply Chains*, p. 7.
- Pirker, Johannes, Aline Mosnier, Florian Kraxner, Petr Havlík, and Michael Obersteiner (2016). “What Are the Limits to Oil Palm Expansion?” In: *Global Environmental Change* 40, pp. 73–81.
- Potapov, Peter, Aleksey Yaroshenko, Svetlana Turubanova, Maxim Dubinin, Lars Laestadius, Christoph Thies, Dmitry Aksenov, Aleksey Egorov, Yelena Yesipova, Igor Glushkov, Mikhail Karpachevskiy, Anna Kostikova, Alexander Manisha, Ekaterina Tsybikova, and Ilona Zhuravleva (2008). “Mapping the World’s Intact Forest Landscapes by Remote Sensing”. In: *Ecology and Society* 13.2.
- Preusser, S (2015). *The Correlation between Economic and Financial Viability with Sustainability for Palm Oil Plantations*. RSPO online.
- Purnomo, Herry, Beni Okarda, Ade Ayu Dewayani, Made Ali, Ramadhani Achdiawan, Hariadi Kartodihardjo, Pablo Pacheco, and Kartika S. Juniwaty (2018). “Reducing Forest and Land Fires through Good Palm Oil Value Chain Governance”. In: *Forest Policy and Economics* 91, pp. 94–106.
- Rahman, Ayat K Ab, Ramli Abdullah, N Balu, and Mohd Shariff (2013). “The Impact of La Niña and El Niño Events on Crude Palm Oil Prices: An Econometric Analysis”. In: 13, p. 14.

- Rifin, Amzul (2014). “The Effect of Progressive Export Tax on Indonesian Palm Oil Industry”. In: 14, p. 8.
- Robalino, Juan A. and Alexander Pfaff (2012). “Contagious Development: Neighbor Interactions in Deforestation”. In: *Journal of Development Economics* 97.2, pp. 427–436.
- Sanders, D. J., J. V. Balagtas, and G. Gruere (2014). “Revisiting the Palm Oil Boom in South-East Asia: Fuel versus Food Demand Drivers”. In: *Applied Economics* 46.2, pp. 127–138.
- Santeramo, Fabio Gaetano and Stephanie Searle (2019). “Linking Soy Oil Demand from the US Renewable Fuel Standard to Palm Oil Expansion through an Analysis on Vegetable Oil Price Elasticities”. In: *Energy Policy* 127, pp. 19–23.
- Shevade, Varada S. and Tatiana V. Loboda (2019). “Oil Palm Plantations in Peninsular Malaysia: Determinants and Constraints on Expansion”. In: *PLOS ONE* 14.2. Ed. by Gopalasamy Reuben Clements, e0210628.
- Souza Rodrigues, E. (2019). “Deforestation in the Amazon: A Unified Framework for Estimation and Policy Analysis”. In: *The Review of Economic Studies Limited* 86.6, pp. 2713–2744.
- Stavins, Robert N (1999). “The Costs of Carbon Sequestration: A Revealed-Preference Approach”. In: *American Economic Review* 89.4, pp. 994–1009.
- UML (2018). *World Resources Institute, Rainforest Alliance, Proforest, and Daemeter. "Universal Mill List". October 2018. Accessed through Global Forest Watch on 01/2020. Www.Globalforestwatch.com*
- Wheeler, David, Dan Hammer, Robin Kraft, Susmita Dasgupta, and Brian Blankespoor (2013). “Economic Dynamics and Forest Clearing: A Spatial Econometric Analysis for Indonesia”. In: *Ecological Economics*, p. 12.
- Wicke, Birka, Pita Verweij, Hans van Meijl, Detlef P van Vuuren, and Andre PC Faaij (2012). “Indirect Land Use Change: Review of Existing Models and Strategies for Mitigation”. In: *Biofuels* 3.1, pp. 87–100.
- Woittiez, Lotte S., Mark T. van Wijk, Maja Slingerland, Meine van Noordwijk, and Ken E. Giller (2017). “Yield Gaps in Oil Palm: A Quantitative Review of Contributing Factors”. In: *European Journal of Agronomy* 83, pp. 57–77.

Wooldridge, Jeffrey M. (1999). “Distribution-Free Estimation of Some Nonlinear Panel Data Models”. In: *Journal of Econometrics* 90.1, pp. 77–97.

WRI (2015). *CAIT Country Greenhouse Gas Emissions: Sources and Methods*. World Resource Institute / World Resource Institute.

Zant, Wouter, Christopher L. Gilbert, and Hidde P. Smit (2004). *Feasibility of Making Price Risk Management Instruments Available to Oil Palm Smallholders in Indonesia and Thailand*. Prepared for the Commodity Risk Management Group of the World Bank. Economic and Social Institute, Free University, De Boelelaan 1105, 1081 HV Amsterdam, The Netherlands.

# Appendix

## A Tables

Table A.1: Descriptive statistics of palm oil mills in the Indonesian manufacturing census

	Geo-localized IBS palm oil mills n = 587 mills			All IBS palm oil mills n = 930 mills			t-test	KS test
	mean	std.dev.	median [min; max]	mean	std.dev.	median [min; max]	p-value	p-value
First year in IBS	1999	8.19	2001 [1975; 2015]	2000	8.78	2002 [1975; 2015]	0.000	0.000
FFB farm gate price (USD/ton)	124.7	35.69	127.4 [16.84; 241.5]	123.3	35.73	125.8 [16.84; 242.2]	0.108	0.274
FFB input (ton)	149047	115114	133193 [0; 1035319]	148035	114416	132552 [0; 1035319]	0.692	1.000
CPO farm gate price (USD/ton)	684.9	172.5	706.8 [170.1; 1191]	679.8	173.4	700.8 [170.1; 1191]	0.192	0.287
CPO output (ton)	36082	24384	32902 [0.64; 179142]	35795	24363	32389 [0.64; 179142]	0.587	0.999
PKO farm gate price (USD/ton)	399.9	140	389.4 [12.53; 827]	398.4	139.8	386 [12.53; 832.9]	0.676	1.000
PKO output (ton)	8441	8918	6917 [0.11; 96775]	8368	8861	6846 [0.11; 96775]	0.724	1.000
CPO export share (%)	16.85	33.37	0 [0; 100]	15.75	32.55	0 [0; 100]	0.072	0.375
Central government ownership (%)	15.39	35.48	0 [0; 100]	14.64	34.76	0 [0; 100]	0.227	0.961
Local government ownership (%)	2.25	14.65	0 [0; 100]	2.1	14.17	0 [0; 100]	0.562	1.000
National private ownership (%)	65.75	46.02	100 [0; 100]	66.76	45.7	100 [0; 100]	0.214	0.831
Foreign ownership (%)	16.62	34.89	0 [0; 100]	16.51	34.88	0 [0; 100]	0.862	1.000

NOTE. This table reports summary statistics for set of variables from the Indonesian manufacturing census (IBS), at the palm oil mill level, annually in 1998-2015. The sample of geo-localized IBS palm oil mills is a sub-sample of all IBS palm oil mills. IBS palm oil mills are identified here as IBS plants that report crude palm oil (CPO) or palm kernel oil (PKO) outputs, or fresh fruit bunches (FFB) inputs at least one year, and are not in Java nor Bali islands. Farm gate prices are measured with mean unitary values (the ratios of value on quantity). USD is 2010-constant. We report p-values of Welch two-sided t-tests where the null hypothesis is that the true difference in means between the two groups is null, and the groups' variances are not assumed to be equal; and p-values of Kolmogorov-Smirnov tests where the null hypothesis is that the variables in the two groups are drawn from the same continuous distribution.

Table A.2: Estimation sample for industrial plantations - descriptive statistics

	Legal			Illegal			All		
	# grid cells = 1979 # grid cell-year = 13081			# grid cells = 781 # grid cell-year = 4951			# grid cells = 3853 # grid cell-year = 25249		
	mean	std.dev.	median [min; max]	mean	std.dev.	median [min; max]	mean	std.dev.	median [min; max]
Deforestation (ha)	12.25	45.68	0.08 [0; 847.5]	10.69	44.21	0 [0; 763.2]	11.29	45.04	0 [0; 847.5]
Price signal (\$/tCPO)	663	89.06	658.4 [394.9; 926.4]	686.5	97.87	700.1 [349.8; 921.4]	672	92.06	669.8 [349.8; 926.4]
Public ownership (%)	14.95	24.55	0 [0; 100]	11.96	21.24	0 [0; 100]	14.45	23.98	0 [0; 100]
Domestic private ownership (%)	68.19	29.54	75.04 [0; 100]	74.02	24.97	77.37 [0; 100]	69.32	28.85	75.47 [0; 100]
Foreign ownership (%)	16.86	23.25	6.23 [0; 100]	14.02	18.88	6.46 [0; 100]	16.23	22.37	6.06 [0; 100]
# reachable mills	10.27	6.22	9 [1; 37]	9.52	5	9 [1; 34]	9.59	5.73	8 [1; 37]

NOTE. This table shows descriptive statistics of the variables used in our main regression, for the samples of industrial and smallholder plantations together. We break it down to legal, illegal, and both or unknown ("All") categories. # means "number of". Price signal and ownership variables at the plantation level are inverse-distance weighted averages of these variables at reachable mills.

Table A.3: Estimation sample for smallholder plantations - descriptive statistics

	Legal			Illegal			All		
	# grid cells = 385 # grid cell-year = 2971			# grid cells = 522 # grid cell-year = 3412			# grid cells = 1189 # grid cell-year = 8611		
	mean	std.dev.	median [min; max]	mean	std.dev.	median [min; max]	mean	std.dev.	median [min; max]
Deforestation (ha)	7.32	23.22	0.31 [0; 438.7]	16.32	43.45	0.92 [0; 653]	9.93	31.87	0.23 [0; 653]
Price signal (\$/tCPO)	709.6	85.43	725.6 [349.8; 895.3]	717.5	79.04	729.8 [349.8; 898.3]	714.5	80.31	727.7 [349.8; 898.3]
Public ownership (%)	16.17	23.67	0.71 [0; 100]	13.07	20.67	0 [0; 100]	15.41	22.57	4.5 [0; 100]
Domestic private ownership (%)	74.46	25.56	80.26 [0; 100]	76.85	24.23	81.16 [0; 100]	73.98	25.93	78.76 [0; 100]
Foreign ownership (%)	9.37	14.1	0 [0; 96.38]	10.08	14.58	0 [0; 97.43]	10.61	15.46	0 [0; 100]
# reachable mills	9.63	4.58	8 [1; 27]	8.78	4.16	8 [1; 22]	9.14	4.51	8 [1; 27]

NOTE. This table shows descriptive statistics of the variables used in our main regression, for the samples of industrial and smallholder plantations together. We break it down to legal, illegal, and both or unknown ("All") categories. # means "number of". Price signal and ownership variables at the plantation level are inverse-distance weighted averages of these variables at reachable mills.

Table A.4: Price elasticity and partial effects of control variables on deforestation across Indonesian oil palm sectors

	Industrial plantations			Smallholder plantations			All		
	Legal	Illegal	All	Legal	Illegal	All	Legal	Illegal	All
<b>Price elasticity</b>									
Estimate	0.51	5.18	2.11	0.14	2.09	1.53	0.2	3.03	<b>1.64</b>
95% CI	[-1.21; 2.23]	[1.98; 8.38]	[0.59; 3.63]	[-2.13; 2.42]	[0.66; 3.52]	[0.22; 2.84]	[-1.24; 1.64]	[1.33; 4.73]	<b>[0.49; 2.78]</b>
<b>Partial effects of:</b>									
<b>Domestic private mill ownership</b>									
Estimate	0.44	-0.86	-0.38	-1.21	0.36	0.57	0.32	-0.13	<b>-0.05</b>
95% CI	[-1.19; 2.08]	[-3.11; 1.38]	[-1.47; 0.71]	[-2.88; 0.46]	[-1.44; 2.15]	[-0.26; 1.41]	[-1.02; 1.66]	[-1.4; 1.15]	<b>[-0.92; 0.82]</b>
<b>Foreign mill ownership</b>									
Estimate	0.1	-2.32	-1.32	-2.78	-0.23	-0.4	0.02	-1.77	<b>-1.06</b>
95% CI	[-1.87; 2.08]	[-5.63; 0.99]	[-2.81; 0.17]	[-5.29; -0.26]	[-3.07; 2.6]	[-2.19; 1.38]	[-1.67; 1.72]	[-3.67; 0.13]	<b>[-2.25; 0.13]</b>
<b># reachable mills</b>									
Estimate	-7.18	22.5	-5.44	-0.72	0.47	-2.73	-8.34	7.43	<b>-5.94</b>
95% CI	[-22.45; 8.09]	[-2.55; 47.55]	[-16.81; 5.93]	[-14.42; 12.99]	[-15.35; 16.3]	[-11.96; 6.51]	[-20.6; 3.91]	[-4.92; 19.78]	<b>[-13.92; 2.05]</b>
Observations	13081	4951	25249	2971	3412	8611	15139	7848	<b>31650</b>
Clusters	635	443	1141	208	270	527	749	628	<b>1439</b>

NOTE. This table shows our main estimates of the price elasticity of deforestation, along with estimated partial effects of control variables. Price elasticity estimates are to be interpreted as points of percentage change in average deforestation associated with a 1% increase in price signals. The price signal is measured as the 4-year average of annual inverse-distance weighted averages of crude palm oil prices at the gates of reachable mills. Ownership variables are measured as the annual inverse-distance weighted averages of the capital shares of reachable mills. Public (either local or central) ownership is the excluded category. The number of reachable mills is measured as the count of mills within 50km (30km in Sumatra) annually, based on the universe of known palm oil mills. The estimates of the covariates are also scaled to percentage points. Deforestation is measured as primary forest loss eventually replaced with oil palm plantations. We differentiate industrial from smallholder plantations based on scale and landscape criteria (Austin et al. 2017; Petersen et al. 2016). We identify illegal deforestation as occurring outside a known oil palm concession and inside a permanent forest zone designation. There are places where not enough information is available to designate the legal status. All estimates are derived from a generalized linear model of the quasi-Poisson family. All regressions include unit and district-year fixed effects, as well as ownership shares and the annual count of reachable mills as covariates. Sample observations are annual records of 3x3km grid cells in Sumatra and Kalimantan from 2002 to 2014. They all have a positive remaining primary forest extent, and are within a 50km (30km in Sumatra) radius from at least one of our sample mills. 95% confidence intervals (CI) are based on standard errors computed with the delta method and clustered at the set of reachable mills.

Table A.5: Price elasticities of deforestation across the oil palm sector, by island

	Industrial plantations			Smallholder plantations			All		
	Legal	Illegal	All	Legal	Illegal	All	Legal	Illegal	All
<b>Sumatra</b>									
Estimate	1.98	5.51	3.09	0.17	2.09	1.54	0.37	3.03	1.75
95% CI	[0.01; 3.96]	[1.89; 9.14]	[1.08; 5.11]	[-2.1; 2.45]	[0.66; 3.52]	[0.23; 2.85]	[-1.51; 2.24]	[1.24; 4.81]	[0.35; 3.15]
Observations	4434	3332	11680	2624	3407	8137	6183	6226	17668
Clusters	283	300	678	195	268	510	389	484	970
<b>Kalimantan</b>									
Estimate	-0.53	3.12	0.95	-17.86		-14.15	-0.55	3.1	1.02
95% CI	[-2.93; 1.86]	[-1.99; 8.23]	[-1.36; 3.25]	[-44.54; 8.81]		[-38.82; 10.51]	[-2.93; 1.84]	[-2.01; 8.2]	[-1.25; 3.29]
Observations	8647	1619	13569	347		474	8956	1622	13982
Clusters	352	143	465	13		17	360	144	472

NOTE. This table shows our estimates of the price elasticity of deforestation by island. They are to be interpreted as points of percentage change in average deforestation associated with a 1% increase in price signals. The price signal is measured as the 4-year average of annual inverse-distance weighted averages of crude palm oil prices at the gates of reachable mills. Deforestation is measured as primary forest loss eventually replaced with oil palm plantations. We differentiate industrial from smallholder plantations based on scale and landscape criteria (Austin et al. 2017; Petersen et al. 2016). We identify illegal deforestation as occurring outside a known oil palm concession and inside a permanent forest zone designation. There are places where not enough information is available to designate the legal status. All estimates are derived from a generalized linear model of the quasi-Poisson family. All regressions include unit and district-year fixed effects, as well as ownership shares and the annual count of reachable mills as covariates. Sample observations are annual records of 3x3km grid cells in Sumatra and Kalimantan from 2002 to 2014. They all have a positive remaining primary forest extent, and are within a 50km (30km in Sumatra) radius from at least one of our sample mills. 95% confidence intervals (CI) are based on standard errors computed with the delta method and clustered at the set of reachable mills.



Table A.6: Price elasticity heterogeneity across ownership and local market development

	Industrial plantations			Smallholder plantations			All		
	Legal	Illegal	All	Legal	Illegal	All	Legal	Illegal	All
<b>Price signal</b>									
Estimate	1.3331	4.8232	2.4158	0.2293	1.5775	1.3196	0.9656	2.6192	1.835
95% CI	[-0.3299; 2.996]	[1.8742; 7.7722]	[0.8908; 3.9409]	[-1.7059; 2.1645]	[-0.3398; 3.4948]	[-0.1305; 2.7698]	[-0.3826; 2.3139]	[1.094; 4.1444]	[0.7106; 2.9593]
<b>Interaction with</b>									
<b>Domestic private ownership</b>									
Estimate	8e-04	9e-04	1e-04	5e-04	4e-04	2e-04	7e-04	8e-04	2e-04
95% CI	[1e-04; 0.0016]	[-0.0017; 0.0036]	[-4e-04; 7e-04]	[-1e-04; 0.0011]	[-6e-04; 0.0014]	[-2e-04; 7e-04]	[1e-04; 0.0012]	[-2e-04; 0.0017]	[-2e-04; 6e-04]
<b>Foreign ownership</b>									
Estimate	0.0012	-1e-04	3e-04	-3e-04	3e-04	-5e-04	0.001	0	3e-04
95% CI	[2e-04; 0.0021]	[-0.0034; 0.0032]	[-4e-04; 0.0011]	[-0.0015; 9e-04]	[-0.0013; 0.0018]	[-0.0013; 4e-04]	[2e-04; 0.0018]	[-0.0014; 0.0014]	[-4e-04; 9e-04]
<b># reachable mills</b>									
Estimate	0.002	0.0099	-0.001	-3e-04	-0.0031	-0.0016	0.0019	0.0014	-0.0012
95% CI	[-0.0011; 0.0051]	[-0.0015; 0.0213]	[-0.0045; 0.0024]	[-0.0043; 0.0036]	[-0.0098; 0.0036]	[-0.0049; 0.0016]	[-6e-04; 0.0044]	[-0.0036; 0.0064]	[-0.0036; 0.0013]
Observations	13081	4951	25249	2971	3412	8611	15139	7848	31650
Clusters	635	443	1141	208	270	527	749	628	1439

NOTE. This table shows our estimates of the price elasticity of deforestation, along with estimated partial effects of interaction variables. Price elasticity estimates are to be interpreted as points of percentage change in average deforestation associated with a 1% increase in price signals. The price signal is measured as the 4-year average of annual inverse-distance weighted averages of crude palm oil prices at the gates of reachable mills. Interaction terms are the product of the price signal and interacting variables, or covariates. These interacting variables are ownership variables measured as the annual inverse-distance weighted averages of the capital shares of reachable mills (public ownership is the excluded category), as well as the annual count of all known reachable mills. The partial effects of interaction terms are second-order cross derivatives evaluated at the sample mean. Deforestation is measured as primary forest loss eventually replaced with oil palm plantations. We differentiate industrial from smallholder plantations based on scale and landscape criteria (Austin et al. 2017; Petersen et al. 2016). We identify illegal deforestation as occurring outside a known oil palm concession and inside a permanent forest zone designation. There are places where not enough information is available to designate the legal status. All estimates are derived from a generalized linear model of the quasi-Poisson family. All regressions include unit and district-year fixed effects, as well as ownership shares and the annual count of reachable mills as covariates. Sample observations are annual records of 3x3km grid cells in Sumatra and Kalimantan from 2002 to 2014. They all have a positive remaining primary forest extent, and are within a 50km (30km in Sumatra) radius from at least one of our sample mills. 95% confidence intervals (CI) are based on standard errors computed with the delta method and clustered at the set of reachable mills.

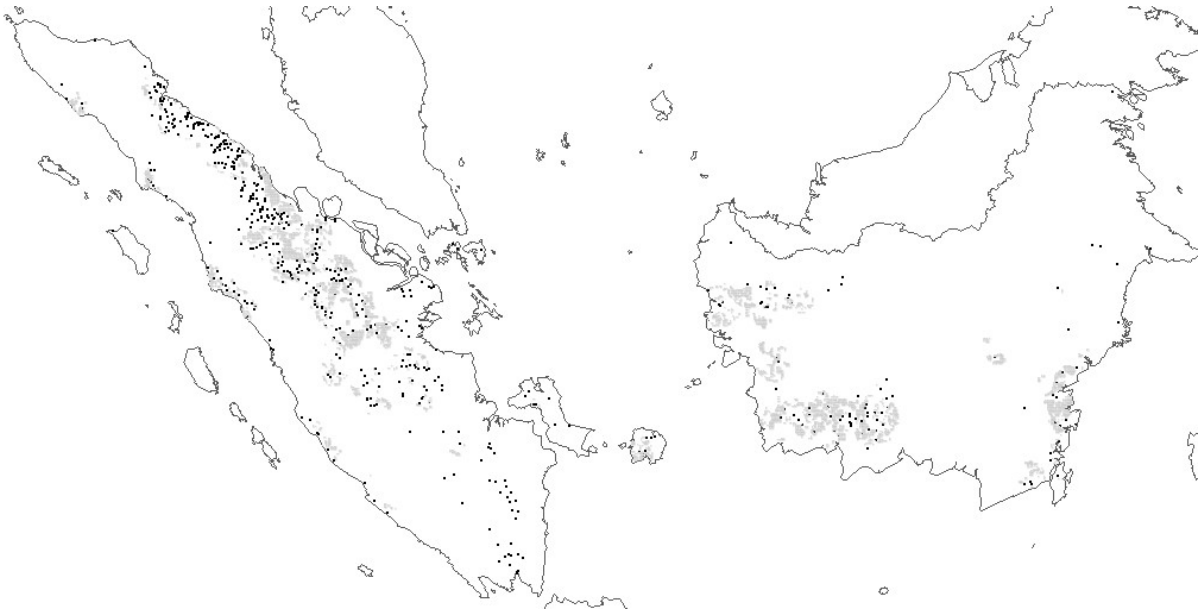
Table A.7: p-values from equality tests of price elasticities

Ho	All plantations			Industrial plantations	Smallholder plantations
	Legal	Illegal	All		
industrial = smallholders	0.7980	0.0944	0.5967		
legal = illegal			0.0110	0.0156	0.1370

NOTE. This table shows p-values of two-sided t-tests, where the null hypothesis is that the true difference in price elasticities of deforestation between two groups is null.

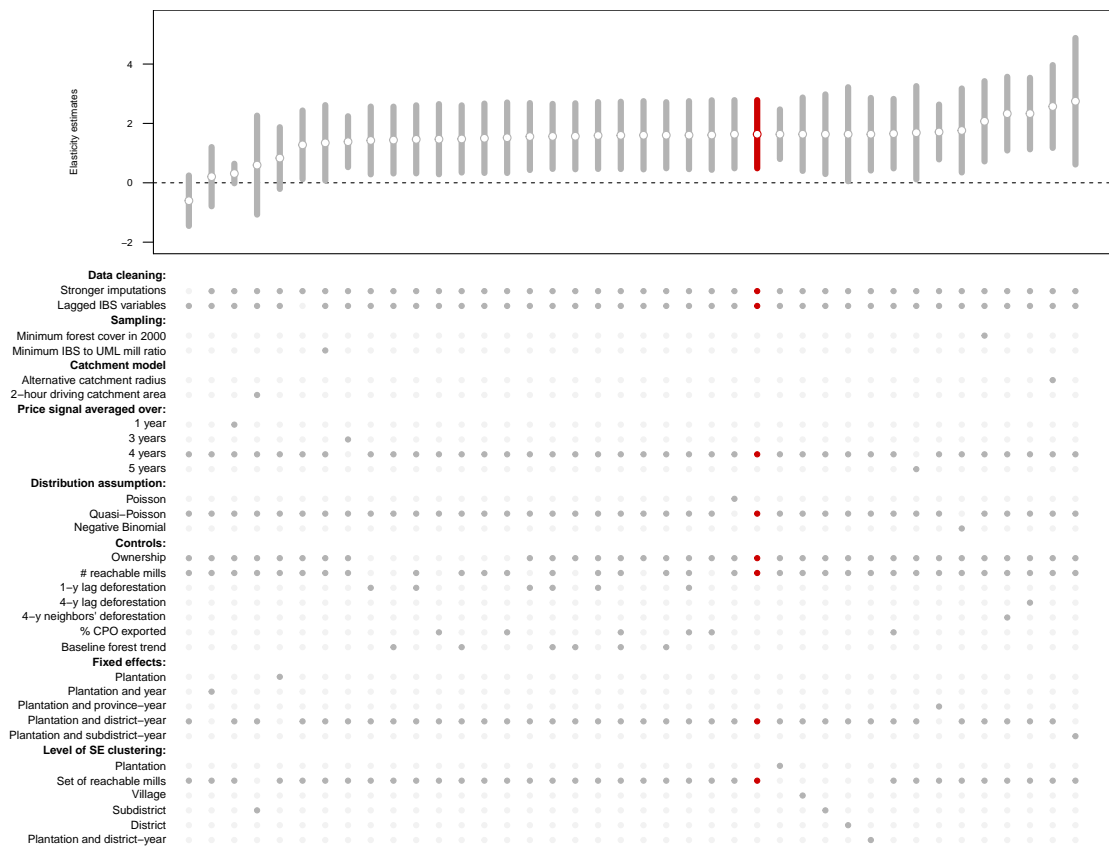
## B Figures

Figure B.1: Study samples of palm oil mills and plantations



*NOTE.* This figure maps the samples of palm oil mills (dark dots) and plantations (light grey area) used in this study. The plantation sample comprises all 3x3km grid cells within a mill catchment radius and where deforestation occurred at least once from 2001 to 2014. The geographical area includes the Indonesian regions of Sumatra (left) and Kalimantan (right).

Figure B.2: Estimates of the Indonesian price elasticity of deforestation under different specifications



*NOTE.* This figure shows point estimates (white dots in upper panel) of the overall Indonesian price elasticity of deforestation estimated in this paper. Grey bars in the upper panel represent 95% confidence intervals. Darker marks in the lower panel mean that the corresponding vertical estimate is derived from a model that has the corresponding horizontal feature. The main specification is highlighted. The minimum forest cover in 2000 is 50%. The IBS to UML mill ratio designates the number of mills from our sample relative to the total number of known reachable mills. It is also set to 50% (included). Alternative catchment radius is 50km in Sumatra and 30km in Kalimantan.

## C Robustness analysis

Here, we document a battery of alternative estimation and identification strategies. We explain why these different specifications are relevant and we justify why we do not keep them in our main analysis. Figure B.2 shows how they compare with the overall price elasticity in Indonesian plantations estimated with the main specification (Equation 2) and sample described above. We mention only single departures from the main specification. We do not discuss combinations of alternative specifications.

**IBS data cleaning.** We check two departures from our main analysis in terms of preparation of IBS variables, including price signals and ownership controls.

The first one is the set of imputations described in Appendix D. In our main analysis, we use stronger imputations, in order to reduce statistical noise due to duplicates and outliers, in particular. The weaker cleaning imputations indeed leave statistical noise in the regressors and yield an attenuation bias.

In the second one we check the estimate difference due to not lagging IBS variables. Recall that, in our main analysis, we lag IBS variables to correct for a suspected measurement lag between them and remote sensing variables. Not lagging IBS variables yields a lower point estimate. This does not disprove our belief that prices recorded in IBS in a given year have little effect on the deforestation recorded that same year.

**Sampling.** We report the price elasticity estimates for two additional sampling conditions. In our main analysis, no such conditions are applied.

Under the first one, we include in the sample only plantations where more than 50% of the area was covered with primary forest in 2000. This condition is relevant because it makes the sample more homogeneous in terms of initial land use. It is not included in our main analysis because it also limits the external validity of our results.

Under the second condition, we include in the sample only the plantations for which the set of known reachable mills is constituted of at least 50% of IBS geo-localized mills. This excludes plantations for which the measurement error is too high due to our geo-localized IBS mill data

set not being exhaustive. In our main analysis, we do not apply this condition for the sake of generality and simplicity.

Both conditions yield very similar estimates to the main one.

**Catchment modelling.** How we model the true relationships between mills and plantations is a critical point in our analysis. Therefore, we explore three alternatives to the model used in our main estimation strategy - catchment radii of 30km in Sumatra and 50km in Kalimantan.

The first alternative consists in the assumption that plantations are only influenced by prices at the nearest mill. This is the simplest model possible. Not surprisingly, it is very imprecise. This estimate's confidence interval is so large that we do not feature it in Figure B.2 for the sake of readability.

The second alternative is a different catchment radius in each island: 50km in Sumatra and 30km in Kalimantan. In Section 4.2, we discuss the size of the catchment radius and the reason why it should be lower in Sumatra than in Kalimantan. The alternative catchment radii yield a higher but less precise estimate<sup>48</sup>. This loss of precision makes us more confident that our choice of catchment radii in the main analysis is efficient to model the relationships between plantations and mills.

Finally, we model the catchment area of each mill not as a circle defined by a radius, but as the set of plantations that can reach the mill within two hours of driving (see Harahap et al. (2019) for a discussion on the driving time<sup>49</sup>). This modelling is highly relevant because often, mills, although close to plantations in straight line distance, may actually not be reachable in time by trucks following weaving roads (and the opposite is also true). However, this modelling is not done in our main, preferred analysis because it may introduce endogeneity. Indeed, plantations likely expand (and hence deforest more) in parts of districts where the road infrastructure is better, while in the same area, prices are probably affected by the better access to markets enabled

---

<sup>48</sup>We also get an estimate under a 10km catchment radius assumption, but here again we do not present it in Figure B.2 as the confidence interval is so wide that it complicates the reading of the whole figure.

<sup>49</sup>Harahap *et al.* use a four-hour constraint, grounding on <https://goldenagri.com.sg/plantation-mill-24-hours/>. Here we present a twice shorter constraint because the estimation with the four-hour constraint yields too large a confidence interval to be displayed next to the other estimates.

by better roads. This bias should be attenuated in our main analysis as we arbitrarily draw a line beyond which plantations are not connected to a mill although the road infrastructure would actually make the mill's prices influence deforestation. The estimate under this catchment area model is lower than in the main analysis and not statistically significantly different from zero. We interpret this as resulting from a negative bias due to the endogeneity introduced in catchment modelling with driving-time constraints.

**Price signal time average.** As explained in Section 4.2, our main measure of price signal is a 4-year average of annual price signals. We present here price elasticity estimates with different time average lengths.

Unsurprisingly, the short-run, annual price signal measure alone yields a non-significant estimate. Indeed, we expect the development of perennial crops to have little responsiveness to annual variations. This is confirmed by the narrow confidence interval.

The price elasticity point estimate increases with the average length of the price signal time, while precision decreases. With a 5-year average, too much noise enters the price signal measure and the price elasticity becomes less precise.

**Distributional assumptions.** Our preferred distributional assumption is a quasi-Poisson distribution (that allows the variance to be different from the mean). A Poisson distribution assumption yields the same point estimate and very similar standard errors. This suggests that our data are not subject to over or under dispersion. The negative binomial distribution assumption is another option for count data. In our case, it yields a slightly higher but less precise estimate.

**Control variables.** We explore specifications with all combinations of control variables<sup>50</sup>. These include the mill ownership and the number of reachable mills control variables in our main specification, and three additional control variables.

The first of these is the 1-year lagged outcome variable, i.e., deforestation. Deforestation has been often shown to be an auto-regressive process, and indeed we find that, in our data, lagged

---

<sup>50</sup>Except the case without any control, and the 4-year lagged outcome variables that constrain estimations over a significantly different time period.

deforestation is positively correlated with current deforestation (results available upon request). Furthermore, we expect that prices from the 4 past years that we average in our price signal measure also influenced past deforestation. Indeed, in our data, we find that a price signal measured as an average of prices over 3 years does influence deforestation (cf. the above paragraph on different time average lengths). However, we do not believe that 1-year lagged deforestation can impact price signals, as first fruits can be harvested only 3 years after planting. Therefore, we suspect 1-year lagged deforestation to be an intermediate factor. We find that neither the magnitude nor the precision of our estimate varies with the inclusion of 1-year lagged deforestation. Thus, we conclude that the effect we measure is not inflated by the spurious accumulation of intermediate effects by which past prices would cause past deforestation that would then cause present deforestation.

The second additional control variable is the 4-year lagged deforestation. Again, this control is motivated by the auto-regressive nature of deforestation. But here, we control for the risk that past deforestation affected prices through reverse causality. Indeed, it is possible that past-enough deforestation (four years ago) leads to increased production of fresh fruit bunches, that affects the marginal costs of surrounding mills (e.g. through increased market power of plantations, or economies of scale) and hence price signals. We find that adding this control to the main specification yields a price elasticity point estimate of 2.3 (). This contrasts slightly with our main estimate of 1.6. This difference seems to be due to the time period over which the regression with this control variable is estimated. The long lag (4 years) in deforestation restricts the estimating sample to the time period 2005-2014 (as deforestation is observed only as of 2001). Estimating our main model over this same period yields a point estimate of 2.3 (confidence interval [0.7; 3.9]). Hence, this robustness check makes us more confident that our results are not confounded by reverse causality.

The third additional control variable is the (inverse-distance weighted) average share of crude palm oil (CPO) exported by reachable mills. This proxies plantation exposure to the Indonesian export tax (Rifin 2014) and to international supply chains and hence might control for additional potentially confounding systematic differences between plantations. Adding it to the main control set yields a similar estimate.

The fourth additional control variable is the baseline forest trend. This is built as an interaction between the primary forest cover in 2000 and the year. It captures differential trends between plantations with different initial land uses. These trends likely explain deforestation. If they are also correlated with price signals, they can bias our estimate. However, adding them to the main control set yields a similar estimate.

We present estimates with a fifth control variable: the 4-year lagged deforestation in neighboring sites. This is measured as the average of deforestation in the 8 neighboring plantation sites (grid cells) four years ago. As such, this variable captures the potential bias that could arise from global spatial spillovers (LeSage 2014). These spillovers occur when deforestation in surrounding areas affects local deforestation. They are likely to occur (Robalino and Pfaff 2012; Shevade and Loboda 2019), and in particular it is possible that surrounding deforestation in the past, (i.e., temporally and spatially lagged) affects current local deforestation. Such spillovers can bias our estimates if past surrounding deforestation also affects current local price signals (which are 4-year averages). This would occur if, around a plantation site in a given year  $t-4$ , deforestation was important enough so that four years later, when palm trees bear their first fruits, local prices in year  $t$  are impacted.

Over all plantation and deforestation types, controlling for the neighbors' past deforestation, the price elasticity point estimate is 2.3 (confidence interval [0.8; 3.8]). This contrasts slightly with our main estimate of 1.6. This difference seems to be due to the time period over which the regression with this control variable is estimated. The long lag (4 years) in deforestation restricts the estimating sample to the time period 2005-2014 (as deforestation is observed only as of 2001). Estimating our main model over this same period yields a point estimate of 2.3 (confidence interval [0.7; 3.9]). We see at least two explanations for the absence of bias from the neighbors' past deforestation. First, the important and heterogeneous time lapse between deforestation (observed in  $t-4$ ) and palm tree planting mitigates the effect of deforestation - even aggregated over 8 plantation sites - on prices. Second, the limited market power of mills on the crude palm oil market makes it less likely that deforestation - even aggregated over 8 plantation sites - affects prices.



Given the substantial change in the sampling time period implied by the addition of this control variable and its negligible incidence, we do not investigate it in combination with the other robustness control variables presented above.

**Fixed effects.** Our main analysis uses a combination of plantation and district-year fixed effects, as we believe that most price endogeneity arises at the district level. Different fixed effects absorb variations at different levels. The plantation fixed effect only controls time-invariant heterogeneity but still allows macro-level shocks to confound the estimate, leading to less precise estimates. Adding a year fixed effect additionally controls for country-wide annual shocks, but not for more local confounding shocks. Adding, rather, a local-year fixed effect, i.e., ruling out common shocks at the level of province, district, subdistrict or village, yields positive estimates. These are precise in the case of province-year and district-year fixed effects, larger but less precise in the case of subdistrict-year fixed effects, and very imprecise in the case of village-year fixed-effects (which we do not display in Figure B.2 in order to better read it). This shows that most of the effect of price signals on deforestation is at play above the village-year level.

**Clustering.** We show in Figure B.2 how allowing correlations in standard errors within different observation clusters affects confidence intervals. Price elasticity estimates are statistically different from zero with more clusters than in our main analysis - i.e., with plantation and village clusters. They also remain significant with larger and hence fewer clusters; namely, with district clusters and two-way plantation and district-year clusters.

## D Data

In this section, we present the data we use to measure the components of Equation (2). The first subsection documents our original micro-economic dataset of geo-localized palm oil mills. The methodology to measure price signals and transform the mill data into the final sample of plantations is not described here but in Section 4.1. The second subsection presents the land use data, along with the methodology to measure deforestation.

### D.1 Micro-economic data: an original merge of the Indonesian manufacturing census and the Universal Mill List

We matched two existing data sets to produce an original spatially explicit microeconomic data set of palm oil mills in Indonesia from 1998 to 2015.

**Indonesian manufacturing census (IBS).** The Indonesian manufacturing census (IBS)<sup>51</sup> is issued by the Indonesian office of statistics (BPS). It reports annual establishment-level data for all manufacturing facilities employing at least 20 employees<sup>52</sup>. We identified palm oil mills with 9-digit commodity codes<sup>53</sup> from 1998 to 2015. The variables available in the manufacturing census and used in our analysis are geographic variables<sup>54</sup>; mill-level input and output quantities and values at the 9-digit commodity level; mill-level ownership shares across four categories (national public, regional public, domestic private and foreign private); and product-level export shares.

**Cleaning IBS data** We use two main routines to clean input and output quantity and value variables: we remove duplicates, and we remove outliers. For each routine, we construct two

---

<sup>51</sup>The data has also been referred to as *Statistik Industri* in the literature

<sup>52</sup>The average mill in IBS has 137 employees, and 75% of the mills have more than 87 employees. Thus, we are not worried that the 20-employee threshold is a threat in terms of selection bias.

<sup>53</sup>KKI codes used are 151410102, 151410103 for crude palm oil and crude palm kernel oil respectively, and 011340101 or 011340501 for fresh fruit bunches.

<sup>54</sup>The data we obtained from BPS provided the district (*kabupaten*) information over the 1998-2015 period. However, the sub-district (*kecamatan*) and the village (*desa*) information were provided over 1998-2010 only.

cleaned variables: one with the stronger imputations (suffixed "imp1"), and one with the weaker imputations (suffixed "imp2"). The one with the stronger imputations described a more modified sample, in an attempt to reduce statistical noise (the term "removed" means "is given a missing value" throughout the paragraph). For duplicates within a firm identifier, imp1-variables observations are removed if either quantity or value is duplicated. For imp2-variables, observations are removed only if both quantity and value are duplicated. For duplicates within a year, imp1- and imp2-variables observations are removed only if both quantity and value are duplicated.

We define statistical outliers as observations that, within a year, are higher than  $p75 + 1.5iqr$  where  $p75$  is the 75<sup>th</sup> percentile value and  $iqr$  is the interquartile range. We define outliers as observations of quantity variables that are statistical outliers and fail one of three tests. The first test asks whether the observation's input-output ratio is also a statistical outlier. The second tests asks whether the observation's crude palm oil-palm kernel oil ratio is a statistical outlier. The third tests asks whether an observation's variation rate with respect to the previous period is an outlier. This procedure allows us to use all available information to deem an observation an outlier. For value variables this is not possible and we deem an observation an outlier as long as it is a statistical outlier within a year. We express all monetary values used in the analysis in 2010 USD. We then compute price variables as mean unitary values: the ratios of quantities and values. We finally remove observations whose price variables are either upper or lower statistical outliers. Removing price upper outliers removes observations whose quantity is mismeasured (too low) relative to value, or whose value is mismeasured (too high though not outlier) relative to a true small quantity. Removing price lower outlier removes observations whose value is mismeasured (too low) relative to quantity, or whose quantity is mismeasured (too high though not outlier) relative to a true small value.

Finally, with these cleaned variables, we identified 930 plants as palm oil mills, based on the criteria that they sourced FFB at least once or sold CPO or PKO at least once, and that they are not located in Java or in Bali.

**Universal Mill List (UML).** In the latest version we use, the Universal Mill List features 1140 Indonesian palm oil mills, with their names and coordinates (UML 2018). We merge the UML with a newer data set of palm oil mills (Heilmayr et al. 2020), containing information on parent companies and establishment dates, but we further refer to the whole data set as the UML.

**Matching the manufacturing census and the UML.** We matched the palm oil mills from these two data sets to make the manufacturing census economic data spatially explicit. The matching strategy leverages a third document: the manufacturing directories. This is a list of manufacturing establishments, with their names, 5-digit industry codes, main commodity names, addresses (often incomplete), and number of workers. Although they are edited annually, we could find them only for years 2003, 2006, 2009-2015. Since the number of workers in the directories is sourced from the manufacturing census<sup>55</sup>, we used this variable together with district (and village when available) information to match mills from the manufacturing census with manufacturing directories' names. These names were then used to match the manufacturing census mills with UML coordinates. All conflicts were resolved after a case-by-case investigation. Finally, we match 466 mills from the manufacturing census with a UML palm oil mill (and four more which never reported CPO or PKO output, nor FFB input, or are located in Java)

There are 464 palm oil mills from the manufacturing census that could not be matched with the UML by the method explained above. Out of these, we approximate the geo-localization of the 121 additional mills for which village information is reported in the manufacturing census. To do so, we use the centroids of the polygons of the most recent valid village identifier. Because, in Indonesia, since 2000, there is a trend to village splits rather than to village mergers, the most recent information also tends to be the most spatially accurate<sup>56</sup>.

---

<sup>55</sup>although with many lags, leads, and inconsistencies between the two

<sup>56</sup>Due to administrative village splits, plants do not necessarily report their correct village names or codes every year. This can be particularly misleading because codes for "parent" villages may be re-used in the next iteration but for different villages than their "child" villages. Therefore, we deemed that the village information a plant reported in a given year was valid if the corresponding "parent" village (in 2000) matched with the mode of

## D.2 Land use change from forest to oil palm plantations

In this section, we explain how we construct our measures of land use change from forest to oil palm plantation (referred to as 'deforestation' here)<sup>57</sup>.

**Forest loss.** We use maps from the Global Forest Change (GFC) dataset (Hansen et al. 2013). They cover the whole of Indonesia with a resolution of 1 arc-second per pixel (i.e., approximately 30 meters per pixel in our near-equator region of interest<sup>58</sup>) annually from 2001 to 2018. A forest loss event is defined at the pixel level, as the year when complete removal of tree (with a minimum height of 5m) canopy cover is observed where such cover was still present in 2000. A minimum canopy cover threshold defines what is counted as forest in 2000 at the pixel level. However, the GFC dataset does not enable us to distinguish between 2000 tree canopy cover (and hence loss) in primary forest, secondary forest, or tree plantations.

**Primary forest extent in 2000.** The map we use to measure primary forest extent in 2000 comes from Margono et al. (2014). It covers the whole country, with the same resolution as the GFC data set. Primary forest in 2000 is a subset of the 2000 tree canopy cover from the GFC data set, with canopy cover of at least 30%. It is defined as "mature natural forest cover that has not been completely cleared in recent history and consisted of a contiguous block of 5ha or more" (Margono et al. 2014). Two primary forest types are distinguished: intact and degraded. The former, following Potapov et al. (2008), shows no sign of alteration by humans, while the second has been subjected to human disturbances, such as selective logging. They correspond to the Indonesian Ministry of Forestry's primary and secondary forest cover types (Margono

---

all annual village information reported by the plant (also expressed in "parent" village).

<sup>57</sup>All rasters used in this study are aligned with the resolution of forest loss maps from Hansen et al. (2013) and all spatial data are projected with a Cylindrical Equal Area projection centered on Indonesia (longitude = 115, latitude = 0).

<sup>58</sup>27.8 x 27.6 meters with our projection.

et al. 2014). In this study, we regroup them.

**Oil palm plantations.** In this study, we use two different maps, from Austin et al. (2017) and Petersen et al. (2016). These maps have been produced by visual interpretation of Landsat imagery. They both recognize areas with signs of future cultivation as plantations. The former product, from Austin et al. (2017), includes only large-scale oil palm plantations and covers the regions of Sumatra, Kalimantan, and Papua for the years 1995, 2000, 2005, 2010 and 2015, with a 250m pixel resolution. The latter product, from Petersen et al. (2016), includes and distinguishes between large plantations of more than 100ha, mid-size plantations and small-size plantations. It is a snapshot of the whole of Indonesia, computed with images from 2013 and 2014. Mid and small-size plantations are mosaic landscapes. Mid-size plantation mosaic landscapes are at least 100 hectares wide, have oil palm patches between 10 and 100 hectares, comprising at least 50% of the landscape. Small-size plantation mosaic landscapes have oil palm patches smaller than 10 hectares, again comprising at least 50% of the landscape.

In our main analysis, we use the maps from Austin et al. (2017) to study industrial plantations, and we pool small and mid-sized plantation maps from Petersen et al. (2016) to study small-holder plantations. Where these map sources overlap, we characterize plantations as industrial, as remote sensing for this landscape is less error-prone.

**Measuring deforestation.** We combine these data sets to compute annual maps of deforestation, which we measure in different ways.

First, we consider two alternative forest definitions at the pixel level, and hence two different forest extents in baseline year 2000: tree canopy cover of at least 30 percent outside of 2000 industrial oil palm plantations (as observed by Austin et al. (2017))<sup>59</sup>, and tree canopy cover of

---

<sup>59</sup>This ensures that canopy closure removals within already existing plantations (i.e., palm replacements) are not counted as deforestation. This approach is the best we can do in the absence of other tree plantation maps for 2000, but it still has some pitfalls. For instance, if an area was covered with another plantation type (like timber) in 2000, cleared and converted to an oil palm plantation before 2015, it would be mistakenly counted as deforestation.

at least 30 percent within all (i.e., intact or degraded) primary forest. The latter is the closest to the official forest definition by the Government of Indonesia (Austin et al. 2017; MoF 2008) and, therefore, the one used for our main analyses.

Then, annual forest loss pixel events observed within the two 2000 baseline forest extents are deemed deforestation events if they later fall within an oil palm plantation. This means that we count a deforestation pixel-event the year the forest is cleared, and not the year the palm trees are planted or when they become productive. Therefore, our observation is close to the moment when the deforestation decision is actually taken, and irrespective of provisional land uses. Such provisional land uses between forest clearance and oil palm planting, however, seem rare (Gaveau et al. 2018)<sup>60</sup> Moreover, note that our approach does not count forest degradation as deforestation, because the tree loss pixel-event is counted only once, the year a near-zero canopy closure is observed (Hansen et al. 2013).

For industrial plantations, we further distinguish between immediate and transitional deforestation. We use the time lapse between the forest loss event and the year when a plantation is observed for the first time in data from Austin et al. (2017). Deforestation is deemed immediate if the time lapse is between 0 and 4 years. It is deemed transitional if the time lapse is between 5 and 14 years. For smallholder plantations (data from Petersen et al. (2016)), we only observe one cross-section for the year 2014 and, hence, we cannot differentiate immediate from transitional deforestation.

---

<sup>60</sup>In Borneo, Gaveau et al. (2018) found that 92% of the forest cleared for oil palm plantations was planted with oil palms the same year it was cleared.

## E Empirical framework

### E.1 Estimation strategy

**Functional form and estimation** In this study, we estimate an exponential mean model by Poisson Quasi maximum likelihood. The Poisson distributional assumption has been made elsewhere in statistical studies of (Indonesian) deforestation (e.g., Burgess et al. (2012), Busch et al. (2012), and Busch et al. (2015)). Hence, we also seek comparability of our results with, in particular, Busch et al. (2015). The quasi-Poisson distribution imposes weaker assumptions on our data, as it only requires the mean (and not the variance) to be correctly specified. We use the standard log-link function. We perform the estimation of equation (2) with the `feglm` algorithm from the R package *fixest*. This method estimates generalized linear models using weighted ordinary least squares (OLS) estimations with demeaning along fixed effect dimensions in the OLS steps and no presence of the incidental parameter problem (Bergé 2018).

### E.2 Partial effects

In all regressions, the price signal variable is scaled to the natural logarithm. The partial effects of price signals on deforestation are computed as the relative difference between predicted deforestation at the sample means, with and without a 1% increase in the price signal, multiplied by 100 (hence, all estimates are scaled to percentage points). From Equation 2, this simplifies to  $100(1.01^{\hat{\alpha}} - 1)\%$  and hence does not depend on sample means (Bellavia et al. 2015). This only slightly differs from the exponential of regression coefficients as it gauges the effect for a “full” 1% change in a right-hand-side variable and not for an infinitesimal change. We present results this way because it is more consistent with computation of effects for larger changes (e.g., one standard deviation) or when second-order terms are included on the right-hand side. We estimate the variance of the partial effect with the delta method (Greene 2012).

To investigate synergies, in Section 5.3, we use interaction terms: right-hand-side variables computed as the product of the treatment (price signal here) and an interacting variable which is also featured in the right-hand side. Because our model is not linear, the informative estimate



is the partial effect of the interaction term, not its coefficient (Ai and Norton 2003). Hence, interaction estimates discussed in Section 5.3 and displayed in Tables 6, 5 and A.6 are second-order cross-derivatives of predicted deforestation, evaluated at the sample mean.

## F Comparison with existing estimates

Here, we attempt to compare our findings with the closest estimates in the literature. Yet, we remark that none of the studies discussed here have provided a price elasticity of deforestation as their main estimate. Therefore, they may naturally have focused less on identification concerns about this parameter. The first (in time) study we can compare our estimates to, is Wheeler et al. (2013). They estimate a log-log regression of deforestation on a time series of palm oil futures prices and other economic variables. We can compare our estimated price elasticity to their model coefficient of 0.816. Using our spatial variation, we hence find a price elasticity twice as large as theirs. We shall note that this difference may also come from differences in the measure of deforestation between our two studies.

Comparing with Busch et al. (2015) requires more assumptions, because this study provides an estimate of the effect of agricultural revenue - and not price - on deforestation. They find that an additional \$100 (in 2005 USD) is associated with a 1.02-1.18% increase in deforestation. Converting to 2010 USD, assuming an average yield of 3.5 ton CPO per hectare (Khatiwada et al. 2018) and an average price of \$680 / ton CPO over the period (based on our own data), we convert their estimates into a 0.13-0.15 price elasticity<sup>61</sup>. This is much lower than our estimated 2.1 price elasticity of deforestation in industrial plantations, which is the most comparable setting to theirs. One should note that the agricultural revenue in Busch et al. (2015) is computed at each land parcel for the most potentially lucrative crop, which is oil palm 69% of the time. Beside this point, one possible explanation of our finding a much larger price elasticity is that our estimation benefits from reduced random measurement error, and hence less bias towards zero.

In Cisneros et al. (2020) the effect of price exposure (calculated as the interaction of international prices and suitability) on deforestation is expressed for one standard deviation. Thus, in order to compare our analyses to theirs, we compute our partial effects for one standard de-

---

<sup>61</sup>We convert the additional \$100 to a  $100 * \$100 / (0.518 * 3.5 * 680) \approx 8.110924$  percentage change in CPO prices (where 0.518 is approximately the deflator we use). We then scale the associated percentage change in deforestation - either 1.02 or 1.18% - by this relative price change.

viation in our data (remaining after fixed-effect variations are absorbed). In their study, a one standard deviation higher palm oil price exposure results in an 8% increase in deforestation. This is exactly equivalent to the effect of one standard deviation in our setting (corresponding to our main 1.6 price elasticity estimate). However, for the two studies to be more aligned, we compare our price elasticity in industrial plantations (10.2% increase in deforestation for a one standard deviation increase in price signals) to their estimated effect of price exposure on deforestation in new industrial oil palm plantations by 2015 (3% and imprecise). Hence, here too, our research setting seems to capture a larger effect of prices on deforestation in the Indonesian oil palm sector. Our findings are also quite divergent in the exercise of comparing immediate and transitional dynamics: while they find respectively a precise 31.3% and -16.5% price exposure effect, we find significant and non-significant 12.9% and 8.5% effects, respectively. Here, the difference from our results may be explained by Cisneros et al. capturing mechanisms at the district level while we use more local variations only.